

# VILLAGE OF ORLAND PARK

14700 S. Ravinia Avenue  
Orland Park, IL 60462  
[www.orlandpark.org](http://www.orlandpark.org)



## Meeting Minutes

Monday, December 1, 2025

7:00 PM

Village Hall

## Board of Trustees

*Village President James V. Dodge, Jr.  
Village Clerk Mary Ryan Norwell  
Trustees, William R. Healy, Cynthia Nelson Katsenes, Michael R. Milani,  
Dina Lawrence, John Lawler and Joanna M. L. Leafblad*

**CALL TO ORDER/ROLL CALL**

The meeting was called to order at 7:14 P.M.

**Present:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad and Village President Dodge Jr.

**VILLAGE CLERK'S OFFICE****2025-0954 Approval of the November 17, 2025, Regular Meeting Minutes**

The Minutes of the Regular Meeting of , were previously distributed to the members of the Board of Trustees. President Dodge asked if there were any corrections or additions to be made to said Minutes. There being no corrections or additions,

I move to approve the minutes of the Board of Trustees Meeting of November 17, 2025.

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee Lawrence, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**PROCLAMATIONS/APPOINTMENTS/PRESENTATIONS****2025-0970 Proclamation - Ballet 5:8 as Orland Park's Business of The Month - December 2025**

Mayor Dodge honored Ballet 5:8 as Orland Park Business of the Month for December 2025. (refer to audio)

Clerk Norwell read the proclamation. (refer to audio)

**This item was a proclamation. NO ACTION was required.**

**2025-0971 Proclamation Honoring CTF Illinois**

Mayor Dodge presented a proclamation to CTF Illinois recognizing their commitment to helping provide pathways toward independence, a higher quality of life, and economic prosperity for people with intellectual and developmental disabilities. (refer to audio)

CTF President and CEO Tony Barrett addressed the Board. (refer to audio)

**This item was a proclamation. NO ACTION was required.**

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**NON-SCHEDULED CITIZENS AND VISITORS FOR AGENDA-SPECIFIC  
PUBLIC COMMENT**

The following residents addressed the Board:

1. Fadi Mahomoud - regarding annexations
2. Tim Miller - regarding annexations
3. Michael Sipple - regarding budget
4. Corinne Tabas - regarding eminent domain
5. Thomas O'Neill - regarding annexations
6. Sean Kelly - regarding annexations
7. Lori Shawa - regarding annexations

(refer to audio)

**ACCOUNTS PAYABLE****2025-0987 Accounts Payable November 18, 2025, through December 1, 2025 - Approval**

Trustee Katsenes made a motion to remove the payment of \$225,000 to the law firm Hugh Socol Piers Ressnice & Dym Ltd. (refer to audio)

Mayor Dodge had a question. (refer to audio)

Village Manager Koczwarra responded to Mayor Dodge. (refer to audio)

Mayor Dodge had comments and asked Trustee Katsenes a question. (refer to audio)

Trustee Katsenes responded to Mayor Dodge. (refer to audio)

Trustee Healy had questions. (refer to audio)

Attorney Stillman responded to Trustee Healy. (refer to audio)

The motion was seconded by Trustee Healy. (refer to audio)

Trustee Lawrence and Mayor Dodge had questions. (refer to audio)

Trustee Katsenes responded to Trustee Lawrence and Mayor Dodge. (refer to audio)

Mayor Dodge asked if the vote on accounts payable should be delayed. (refer to audio)

Trustee Katsenes withdrew her motion. (refer to audio)

Trustee Leafblad had a question. (refer to audio)

Trustee Katsenes responded to Trustee Leafblad. (refer to audio)

Mayor Dodge had a question. (refer to audio)

Village Attorney Stillman responded to Mayor Dodge (refer to audio)

Trustee Katsenes made a motion to table the item until after the item under number 19 on the agenda is voted on. It was seconded by Trustee Healy. (All were in favor.)

Trustee Milani made a motion to take this item from the table after the vote was called on the item under number 19 on the agenda. It was seconded by Trustee Leafblad. All were in favor. (refer to audio)

Village Clerk Norwell and Village Attorney Stillman had comments. (refer to audio)

The lists of Accounts Payable having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Accounts Payable November 18, 2025, through December 1, 2025, in the amount of \$2,315,170.36.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawler, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 6 - Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**Abstain:** 1 - Trustee Healy

## **CONSENT AGENDA**

Trustee Katsenes had comments and questions. (refer to audio)

Mayor Dodge responded to Trustee Katsenes. (refer to audio)

## **Passed the Consent Agenda**

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawrence, to PASS THE CONSENT AGENDA, including all the following items marked as having been adopted on the Consent Agenda. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2025-0973 Payroll for November 21, 2025 - Approval**

The lists of Payroll having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Bi-Weekly Payroll for November 21, 2025, in the amount of \$1,690,653.66.

**This matter was APPROVED on the Consent Agenda.**

**2025-0955 STP Phase II Engineering - 143rd Street, 131st Street, and Orland Parkway - Contract Change Order #1 and Addendum A**

At the November 20, 2023, Board meeting, the Board awarded V3 Companies of Woodridge, Illinois, a contract for Phase II Engineering for 143rd Street, 131st Street, and Orland Parkway. These streets were eligible for federal funding through the Southwest Conference of Mayors Surface Transportation Program (STP) due to their functional classifications. The last open call for projects closed on December 4, 2023, and the result of the initial engineering effort performed under this contract resulted in all three (3) streets being programmed for federal funding as follows:

- 143rd Street - John Humphrey Drive to Harlem Avenue - FY '29
- 131st Street - LaGrange Road to Southwest Highway - FY '29
- Orland Parkway - Wolf Road to LaGrange Road - FY '28

The current contract for Phase II Engineering expires on January 31, 2026. Due to the letting dates of these projects, V3 will need to coordinate with IDOT to provide plans when needed. This is anticipated to be several years into the future. V3 is also in the process of finalizing these plans with some additional information provided by the Village for infrastructure rehabilitation. Therefore, staff would like to extend the contract until January 31, 2028.

I move to approve and authorize the execution of Change Order #1 and Contract Addendum A to the current contract dated November 20, 2023, with V3 Companies of Illinois Ltd for STP Phase II Engineering - 143rd Street, 131st Street, and Orland Parkway services to extend the contract termination date from January 31, 2026, to January 31, 2028, for the completion of engineering services;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0956 2026 Potable Water Sampling - Proposal**

The Illinois Environmental Protection Agency (IEPA) requires all public water supply entities, including the Village of Orland Park, to do numerous water samples throughout the year. This sampling is a critical function of the Utilities Division of Public Works. The Utilities Division takes sixty (60) routine samples a month for bacteria and E.coli. Along with these samples, Utilities also has to take samples for Lead and Copper, Trihalomethanes, and Chloramines.

Due to the IEPA lead service replacement program that was started in 2024, Utilities is also required to take an additional one hundred twenty (120) samples for lead detection in schools, day cares, and residential homes.

In 2025, Public Works requested proposals for water sampling and received only two (2) proposals from Suburban Laboratories of Oak Brook Terrace, Illinois, and EPT Laboratories of Willowbrook, Illinois. Utilities split the samples between both laboratories in an effort to have options available for emergency water testing if the need ever arose. By the end of February 2025, staff stopped using EPT Labs due to repeated issues with communication and response time. Utilities then moved all testing to Suburban Laboratories for the remainder of 2025.

For 2026, the Utilities Division desires to use Suburban Labs exclusively for all the Village's potable water sampling. Utilities directly solicited additional proposals, but received only a brochure and price list from Will County Laboratories, which reflected both higher prices and a more limited available testing scope. Suburban Laboratories was determined to be the only vendor that tests water samples for the full range of necessary testing in a consistent and responsible manner, and is considered a sole source for this service.

The quote submitted by Suburban Labs for 2026 Potable Water Testing is for a cost not to exceed \$26,402.00.

I move to approve the waiver of the competitive bid process in favor of a sole source agreement and authorize the approval and execution of a vendor contract with Suburban Laboratories of Oak Brook, Illinois, for the testing of the Village's potable water samples for bacteria, E.coli, Lead and Copper, Trihalomethanes, and Chloramines in 2026 at a total not-to-exceed cost of \$26,402.00;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0957 Supervisory Control and Data Acquisition (SCADA) Support Services Contract 2026**

The Utility Division of Public Works has used the Supervisory Control and Data Acquisition (SCADA) system since 1985. The system provides twenty-four (24) hour monitoring and controls for the Village water and sanitary systems. Last upgraded in 2019 with the addition of new desktop computers and a software upgrade, SCADA technology has evolved utilizing modern computers and software.

The Utility Division's SCADA consultant and integrator, Concentric Integration of Crystal Lake, Illinois, has proposed a support services agreement in order to ensure the reliability and security of the SCADA system. The service agreement is attached for review.

Third-party support renewals are included as part of this support services agreement, renewals are as listed: Fortinet Forticare for 60D Rugged Firewall, Win-911 Maintenance Plan, and Cisco SmartNet Routers.

Concentric was selected in 2012 as the Village's vendor for SCADA. Due to the complexity of the current SCADA system and the historical knowledge of critical Village's water system, a sole source proposal for equipment and software upgrades was requested from Concentric Integration of Crystal Lake, Illinois. Concentric has a unique ability to provide compatible coordination and understanding of the project, with the ability to provide continued support. Concentric's proposal details the cost of overall support services for 2026 at a cost of \$72,000.00. Time and Material is an estimate and may not all be used by end of 2026.

I move to approve the waiver of the competitive bid process in favor a sole source agreement and authorize the approval and execution of a one (1) year vendor contract with Concentric Integration, of Crystal Lake, Illinois, for 2026 SCADA Support Services for a total not-to-exceed contract price of \$72,000.00;

AND

Authorize the Village Manager to execute said agreement, subject to Village attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0912 Traffic Signal Maintenance for Village/ State/County Roadways Renewal**

As part of the Village's intergovernmental agreements with the State of Illinois (State) and Cook County (County), the Village is responsible for shared costs of traffic signal maintenance on state and county roadways. The Village's cost is

determined by the jurisdictional percentage of the intersecting streets. For instance, on 151st Street at LaGrange Road, the Village pays for 50% of the cost of maintenance due to 151st Street east and west being owned by the Village. The County utilizes the same formula for maintenance costs on shared jurisdiction roadways.

Additionally, the Public Works Department contracts out the routine traffic signal maintenance for thirteen (13) village-owned traffic control signal systems. The Village has traditionally utilized the same contractor to perform maintenance that is selected through the bid process by the State and the County.

Meade Electric of McCook, IL (Meade) has performed this work for the State, County and Village for many years, and they again have the State and County contracts for 2025-2027.

Meade has submitted the attached service agreement extension for 2026, with a 3.1% rate increase, for a rate of \$207.05 per intersection each month for the Village.

Throughout the year, non-routine traffic signal maintenance is needed due to damage or failure which is above and beyond the scope of routine maintenance covered in the above-mentioned monthly rate. The cost of these repairs varies year by year, but typically does not exceed \$30,000.00 annually, and is determined on a case-by-case basis.

Staff recommends renewing the contract for 2026. The service agreement provides the same timeframe and similar level of maintenance service that Meade provides under the State and County agreements.

Meade is also the vendor responsible for locating traffic signal cables whenever a J.U.L.I.E. ticket is called in. Staff did verify that no other electric contractor does this type of work. Staff requested a rate sheet from Meade and based on the amount spent to date in 2025, is recommending adding cable locating to the existing contract for an amount not to exceed \$7,500.00 for FY 2026.

I move to approve and authorize the payment of all amounts allocated to the State of Illinois for shared traffic signal maintenance as provided for in the Intergovernmental Agreement governing maintenance of shared Village/State of Illinois roadways;

AND

Approve and authorize the payment of all amounts allocated to Cook County, Illinois, for shared traffic signal maintenance as provided for in the Intergovernmental Agreement governing maintenance of shared Village/County roadways;

AND

Approve the waiver of the competitive bid process favor of a in favor of a entering into a contract with a sole source vendor and accept the proposal from Meade Electric Company, Inc. of McCook, Illinois, dated October 30, 2025, for routine traffic signal maintenance for the thirteen (13) village owned traffic signals at a cost of \$207.05 per signal, for an amount not to exceed \$32,299.80 for 2026, plus \$30,000.00 for non-routine traffic signal maintenance and \$7,500.00 for traffic signal cable locates, for a total not-to-exceed contract price of \$69,799.80;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0960 G.O. Refunding Bonds, Series 2016 Abatement - 2025 Levy - Ordinance**

The 2016 bonds are paid from Water & Sewer fund revenues. As such, the property tax levy can be abated.

I move to adopt Ordinance 6065, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 FOR THE PAYMENT OF PRINCIPAL AND INTEREST ON THE GENERAL OBLIGATION REFUNDING BONDS, SERIES 2016, OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS.

**This matter was APPROVED on the Consent Agenda.**

**2025-0961 G.O. Refunding Bonds, Series 2021A and 2021B Abatement - 2025 Levy - Ordinance**

The 2021A bonds refunded Lines of Credit for capital, and issued new funds for governmental and proprietary capital projects in 2021. The portion of bonds for governmental projects is funded by property tax levy and will remain on property tax bills. The portion of bonds for proprietary capital projects (water mains, Tinley Creek stabilization) is paid for with Water & Sewer user fees, and therefore that portion of the bonds are being abated.

The 2021B bonds refunded a bullet maturity from previous MST TIF bonds. The debt for the 2021B bonds is being funded by MST TIF revenues which have been transferred to the Debt Service Fund upon termination of the MST TIF effective December 31, 2025, and therefore can be abated.

I move to adopt Ordinance 6066, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 BY AN ORDINANCE PROVIDING FOR THE ISSUANCE OF NOT TO EXCEED \$40,000,000 GENERAL OBLIGATION

BONDS, SERIES 2021A, AND \$8,500,000 TAXABLE GENERAL OBLIGATION REFUNDING BONDS, SERIES 2021B, OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS, FOR THE PURPOSE OF FINANCING VARIOUS CAPITAL IMPROVEMENTS AND REFUNDING CERTAIN OUTSTANDING OBLIGATIONS OF THE VILLAGE, PROVIDING FOR THE LEVY AND COLLECTION OF A DIRECT ANNUAL TAX SUFFICIENT FOR THE PAYMENT OF THE PRINCIPAL OF AND INTEREST ON SAID BONDS, PROVIDING FOR THE SALE OF SAID BONDS TO THE PURCHASERS THEREOF, AND AUTHORIZING THE EXECUTION OF AN ESCROW AGREEMENT IN CONNECTION THEREWITH, BEING ORDINANCE NO. 5583 ADOPTED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF ORLAND PARK, ILLINOIS ON THE 18TH DAY OF JANUARY, 2021.

**This matter was APPROVED on the Consent Agenda.**

**2025-0962 G.O. Refunding Bonds, Series 2021C Abatement - 2025 Levy - Ordinance**

The 2021C bonds refunded outstanding MST TIF bonds. The debt for the 2021C bonds is being funded by MST TIF and related revenues, and therefore can be abated.

I move to adopt Ordinance 6067, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 BY AN ORDINANCE PROVIDING FOR THE ISSUANCE OF NOT TO EXCEED \$6,500,000 GENERAL OBLIGATION REFUNDING BONDS OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS, FOR THE PURPOSE OF REFUNDING CERTAIN OUTSTANDING BONDS OF SAID VILLAGE, PROVIDING FOR THE LEVY AND COLLECTION OF A DIRECT ANNUAL TAX SUFFICIENT TO PAY THE PRINCIPAL AND INTEREST ON SAID BONDS, AUTHORIZING THE EXECUTION OF AN ESCROW AGREEMENT IN CONNECTION WITH THE ISSUE OF SAID BONDS AND AUTHORIZING THE SALE OF SAID BONDS TO THE PURCHASER THEREOF, BEING ORDINANCE NO. 5644 ADOPTED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF ORLAND PARK, ILLINOIS ON THE 20TH DAY OF SEPTEMBER, 2021.

**This matter was APPROVED on the Consent Agenda.**

**2025-0963 G.O. Refunding Bonds, Series 2022A Abatement - 2025 Levy - Ordinance**

The 2022A bonds issued new funds for capital projects and water project, including Centennial Park West, Schussler Park, and the water meter replacement program. A portion of bonds for governmental projects is funded by property tax levy and will remain on property tax bills. The portion of bonds for Water & Sewer Fund capital projects is paid for with Water & Sewer user fees, and therefore that portion of the bonds are being abated.

I move to adopt Ordinance 6068, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 BY AN ORDINANCE PROVIDING FOR THE

ISSUANCE OF NOT TO EXCEED \$22,000,000 GENERAL OBLIGATION BONDS, SERIES 2022A, OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS, FOR THE PURPOSE OF FINANCING VARIOUS CAPITAL IMPROVEMENTS, PROVIDING FOR THE LEVY AND COLLECTION OF A DIRECT ANNUAL TAX SUFFICIENT FOR THE PAYMENT OF THE PRINCIPAL OF AND INTEREST ON SAID BONDS AND PROVIDING FOR THE SALE OF SAID BONDS TO THE PURCHASER THEREOF, BEING ORDINANCE NO. 5715 ADOPTED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF ORLAND PARK, ILLINOIS ON THE 2nd DAY OF MAY, 2022.

**This matter was APPROVED on the Consent Agenda.**

**2025-0964 G.O. Refunding Bonds, Series 2023 Abatement - 2025 Levy - Ordinance**

The 2023 bonds issued new funds for Governmental and Water & Sewer Fund capital projects in 2023. The portion of bonds for governmental projects is funded by property tax levy and will remain on property tax bills. The portion of bonds for Water & Sewer Fund capital projects is paid for with Water & Sewer user fees, and therefore that portion of the bonds are being abated.

I move to adopt Ordinance 6069, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 BY AN ORDINANCE PROVIDING FOR THE ISSUANCE OF NOT TO EXCEED \$12,100,000 GENERAL OBLIGATION BONDS, SERIES 2023, OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS, FOR THE PURPOSE OF FINANCING VARIOUS CAPITAL IMPROVEMENTS, PROVIDING FOR THE LEVY AND COLLECTION OF A DIRECT ANNUAL TAX SUFFICIENT FOR THE PAYMENT OF THE PRINCIPAL OF AND INTEREST ON SAID BONDS AND PROVIDING FOR THE SALE OF SAID BONDS TO THE PURCHASER THEREOF., BEING ORDINANCE NO. 5840 ADOPTED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF ORLAND PARK, ILLINOIS ON THE 16TH DAY OF OCTOBER, 2023.

**This matter was APPROVED on the Consent Agenda.**

**2025-0965 G.O. Refunding Bonds, Series 2025 Abatement - 2025 Levy - Ordinance**

The 2025 bonds issued new funds for Governmental and Water & Sewer Fund capital projects in 2025. The portion of bonds for governmental projects is funded by new tax revenue utilizing utility tax and an increase to Home Rule Sales Tax of .5% effective January 1st, 2024, and will be abated on property tax levies. The portion of bonds for Water & Sewer Fund capital projects is paid for with Water & Sewer user fees, and therefore that portion of the bonds are also being abated.

I move to adopt Ordinance 6070, entitled: AN ORDINANCE ABATING TAXES LEVIED FOR THE YEAR 2025 BY AN ORDINANCE PROVIDING FOR THE ISSUANCE OF NOT TO EXCEED \$42,000,000 GENERAL OBLIGATION BONDS, SERIES 2025, OF THE VILLAGE OF ORLAND PARK, COOK AND

WILL COUNTIES, ILLINOIS, FOR THE PURPOSE OF FINANCING VARIOUS CAPITAL IMPROVEMENTS, PROVIDING FOR THE LEVY AND COLLECTION OF A DIRECT ANNUAL TAX SUFFICIENT FOR THE PAYMENT OF THE PRINCIPAL OF AND INTEREST ON SAID BONDS AND PROVIDING FOR THE SALE OF SAID BONDS TO THE PURCHASER THEREOF., BEING ORDINANCE NO. 6044 ADOPTED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF ORLAND PARK, ILLINOIS ON THE 6TH DAY OF OCTOBER, 2025.

**This matter was APPROVED on the Consent Agenda.**

**2025-0942 An Ordinance Amending Title 1, Chapter 14 of the Orland Park Village Code in Regard to the Imposition of Non-Monetary Relief by the Administrative Hearing Officer**

On August 15, Governor Pritzker signed HB 1842, now P.A. 104-0200, into law. The new law amends the municipal administrative adjudication process by allowing hearing officers presiding over hearings involving building codes to prohibit further code violations, require the remediation of existing violations within a specific timeframe and authorize the municipality to take any and all necessary corrective steps.

A village attorney and the Village Prosecutor have recommended the adoption of this ordinance. As proposed, the ordinance amends the Village Code to expand and clarify the authority of the Administrative Hearing Officer, in line with recent changes to Illinois law.

Ordinance highlights include:

-Expanded Authority: The ordinance incorporates recent amendments to Illinois municipal code, allowing the Hearing Officer to impose both monetary and non-monetary relief.

-Determinations: The Hearing Officer can issue written determinations on Village Code violations, including findings of fact, decisions, and orders.

-Penalties and Orders:

- Imposing monetary penalties.
- Issuing orders to prohibit further violations.
- Compelling remediation of existing violations within a set timeframe.
- Authorizing the Village to take necessary steps to remediate violations.

-Administrative Costs: Upon finding a party liable, the Hearing Officer may assess administrative costs of \$50.

-Maximum Fines: The Hearing Officer may impose fines and penalties up to \$50,000, except where Illinois Municipal Code limits fines to \$750 for certain

violations.

-Effective Date: The ordinance takes effect January 1, 2026, when the state law is in effect.

At the November 17, 2025, Committee of the Whole meeting, the Board approved the recommendation of this Ordinance.

I move to adopt Ordinance 6071, entitled: AN ORDINANCE AMENDING TITLE 1, CHAPTER 14 OF THE ORLAND PARK VILLAGE CODE IN REGARD TO THE IMPOSITION OF NON-MONETARY RELIEF BY THE ADMINISTRATIVE HEARING OFFICER.

**This matter was APPROVED on the Consent Agenda.**

**2025-0966 Illinois Law Enforcement Alarm System (ILEAS), Less Lethal Alternatives for Law Enforcement Grant- Purchase**

In May 2023, the Illinois Criminal Justice Information Authority (ICJIA), pursuant to language in the Illinois State Legislature's SAFE-T Act, posted a Notice of Funding Opportunity (NOFO) for the Less Lethal Alternatives for Law Enforcement Grant. As the name implies, this State-funded grant was designed to offer law enforcement officers alternatives to the use of force by providing less lethal tools and training.

In June 2023, ILEAS applied for a funding opportunity electing to initially focus on Conducted Energy Weapons in the form of the Taser 7 and 10, and support training on topics such as de-escalation, cultural competency, trauma-informed response, and more.

The Orland Park Police Department initially applied for funding and in October of 2025, the Police Department was awarded the grant in the amount of \$21,600.00. After discussion with our existing taser vendor (to ensure compatibility with our systems), it was determined that the Orland Park Police Department will receive one (1) virtual reality (VR) system for training and six (6) of the following items:

- TASER 10 HANDLE
- TASER 10 LIVE DUTY MAGAZINE BLACK
- TASER BATTERY PACK
- TASER 10 HALT CARTRIDGES
- TASER 10 LIVE CARTRIDGES
- TASER 10 HOLSTER

I move to approve the waiver of the competitive bid process in favor of a sole source vendor and authorize the approval and execution of a contract with Axon Enterprise, Inc. for six (6) additional tasers and one (1) VR system in the amount of \$27,894.00;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0958 Fleet Management Software Agreement**

Rarestep Inc. d/b/a Fleetio, a GSA contract holder, is cloud-based software with a mobile application and desktop access for an unlimited number of users.

On December 13, 2023, the Village Board authorized execution of a three (3) year (2024-2026) contract with Rarestep for Fleetio fleet management software. The current contract has an expiration of February 12, 2027.

The software has streamlined asset management by digitizing preventative maintenance scheduling, equipment maintenance requests, vehicle and equipment operator pre-use inspections, and integrating with the Village’s AVL provider, Samsara.

Public Works was informed by Rarestep that the current contracted legacy Enterprise 500 pricing plan has been discontinued, and will not be available at the end of the current contract, which will result in a 23% price increase. However, the Village has the opportunity to take advantage of the continued pricing model by renewing the agreement early.

Rarestep has provided the Village with a proposal that locks in a 10% early renewal discount for the next three (3) years if the agreement is executed prior to December 15, 2025. In review of the early renewal proposal, staff also determined that pricing is in line with general cost inflation factors due to labor increases.

Current Enterprise 500 Contract Pricing

02/12/2024 - 02/12/2025:	\$28,986.00 (included a \$999.00 implementation fee)
02/12/2025 - 02/12/2026:	\$27,987.00
02/12/2026 - 02/12/2027:	\$27,987.00

Total Amount: \$84,960.00

2027 Renewal Proposal Pricing Summary

02/12/2027 - 02/12/2028:	\$34,560.00
02/12/2028 - 02/12/2029:	\$34,560.00
02/12/2029 - 02/12/2030:	\$34,560.00

Total Amount: \$103,680.00

Early Renewal Proposal Pricing Summary

12/15/2025 - 12/14/2026:	\$31,104.00
12/15/2026 - 12/14/2027:	\$31,104.00

12/15/2027 - 12/14/2028: \$31,104.00

Total Amount: \$93,312.00

Public Works is requesting to terminate the existing contract and replace it with a new contract, as attached and summarized above. Upon early termination, the Village will receive a credit for the remaining two (2) months of the second year of the current contract.

The new Fleetio software contract would be a three (3) year term for a total not to exceed \$93,312.00.

I move to approve terminating contract 20240039 upon execution of a new contract with Rarestep. Inc.;

AND

Approve the waiver of the competitive bid process in favor of participation in a joint purchasing cooperative and authorizing the approval and execution of a vendor contract for Fleetio fleet management software subscription from Rarestep, Inc. via GSA Advantage Contract 47QTCA20D0044 for a cost of \$31,104.00 annually for a three (3) year term for a total not-to-exceed contract price of \$93,312.00;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0991 Dick's Sporting Goods House of Sport - Redevelopment Agreement Ordinance**

In March of 2025, the Village Board passed a Tax Increment Financing (TIF) district reimbursement resolution for the proposed Dick's House of Sports at the former Sears location. The resolution allows the Village to investigate establishing a TIF district to support the project and reimburse itself and the developer for eligible expenses if a TIF district is created.

On August 12, 2025, the Village Board approved the major redevelopment deal terms in the form a redevelopment agreement term sheet. Since that time, the Village has been working with representatives from Dick's Sporting Goods to negotiate the redevelopment agreement based on the deal terms approved in the term sheet.

The term sheet was non-binding. However, the approval of the redevelopment

agreement will bind the Village and Dick's Sporting Goods to the terms as set forth and described below.

#### Project

Dick's Sporting Goods Inc. has entered into a purchase and sale agreement to purchase the former Sears property in the Village at Orland Square Mall. The Mall has experienced vacancies and decreased foot traffic due to changes in the retail environment and the Sears Parcel has been vacant for approximately 6 years.

Dick's Sporting Goods (DSG) intends to redevelop a portion of the Sears parcel with a Dick's House of Sport, by either (i) a two-level Dick's House of Sport that occupies a minimum of 90,000 square feet of retail floor area (not inclusive of back of house storage or unused space) consisting of a minimum of 45,000 square feet on each level with stairs between two floors, or (ii) a one-level Dick's House of Sport with retail floor area that occupies substantially all of the second floor with the first floor being reserved for an alternate retail use.

In either case, the Dick's House of Sport will include retail space and some or all of the following uses: climbing wall, indoor batting cage, golf simulator, yoga classes, juice bar and running track. The project will also include an outdoor athletic field area unless the developer's parking plan for the redevelopment of the former Sears parcel dictates otherwise.

The project will also include enhancements to the building façade and improvements to parking and other exterior improvements on the former Sears parcel. In addition, to the project, it is anticipated that the developer will renovate the remaining portions of the building not utilized for the Dick's House of Sport to prepare for future use by one or more to-be-determined retail tenants.

DSG shall commence construction by May 31, 2027, and open to the public by March 31, 2029. DSG agrees to complete the project and open a fully stocked and fully staffed Dick's House of Sport at that time.

The agreement allows the Village to create a TIF District for this parcel. Nothing shall limit the Developer's ability to appeal the property taxes, except that if, as a result of such challenge or appeal the equalized assessed value of that portion of the building occupied by the Developer for the Dick's House of Sport is reduced below eighty dollars per building square foot starting in 2027, Developer shall pay the difference to the Village via a Payment in Lieu of Taxes.

#### Payment

The initial payment from the Village to DSG will be prior or simultaneous with the closing on the purchase of the former Sears parcel from the current owner. The payment will be made as follows:

\$6,000,000 for the acquisition of the parcel;

Up to \$800,000 as reimbursement for acquisition-related, development-related and incentive related costs including but not limited to: costs of closing, building shell and construction, exterior improvements, interior renovation, predevelopment, development, design and new construction, professional services, development fees, and marketing and promotional efforts.

This additional \$800,000 in TIF eligible expenses are being offered as an incentive because of the rising cost of construction and the fact that DSG has decided to remodel the entire building as opposed to just the House of Sport space.

#### Stormwater Improvements

All stormwater improvements required by the project for the former Sears parcel and/or the Orland Square Mall as may be required by MWRD, Village, or other applicable regulations shall be the responsibility of the Village and shall be constructed and maintained by or on behalf of the Village, at the sole cost and expense of the Village. The Developer however, shall be responsible for the maintenance, repair and replacement of the actual parking lot exclusive of the stormwater improvements.

#### Traffic Signal Improvements

The Village shall replace and maintain, at the sole cost and expense of the Village, the traffic signals at the intersection of 151st and Regent Drive. Both stormwater and traffic signal improvements are TIF eligible expenses.

In the event that DSG defaults by failing to open to the public for at least one day, DSG shall be required to repay the Village, within 30 days after demand by the Village, the Initial Payment and all Subsequent Payments made by Village to DSG pursuant to this agreement.

#### Tax Increment Financing (TIF)

The Village will create a TIF to recoup, in whole or in part, the incentive funds. The developer has agreed to be part of the TIF. TIF eligible expenses include but are not limited to costs of closing, building shell and construction, exterior improvements, interior renovation, predevelopment, development, design and new construction, professional services, development fees, and marketing and promotional efforts.

#### Business District

The Village may elect to create a Business District (BD) to recoup the incentive funds.

DSG consents to the inclusion in the BD with an additional sales tax not to exceed 1%.

This item is now before the Board of Trustees for consideration.

I move to adopt Ordinance 6072, entitled: AN ORDINANCE OF THE VILLAGE OF ORLAND PARK TO ADOPT A REDEVELOPMENT AGREEMENT WITH DICK'S SPORTING GOODS, INC. FOR THE REDEVELOPMENT OF THE FORMER SEARS PARCEL AT ORLAND SQUARE MALL IN THE VILLAGE OF ORLAND PARK, ILLINOIS.

**This matter was APPROVED on the Consent Agenda.**

**2025-0988 Tinley Creek Streambank Stabilization, Construction, Contract Award Recommendation**

On October 3, 2025, the Village issued Invitation to Bid (ITB) #25-049 requesting bids from qualified contractors for the Tinley Creek Streambank Stabilization, Construction contract. As previously shared with the Board, the Village secured \$3,700,000.00 in funding from the Metropolitan Water Reclamation District of Greater Chicago (MWRDGC). MWRDGC imposes a 43% Minority Business Enterprise (MBE) requirements including a 10% goal for Small Business Enterprise (SBE) participation. There was a possibility that MWRDGC might waive this SBE requirement; therefore, the Village requested ITB respondents to provide bid prices both with and without the SBE requirement. Ultimately, it was decided between MWRDGC and the Village to retain the SBE requirement in the contract. The Village received five responses from the following contractors:

1. Copenhaver Construction, Inc.	\$5,796,847.00
2. Earthwerks Land Improvement and Development Corporation	\$5,868,186.00
3. Samper Fi Landscaping, Inc.	\$6,557,000.00
4. V3 Construction Group, Ltd.	\$7,809,450.00
5. Plote Construction Inc.	\$9,900,000.00

The lowest bid was submitted by Copenhaver Construction, Inc. (CCI) of Union, Illinois. Engineering staff contacted the project references provided by the contractor and received positive feedback. Internal discussions also confirmed that CCI has performed satisfactorily on projects in the northern suburbs of Chicago. Key members of CCI were invited for an in-person interview at the Village Hall, and based on staff's collective evaluation, we believe that CCI meets the project requirements and is capable of delivering a successful project. Therefore, staff recommend awarding CCI for the Tinley Creek Streambank Stabilization project.

The Engineering Department also issued a Request for Proposal (RFP) for Construction Engineering Services for the same project on November 21, 2025. The selected consultant will monitor CCI's construction to ensure that the design intent of the construction documents and the project's quality requirements are met. Staff will present a recommendation for the selected consultant in the coming weeks.

I move to approve and authorize the execution of a Contractor Agreement between the Village of Orland Park and Copenhaver Construction, Inc. of Union,

Illinois, as the lowest qualified response bidder for construction services for ITB #25-049 - Tinley Creek Streambank Stabilization project at a cost of \$5,796,847.00, plus a 10% contingency of \$580,000.00, for a total not-to-exceed contract amount of \$6,376,847.00;

AND

Authorize the Village Manager to approve change orders not to exceed the contingency amount;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2025-0984 ClearGov Annual Subscription for the Digital Budget Book, Capital Budgeting, Operational Budgeting, Personnel Budgeting, and Transparency Platforms**

The Village currently utilizes ClearGov to manage its budgeting process. In 2021, the Village Board approved a three-year subscription with ClearGov for the Digital Budget Book and Capital Budgeting platforms. These platforms serve as the foundational modules used to create and publicly post the annual budget, as required. They also align with the GFOA's Distinguished Budget Award Program criteria, supporting best practices in financial transparency and reporting.

In 2022, the Village added another ClearGov feature-the Transparency Module-which provides a searchable online checkbook, project update pages, and department dashboards to further enhance public accessibility and accountability.

The current modules include the Transparency Module, Digital Budget Book, and the Capital Budgeting Platform. These tools support public transparency and allow the Village to generate various budget reports, submit the annual budget to GFOA for the Budget Award, and publish the Digital Budget Book for public review.

As part of a process enhancement, the Village would like to recommend a 3-year subscription, January 1, 2026, through December 31, 2028, for the current modules as well as add two (2) additional modules-Operational and Personnel Budgeting. To ensure operational continuity and system compatibility, this addition qualifies as a sole source procurement.

I move to approve the waiver of the competitive bid process in favor of a sole source and authorize the execution of the Service Order dated November 20, 2025, between the Village of Orland Park and ClearGov for the Digital Budget Book, Capital Budgeting platform, Transparency and reporting module,

Operational Budgeting and Personnel Budgeting at a not-to-exceed cost of \$13,680.00 - a one-time set-up fee for FY 2026, and annual Subscription fees - \$71,316.04 for FY 2026, \$81, 318.50 for FY 2027, \$83,758.06 for FY 2028, for a total not-to-exceed amount of \$250,072.60;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

## **PUBLIC HEARINGS**

### **2025-0967 Proposed 2025 Property Tax Levy - Public Hearing**

Legal notice for this Public Hearing was published in the Daily Southtown Newspaper setting forth the date, time and location at 7:00 p.m. on December 1, 2025, at the Village of Orland Park Village Hall.

The December 1, 2025, Board of Trustees meeting agenda includes an item approving the 2025 property tax levy that is reflected in the FY2026 budget. There is a statutory requirement to hold a Truth in Taxation Public Hearing if the proposed corporate and special purpose components of the levy exceed 105% of the prior years' corporate and special purpose levy extension. The Village's 2025 levy does not exceed 105% of the 2024 extended levy. In the interest of transparency, the Black Box public hearing notification was published.

The Village tax levy for operations and debt service totals \$13,669,063. This levy amount is 3.75% higher than the 2024 adopted levy.

The Library tax levy for operations, which is set by the Board of Library Trustees, totals \$7,379,985. This is a total increase for the Library of 4.21%.

The proposed tax levy continues the Village's goal of minimizing the impact from property tax while still capturing new growth throughout the Village. The Village anticipates increases in the Village's EAV from new developments adding to the tax rolls.

Trustee Katsenes made a motion to open the public hearing. It was seconded by Trustee Leafblad. All were in favor. (refer to audio)

Village Manager George Koczwara had comments regarding this matter. (refer to audio)

There were no members of the public that came forward to address the Board on this matter. (refer to audio)

I move to adjourn the public hearing for the 2025 property tax levy.

**A motion was made by Trustee Milani, seconded by Trustee Lawler, that this matter be ADJOURNED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

### **2025-0986 Proposed Budget for Fiscal Year 2026 - Public Hearing**

The tentative annual budget for Fiscal Year 2026 was published and made available for public inspection on November 17, 2025. The FY2026 budget reflects total revenues of \$201,431,093 (including bond proceeds and transfers) and total expenditures of \$236,004,359 (which includes transfers). The variance between revenues and expenditures is funded by prior years' operating surplus and the issuance of bonds for capital project.

Trustee Leafblad made a motion to open the public hearing. It was seconded by Trustee Lawler. All were in favor. (refer to audio)

Village Manager George Koczwarra had comments regarding this matter. (refer to audio)

There were no members of the public that came forward to address the Board on this matter. (refer to audio)

I move to adjourn the Fiscal Year 2026 Budget public hearing.

**A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, that this matter be ADJOURNED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

## **PUBLIC SAFETY**

### **2025-0959 An Intergovernmental Agreement between the Village of Orland Park, and the Village of Tinley Park to use the Orland Park Police Training Facility, Range, Use of Force Simulator and EOC/Training Room which is located at 10609 W. 163rd Place, Orland Park, Illinois.**

In June of 2025, the Orland Park Police Department opened their Training Facility located at 10609 W. 163rd Place, Orland Park which consists of one (1) gun range, one (1) training simulator and an Emergency Operations Center/training

classroom. The Orland Park and Tinley Park Police Departments share many jurisdictional borders and have continuously worked together on many operations throughout the years. While this agreement would enhance the relationship with both agencies it would also keep training standards for both agencies consistent and opens the possibility of mutual training scenarios.

The agreement allows for the sharing of resources beyond just emergency responses, encompassing personnel, equipment, and general police services, which supports ongoing collaboration throughout the year.

Tinley Park indicated that it would be utilizing 32 hours per month at a cost of \$6,000.00 per month in the first 6 months and \$12,000.00 a month in the second 6 months. It was always the intention of the Village of Orland Park to make the facility available to partner agencies for the benefit of the entire region, when not in use by the Department.

Trustee Milani had comments. (refer to audio)

Trustee Katsenes had comments. (refer to audio)

Mayor Dodge had comments. (refer to audio)

I move to approve the authorization and execution of an Intergovernmental Agreement between the Village of Orland Park, and the Village of Tinley Park to use the Orland Park Police Training Facility, Range, Use of Force Simulator, EOC/Training Room, and its facilities and equipment for training purposes;

AND

Authorize the Village Manager to execute the agreement upon approval of the Board and subject to Village Attorney review.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

## DEVELOPMENT SERVICES

### **2025-0857 An Ordinance Annexing Territory Pursuant To 65 ILCS 5/7-1-13 (Wolf Road, 171st Street To 175th Street)**

The Village has identified an area of approximately 52 acres (excluding public streets, rights of ways and roadways) of unincorporated parcels located in the

Grassland Planning District, as a candidate for annexation by municipal ordinance, as qualified by the Illinois Statute. An ordinance authorizing annexation is now presented to the Village for consideration.

An annexation study was conducted by the Village in 2007 and subsequently updated in 2022. In 2024, staff presented the findings to the Village Board. The Village Board, in February of 2024, directed staff to pursue unilateral annexation of several properties.

If annexed into the Village, the Comprehensive Plan calls for most of the area to be designated Open Space, Parks & Recreation, while the parcels along 110th Court are designated E-1, and a portion along Wolf Road is designated Mixed Residential.

The Village currently owns 3 parcels, between 110th Court and the railroad tracks. Additionally, the Village is in the process of restoring three parcels to the north of the subject area to open space, in order to preserve the Marley Creek flood plain.

The Comprehensive Plan further designates this area as a high priority for annexation. The Comprehensive Plan also specifically calls for the protection, restoration and maintenance of Marley Creek, and to protect the flood plain. Currently, the existing land use of the area has commercial uses along Wolf Road, and single-family residential uses along 110th Court. Cook County has zoned the area C-4 General Commercial District along Wolf Road, and R4 Single Family Residence District along 110th Court. Cook County's C-4 Zoning district lists the following permitted uses, such as bars, taverns, package liquor stores, road stands, tobacco shops, billiard and pool halls, and dance halls etc.

Each area eligible for unilateral annexation was evaluated for annexation potential based on factors including, development quality concerns, fiscal impact on village, environmental issues, nuisance issues, natural resource protection, Village preferred land use and utility serviceability.

Per the Illinois Municipal Code ILCS 65 requirements, written notice of contemplated annexation was sent to the taxpayer of record, and the Cook County Board, and was published in Daily Southtown.

Therefore, it is recommended that the properties identified in this ordinance be annexed and uses of the property be subject to Village Ordinances.

Mayor Dodge had comments. (refer to audio)

Director of Development Services Steve Marciani presented information regarding this matter. (refer to audio)

Village Manager Koczwara had comments regarding this matter. (refer to audio)

Mayor Dodge had comments. (refer to audio)

Director Marciani had comment. (refer to audio)

Mayor Dodge had a question. (refer to audio)

Village Manager Koczwara and Director Marciani responded to Mayor Dodge. (refer to audio)

A resident had questions regarding this matter. (refer to audio)

Mayor Dodge, Director Marciani and Village Manager Koczwara responded to the resident. (refer to audio)

Trustee Leafblad had comments and questions. (refer to audio)

Director of Engineering Khurshid Hoda responded to Trustee Leafblad. (refer to audio)

Trustee Lawler had questions. (refer to audio)

The same resident came forward to respond to Trustee Lawler. (refer to audio)

Director Marciani had comments. (refer to audio)

Trustee Katsenes had questions. (refer to audio)

Village Attorney Stillman and Director Mariciani responded to Trustee Katsenes. (refer to audio)

Trustee Katsenes had additional comments and recommend tabling this item. (refer to audio)

Village Attorney Stillman responded to Trustee Katsenes. (refer to audio)

Tim Miller addressed the Board regarding this matter and had questions. (refer to audio)

Village Attorney Stillman and Director Mariciani responded to Mr. Miller. (refer to audio)

Mr. Miller had additional comments. (refer to audio)

Mayor Dodge, Director Marciani and Village Manager Koczwara responded to Mr. Miller. (refer to audio)

Village Attorney Stillman had comments. (refer to audio)

Trustee Milani had comments and questions. (refer to audio)

Director Marciani and Village Manager Koczwara responded to Trustee Milani. (refer to audio)

Trustee Milani had additional comments. (refer to audio)

Trustee Healy had comments and questions. (refer to audio)

Village Attorney Stillman, Village Manager Koczwara and Director Marciani responded to Trustee Healy. (refer to audio)

Resident Josh addressed the Board regarding this matter and had questions. (refer to audio)

Director Marciani responded to the resident. (refer to audio)

Mayor Dodge had comments. (refer to audio)

Village Manager Koczwara had comments. (refer to audio)

I move to adopt Ordinance 6073, entitled: AN ORDINANCE ANNEXING TERRITORY PURSUANT TO 65 ILCS 5/7-1-13 (Wolf Road, 171st Street to 175th Street).

**APPROVED**

**Aye:** 5 - Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 2 - Trustee Healy, and Trustee Nelson Katsenes

**2025-0757 Ordinance for Eminent Domain of 9401 159th Street - Former BP Gas Station**

The Village of Orland Park has been working with the property owner to acquire the former BP Gas Station site at 9401 159th Street. The property has been vacant and unused since March 31, 2020.

As such, the Village has been in negotiations with the owner to purchase the property. The purchase of the property is intended to help foster economic development and redevelopment of the subject property. This will also remove the blighted condition of the property.

The owner of the property and the Village have been unable to come to terms on the purchase of the property. As a result, it is recommended the Village pursue

eminent domain.

Trustee Leafblad moved to take this item from the table. It was seconded by Trustee Lawrence. All were in favor. (refer to audio)

Mayor Dodge had comments. (refer to audio)

Village Manager George Koczwara presented information regarding this matter. (refer to audio)

Mayor Dodge had a question. (refer to audio)

Village Manager Koczwara responded to Mayor Dodge. (refer to audio)

Trustee Katsenes had comments regarding this matter. (refer to audio)

Trustee Leafblad had comments. (refer to audio)

Trustee Lawler had comments and questions. (refer to audio)

Village Manager Koczwara responded to Trustee Lawler. (refer to audio)

Trustee Lawrence had questions. (refer to audio)

Village Manager Koczwara responded to Trustee Lawrence. (refer to audio)

Trustee Healy had comments. (refer to audio)

Resident Corinne Tabas addressed the Board regarding this matter. (refer to audio)

Mayor Dodge had comments and questions. (refer to audio)

Village Manager Koczwara and Director Marciani responded to Mayor Dodge. (refer to audio)

Mayor Dodge had additional comments. (refer to audio)

I move to adopt Ordinance 6074, entitled: AN ORDINANCE AUTHORIZING ACQUISITION OF PROPERTY BY EMINENT DOMAIN AT 9401 159TH STREET.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawler, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 6 - Trustee Healy, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 1 - Trustee Nelson Katsenes

### **2025-0758 Ordinance for Eminent Domain of 9441 159th Street - Former KFC Restaurant**

The Village of Orland Park has been working with the property owner to acquire the former KFC site at 9441 159th Street. The property has been vacant and unused since November 7, 2023.

As such, the Village has been in negotiations with the owner to purchase the property. The purchase of the property is intended to help foster economic development and redevelopment of the subject property. This will also remove the blighted condition of the property.

The owner of the property and the Village have been unable to come to terms on the purchase of the property. As a result, it is recommended the Village pursue eminent domain. Pursuant to 65 ILCS 5/11-11-1, 65 ILCS 5/11-61-1 and 65 ILCS 5/11-74.4-1 et.seq., it is appropriate, advantageous and useful to the Village for the removal of blight and for the general public welfare to acquire, by eminent domain, the properties at 9401 159th St and 9441 159th St for rehabilitation and redevelopment. Both properties have been vacant for at least 24 months and while 9401 shows much further evidence of blight than 9441, it is desirable that the properties be acquired as an assemblage for redevelopment purposes

Trustee Lawrence made a motion to remove this item from the table. It was seconded by Trustee Leafblad. All were in favor. (refer to audio)

I move to adopt Ordinance 6075, entitled: AN ORDINANCE AUTHORIZING ACQUISITION OF PROPERTY BY EMINENT DOMAIN AT 9441 159TH STREET.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawrence, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 4 - Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 3 - Trustee Healy, Trustee Nelson Katsenes, and Trustee Milani

### **2025-0882 Orland Park Place Lot 1 Resubdivision**

Project: 2025-0882 - Orland Park Place Lot 1 Resubdivision  
Petitioner: Jason Reibert, PMAT Orland, LLC  
Address: 15105-15139 LaGrange Road and 9559 151st Street  
P.I.N.s: 27-15-100-056-0000; 27-15-100-030-0000; 27-15-100-055-0000

Requested Action: The applicant seeks approval for a subdivision of Orland Park Place to create a new outlot that separates the two buildings located within the existing Lot 1 of the shopping center. All proposed building setbacks comply with

the requirements of the COR Mixed Use District. The newly created Lot 1A, at 136,644 square feet, and Lot 1B, at 39,518 square feet, both exceed the minimum lot size of 10,000 square feet required for commercial properties in the COR Zoning District. Please see attached "Staff Report to the Board of Trustees" for Plan Commission Discussion.

I move to approve the Plan Commission Recommended Action as presented for Case Number 2025-0882, also known as Orland Park Place Lot 1 Resubdivision.

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee Milani, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2025-0192 14336 Jefferson Multifamily Building - Special Use for Attached Dwellings - 14336 Jefferson Avenue**

Project: 14336 Jefferson Multifamily Building - Special Use for Attached Dwellings - 14336 Jefferson Avenue

Legistar ID: 2025-0192 (2025-0945 - Plat of Consolidation)

Project ID: DP-25-00541

Petitioner: Michalina Stoch, Property Owner

Address: 14336 Jefferson Avenue, Orland Park, IL

P.I.N.s: 27-09-214-015-0000, 27-09-214-043-0000

**REQUESTED ACTIONS**

The Petitioner is requesting the approvals below to construct a 6-unit multifamily building located at 14336 Jefferson Avenue:

- Plat of Consolidation (2025-0945)
- Special Use Permit for Dwellings, Attached with three modifications from the Land Development Code (2025-0192):
  - o Reduction in the minimum width required for a double row drive aisle from 24' to 23.51' (Figure 6-306.C(A)).
  - o Reduction in the number of shade and ornamental trees required in a typical landscape corridor (Section 6-305.D.3).
  - o Reduction in the minimum width required for the foundation landscape area along the east and south building facades (Section 6-305.D.5).
- Site Plan
- Landscape Plan
- Building Elevations

The Petitioner is also requesting to be approved as a rental development through the development approval process, which would exempt their building from the current rental ordinance and allow their development to be entirely rentals. The

neighborhood in which the subject site is in an area of predominantly rental buildings, including the areas to the east and west of Ravinia Avenue between 143rd Street and 144th Place, and the areas to the east and west of Jefferson Avenue between 143rd Street and just north of 145th Place.

#### PLAN COMMISSION DISCUSSION

Present at the Plan Commission were 7 commissioners, members of staff, members of the public, and the petitioners. Following the staff presentation, the commissioners discussed that they were supportive of the project and, other than a couple of questions for clarification, did not have many items of discussion.

Commissioners discussed the garbage enclosure and concurred that they appreciated that a garbage truck could access the rear of the site. They also discussed the petitioner's cross-access agreement with the condominium property to the south and agreed that it added mutual benefits to both sites. They briefly discussed the design of the building to ensure that the materials met the Village's masonry requirement, which it will as the structure utilizes brick on all four sides.

Overall, the project was unanimously recommended for approval by the Plan Commission 7-0 with the Staff Recommended Action. This item is now before the Board for consideration.

#### PLAN COMMISSION RECOMMENDED MOTION

Regarding Case Number 2025-0192, also known as the 14336 Jefferson Multifamily Building, I move to approve the Staff Recommended Action as presented in the Staff Report to the Plan Commission for this case.

Trustee Lawrence had comments. (refer to audio)

I move to approve the Plan Commission Recommended Action regarding Case Number 2025-0192, also known as the 14336 Jefferson Multifamily Building;

AND

I move to adopt Ordinance 6076, entitled: AN ORDINANCE GRANTING A SPECIAL USE FOR DWELLINGS ATTACHED WITH MODIFICATIONS (14336 JEFFERSON MULTIFAMILY BUILDING - 14336 JEFFERSON AVENUE).

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2025-0945 14336 Jefferson Multifamily Building - Plat of Consolidation - 14336 Jefferson Avenue**

Project: 14336 Jefferson Multifamily Building - Plat of Consolidation - 14336 Jefferson Avenue

Legistar ID: 2025-0945 (2025-0192 - Special Use for Dwellings, Attached, etc.)

Project ID: DP-25-00541

Petitioner: Michalina Stoch, Property Owner

Address: 14336 Jefferson Avenue, Orland Park, IL

P.I.N.s: 27-09-214-015-0000, 27-09-214-043-0000

**REQUESTED ACTIONS**

The Petitioner is requesting the approvals below to construct a 6-unit multifamily building located at 14336 Jefferson Avenue:

- Plat of Consolidation (2025-0945)
- Special Use Permit for Dwellings, Attached with three modifications from the Land Development Code (2025-0192):
  - o Reduction in the minimum width required for a double row drive aisle from 24' to 23.51' (Figure 6-306.C(A)).
  - o Reduction in the number of shade and ornamental trees required in a typical landscape corridor (Section 6-305.D.3).
  - o Reduction in the minimum width required for the foundation landscape area along the east and south building facades (Section 6-305.D.5).
- Site Plan
- Landscape Plan
- Building Elevations

This case is giving specific consideration to the Plat of Consolidation to eliminate a property boundary and facilitate redevelopment of the site.

**PLAN COMMISSION DISCUSSION**

Present at the Plan Commission were 7 commissioners, members of staff, members of the public, and the petitioners. Following the staff presentation, the commissioners discussed that they were supportive of the project and understood that the lot consolidation is required for this development.

There was additional discussion about the other entitlement requests for the project, but no concerns were raised about the plat of consolidation. The recommendation to approve a Plat of Consolidation was unanimously approved by the Plan Commission 7-0. This item is now before the Board for consideration.

**PLAN COMMISSION RECOMMENDED ACTION**

Regarding Case Number 2025-0192, also known as the 14336 Jefferson Multifamily Building, I move to approve the Staff Recommended Action as presented in the Staff Report to the Plan Commission for this case.

I move to approve the Plan Commission Recommended Action regarding Case Number 2025-0945, also known as the 14336 Jefferson Multifamily Building - Plat of Consolidation, which is a subset to the original case number 2025-0192;

AND

Approve the Plat of Consolidation prepared by S.H. Campbell, dated November 8, 2024;

AND

Authorize staff to execute and record the plat.

**A motion was made by Trustee Milani, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

#### **2025-0875 Land Development Code Amendment - Driveway Width Requirements**

Project: Land Development Code Amendment - Driveway Width Requirements  
Legistar ID: 2025-0875

Requested Approvals: Increase the maximum driveway width requirement for single-family residences with 1-car garages, clarify all driveway width requirements, and add driveways to the list of detached accessory structures.

##### **PROPOSED AMENDMENT SUMMARY**

The Land Development Code was most recently amended in December 2023 via Ordinance No. 5856, changing the dimension requirements for driveways and driveway aprons. This amendment was intended to clarify the appropriate dimensions and make the requirements consistent between the Village Code (VC) and Land Development Code (LDC). Whereas the VC required the maximum driveway widths to be 10' for a 1-car garage, 20' for a 2-car garage, and 30' for a 3-car garage, the LDC allowed for wider driveways at 20' for a 1-car garage, 26' for a 2-car garage, and 36' for a 3-car garage. As the VC requirements were more restrictive, they superseded the LDC requirements, so the decision at that time was to adopt the more restrictive requirement, amending the LDC to reinstate the width requirements that were listed in the VC.

Staff has evaluated the impacts of this code amendment and, propose new amendments to clarify the driveway width requirements and expand the maximum driveway width for properties with 1-car garages. While the maximum driveway/driveway apron widths are based on the size of the garage for a

single-family home, this creates issues for single-family properties with non-conforming garages. Many properties in the R-3 & R-3A Districts have non-conforming 1-car garages, with no room to expand to a 2-car garage. This makes it difficult and often impossible for these properties to meet the 2-car, off-street parking requirements (Table 6-306(B)), as the LDC does not consider tandem parking in determining code compliance. It is recommended to increase the maximum driveway width allowed for 1-car garages from 10' to 18' because the minimum width for a standard off-street parking space is 9', per Section 6-306.C.1 of the LDC. Therefore, this would allow 2 cars to park side-by-side while still being more restrictive than the driveway width requirements for properties with 2-car garages.

Amendments are proposed for Section 6-302, Accessory Structures, to add driveways to the table of detached accessory structures and referencing Section 6-406. An amendment is also being proposed to Section 6-406 of the LDC, which includes clarifying driveway width and length requirements for all single-family residential properties in the Village.

#### RESEARCH

Staff completed an aerial survey using GIS mapping software of a neighborhood in the R-3A District to determine the existing conditions of driveways for 1-car garages under the current code requirements. The area was chosen as it has the most 1-car garages in the Village. The aerial survey consisted of measuring the approximate width of each driveway, determining the garage size using a combination of Google Street View and permit research, and inputting the data into an excel spreadsheet to keep track of each property's code compliance status.

#### SURVEY RESULTS - SUMMARY

1-Car Garage: 159, 147 were non-compliant, 12 were compliant

2-Car Garage: 13, 3 were non-compliant, 10 were compliant

No Garage: 18, 18 were non-compliant

Total: Out of 190 properties surveyed, 168 had non-compliant driveways (88%), while 22 had compliant driveways (12%)

If the proposed amendment were adopted to increase the maximum driveway width from 10' to 18', the number of non-compliant driveways would reduce in the surveyed area from 168 to 72. This would be an approximate 50% reduction in non-compliant driveways in the sample area (88% to 38%). Additionally, this could allow for 78 properties within the surveyed area to expand their driveways, as they are not able to expand under the current code requirements.

#### PROPOSED AMENDMENT TEXT

See "Residential Driveways" exhibit, dated 10/31/2025.

#### PLAN COMMISSION SUMMARY

Present at the Plan Commission were 7 Commissioners, Village staff, and members of the public. Following the staff presentation, the commissioners were generally supportive of the amendment.

The commissioners were in general agreement that making the Land Development Code easier to understand is a straightforward and necessary change. There was a brief discussion about the Village's code enforcement practices as some commissioners questioned what the process was to enforce the code for non-compliant driveways. Staff assured the commissioners that there are trained code enforcement officers on staff with the Police Department that typically work on a complaint basis but also patrol the Village daily in an effort to enforce the Village and Land Development Codes. There was additional discussion about possible future amendments to driveway regulations, but otherwise all commissioners came to a consensus in support of the proposed amendment.

Overall, the amendment was recommended approval unanimously 7-0 by the Plan Commission with the Staff Recommended Action.

#### PLAN COMMISSION RECOMMENDED MOTION

Regarding Case Number 2025-0875 - Land Development Code Amendment: Driveway Width Requirements, I move to approve the Staff Recommended Action as presented in the Staff Report to the Plan Commission for this case.

I move to approve the Plan Commission Recommended Action regarding Case Number 2025-0875 - Land Development Code Amendment: Driveway Width Requirements;

AND

I move to adopt Ordinance 6077, entitled: AN ORDINANCE AMENDING THE LAND DEVELOPMENT CODE OF THE VILLAGE OF ORLAND PARK, AS AMENDED.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

#### ROLL CALL

Trustee Lawler stepped out of the meeting at 9:05 P.M.

**Present:** 6 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee M. L. Leafblad and Village President Dodge Jr.

**Absent:** 1 - Trustee Lawler

## RECREATION AND PARKS

### **2025-0950 A Resolution of The Village of Orland Park, In Support of The Illinois America 250 Commemoration**

The Illinois America 250 Commission was established to "develop, encourage, and execute an inclusive commemoration and observance of the founding of the United States of America, and Illinois' imperative role in the nation's history."

The Commission encourages communities, organizations and individuals in Illinois to make the 250th Anniversary of the founding of the United States meaningful by hosting a variety of events and activities in 2026.

The Illinois America 250 Commission has identified three themes for 250th commemorations:

- Power of Place
- We the People
- Doing History

With approval from the Mayor and Village Board, the Village's America 250 Committee, supported by Village staff, community organizations, and engaged residents, will lead initiatives integrated into Village special events, programs, and facilities to celebrate the 250th anniversary of the founding of the United States.

Recreation and Parks Director Ray Piattoni had comments. (refer to audio)

I move to adopt Resolution 2571, entitled: A RESOLUTION OF THE VILLAGE OF ORLAND PARK, IN SUPPORT OF THE ILLINOIS AMERICA 250 COMMEMORATION

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawrence, that this matter be PASSED. The motion carried by the following vote:**

**Aye:** 6 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**Absent:** 1 - Trustee Lawler

## ROLL CALL

Trustee Lawler rejoined the meeting at 9:07 P.M.

**Present:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad and Village President Dodge Jr.

### **2025-0972 RFP #25-059 Tennis / Pickleball & Basketball Court Repairs**

RFP #25-059 was issued on September 25, 2025 requesting proposals from qualified firms to repair/grind the asphalt surfaces, apply acrylic surfacing, stripe, and install specified equipment for the Discovery Park half basketball court and the Eagle Ridge Park tennis/pickleball court as outline in the Scope of Work (attached). The RFP (attached), included Responsible Bidder Ordinance (RBO) requirements consistent with Village Code 1-16-7 for projects of \$25,000 or more.

Court surfaces at both parks are severely cracked and are experiencing ponding.

U.S. Tennis Court Construction Company of Lockport, Illinois was the only proposer that responded to the RFP. Quote 2025.482 (attached), details the total cost of \$78,000. This includes \$12,000 for Discovery Park and \$66,000 for Eagle Ridge Park.

Though U.S. Tennis does not meet RBO requirements, due to the limited vendor pool, the Village has determined that US Tennis meets the requirements and criteria set forth in RFP #25-059, and that US Tennis' proposal is determined to be in the best interests of the Village taking into consideration price and the evaluation factors set forth in the RFP.

U.S. Tennis Court Construction Company has performed numerous repairs and installations for the Village over the last several years. In each repair, U.S. Tennis has exhibited professional workmanship, delivering superior results, while utilizing durable, high quality products consistent with the project specifications.

Staff recommend awarding this court repair to U.S. Tennis Court Construction at a cost of \$78,000, plus a 10% contingency of \$7,800 for unforeseen circumstances that may arise for a total not to exceed \$85,800.

Prior to commencement of repairs, residents residing in close proximity to each park will be made aware of the repairs.

Trustee Milani had questions. (refer to audio)

Director of Recreation and Parks Ray Piattoni responded to Trustee Milani. (refer to audio)

Trustee Katsenes had comments and questions. (refer to audio)

Mayor Dodge had questions. (refer to audio)

Director Piattoni responded to Mayor Dodge. (refer to audio)

I move to waive the requirements of the Responsible Bidder Ordinance and competitive bid process for the repair of courts at Discovery and Eagle Ridge Parks due to the extenuating circumstances as detailed in the memorandum for this matter and to approve and authorize the execution of a Professional Services Agreement between the Village of Orland Park and U.S. Tennis Construction Company for RFP #25-059, Tennis and Basketball Court Repairs in the amount of \$78,000, plus a 10% contingency of \$7,800 for a total not exceed contract amount of \$85,800 for Discovery Park basketball court repairs and Eagle Ridge Tennis/Pickleball Ball court repairs as outlined in the Proposal dated October 14, 2025;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review;

AND

Authorize the Village Manager to approve change orders not to exceed the contingency amount.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

## FINANCE

### **2025-0968 An Ordinance Providing For The Levying, Assessment And Collection Of Taxes For The Current Fiscal Year Of The Village Of Orland Park, Cook And Will Counties, Illinois**

The Village Board has discussed the tax levy at the October 15th budget workshop, and also approved the Resolution Determining the 2025 Tax Levy in Compliance with the Truth in Taxation Law on November 3. A Truth in Taxation Hearing was not needed; however, in the interest of transparency, a Truth in Taxation Hearing Notice was published on November 17, and the hearing was held on December 1. The attached ordinance will be filed with Cook and Will Counties prior to the last Tuesday in December.

The attached ordinance includes a total Village levy of \$13,669,063 in the following categories:

General Corporate: \$100,000  
Recreation & Parks: \$1,269,063  
FICA: \$954,432  
IMRF: \$2,044,651  
Police Pension: \$6,085,639  
Bonds: \$3,215,278

The impact to the homeowner as a result of the proposed tax levy will depend on changes to assessed valuation of the homeowner's property. If the assessed value of a homeowner's property remains the same from the previous year and the State equalizer increases by 3.75%, as projected based on a prior 10-year history, from the previous year, the Village portion of a homeowner's tax bill would not be impacted as the levy would capture all new growth.

#### Orland Park Public Library Levy

The Library's tax levy for operations will increase by \$297,985, or 4.21%, for a total levy of \$7,379,985.

Village Manager George Koczvara gave a presentation relating to the three items under Finance. (refer to audio)

Trustee Milani had a question. (refer to audio)

Mayor Dodge responded to Trustee Dodge. (refer to audio)

Village Manager Koczvara and Director of Finance Chris Frankenfield continued presenting. (refer to audio)

Trustee Milani had comments and questions. (refer to audio)

Village Manager Koczvara, Mayor Dodge Director Frankenfield responded to Trustee Milani. (refer to audio)

Trustee Healy had comments and questions. (refer to audio)

Director Finance and Village Manager Koczvara responded to TrusteeHealy. (refer to audio)

Trustee Lawler had comments. (refer to audio)

Trustee Healy had comments. (refer to audio)

Trustee Lawler had comments. (refer to audio)

Trustee Katsenes had comments and questions. (refer to audio)

Village Manager Koczwara responded to Trustee Katsenes. (refer to audio)

Trustee Leafblad had comments and questions. (refer to audio)

Village Manager Koczwara responded to Trustee Leafblad. (refer to audio)

Trustee Lawrence had comments. (refer to audio)

President Dodge had comments and questions. (refer to audio)

I move to adopt Ordinance 6078, entitled: AN ORDINANCE PROVIDING FOR THE LEVYING, ASSESSMENT AND COLLECTION OF TAXES FOR THE CURRENT FISCAL YEAR OF THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS, WHICH INCLUDES A VILLAGE LEVY IN THE TOTAL AMOUNT OF \$13,669,063 AND A LIBRARY LEVY IN THE AMOUNT OF \$7,379,985, FOR A TOTAL OF \$21,049,048.

**A motion was made by Trustee Lawler, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 5 - Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 2 - Trustee Healy, and Trustee Nelson Katsenes

**2025-0969 An Ordinance Establishing Certain Annual, Daily or Hourly Pay Rates And Pay Ranges And The Salary Administration Schedule For The Village Of Orland Park Non-Represented Employees For FY2026**

Each year, the Village adopts a salary ordinance, which outlines the non-represented positions and pay ranges. This ordinance makes the following changes:

**Changes in Pay Ranges**

Pay ranges for non-represented full-time employees have been adjusted by 3.0%. Pay ranges for part-time employees (grades 100 through 500) have been adjusted by \$1.00. All part-time ranges 600 through 999 have increased by 3%.

**Pay Increases for Full time Individual Employees**

Non-represented employees are subject to merit-based increases of up to 3.0%.

**Newly Added Positions**

Development Project Advocate (Development Services Department) - This role will serve as a single point of contact for developers/applicants to navigate the permit and regulatory processes. The Development Project Advocate will work

closely with other departments to enhance communication, coordinate processes, and address inquiries pertaining to development projects. Some duties would include directing developments from planning through Certificate of Occupancy, working with developers and attorneys regarding development applications and processes, and representing the Village at public meetings and concept meetings with potential developers. Strong leadership, effective communication, problem-solving, organizational, and time management abilities are crucial for managing teams and stakeholders to proactively address issues before problems arise and work to prevent negative outcomes. The Development Project Advocate will also support the Village's performance enhancement initiative.

Program Coordinator for Seniors, Veterans and Sponsorships (Recreation and Parks) - This position will plan and oversee programs and special events for seniors, support the Veterans Commission and other veteran programs and initiatives, and would take the lead in cultivating and securing sponsorships.

FOIA Clerk/Video Redaction (Police Department) - This position would view/redact Body Worn Camera Footage to fulfill the Police Department obligations under the Freedom of Information Act. Position will need specialized training to operate the Axon redaction software. Body worn camera video redaction is time consuming, and the additional workload is unable to be moved to current personnel.

Engineer (Engineering Department) - This position will assist keeping pace with a rapidly growing workload and maintain service quality. With only three professional staff managing millions of dollars in complex projects-including major roadwork, intersection reconstruction, multiuse paths, development reviews, and numerous coordination responsibilities, the Department faces challenges in meeting service quality standards, timeliness, and staff capacity demands. Hiring an engineer with 2-5 years of experience will help prevent burnout, support ongoing initiatives, and ensure the Village continues to receive efficient, high-quality engineering services.

Content Creator/Writer (Communications and Marketing) - This position will assist the Village's Communications and Marketing efforts in the development and management of Graphics & Marketing Materials, Video production, Social Media and Marketing applications, Content Capture, Press Releases and other Written Communications. This position will also assist with content on the Village's website as well as Internet and Cable broadcast streaming. Written content will prioritize "plain language" in order to provide clear government communication that the public can understand and use not only to deliver communication but also as a way to enhance transparency, public participation, and collaboration. The Content Creator/Writer will focus on clarity, engagement, and search engine optimization (SEO) to ensure the information is easily found and understood. This position requires strong writing and research skills, with a particular focus on the specific needs of local government and community engagement. This role will

play a significant role in the redesign of the Village's website and future artificial intelligence chatbot incorporation.

Strategic Performance Analyst (Village Manager's Office) - This position will analyze performance data, identify opportunities for improvement, and contribute to strategic decision-making. The Strategic Performance Analyst will:

- Conduct in-depth analysis of key performance indicators (KPIs) to assess the effectiveness of Village strategies and initiatives.
- Develop and maintain performance dashboards and reports to provide actionable insights to stakeholders.
- Collaborate with multiple teams to gather data and information required for analysis.
- Identify trends and patterns in data to identify areas of improvement and make recommendations for optimization.
- Monitor and evaluate the progress of strategic initiatives and provide regular updates.
- Assist in the development and implementation of performance measurement frameworks and methodologies.
- Conduct research and market analysis to identify industry best practices and benchmarks.
- Present findings and recommendations to senior management and other stakeholders.
- Facilitate departmental accreditation.

Emergency Management & Special Event Staffing Coordinator (Police Department) - The Emergency Management and Special Event Staffing Coordinator will be responsible for developing and implementing emergency plans, coordinating disaster response and recovery, and managing staffing for both large-scale emergencies and special events. This role involves assessing risks, training staff, ensuring compliance with regulations, and coordinating with various agencies and volunteers. Key responsibilities include creating preparedness plans, overseeing response during an event, and conducting post-event reviews to improve future operations.

Following on the main theme of public safety for the proposed FY2026 budget, in addition to the other enhancements to the Police Department, a renewed focus will be made to the Village's emergency preparedness. During FY2026, a comprehensive review will be undertaken to determine how to enhance emergency preparedness. To kick start the improvements, two changes are proposed. First, the Village's Emergency Services and Disaster Agency (ESDA) will be renamed the Emergency Management Agency (EMA) to better align with national precedent. As civil defense turned into ESDA, ESDA is now turning into EMA.

The second change relates to staffing. Currently, the Village outsources event security to a third-party vendor. As detailed in the June 16, 2025, BOT agenda,

the Village budgeted \$89,352 for just three days of event gate staffing for three concert events. Beyond the three concert events, the cost for outsourced gate staff is \$42/hr. per person, plus a \$20 travel fee, and the cost for outsourced supervisory staff is \$52/hr. per person, plus a \$20 travel fee.

Instead of utilizing an outside vendor, the Village will bring this service in-house, and at the same time enhance emergency preparedness, especially considering the extensive number of special events hosted by the Village. The proposed salary ordinance includes the following as it relates to EMA and special events.

- EMA Responder - Volunteer. Not required to work a set number of hours. Eligible for paid special event staffing.
- EMA Technician - Entry level. Hourly pay is \$21.00.
- EMA Officer - Upon meeting mandatory training and upon recommendation, EMA Technicians will be eligible to be promoted to EMA Officer. Hourly pay is \$25.00 per hour.
- EMA Commander (3 positions) - This will be a supervisory position for EMA members and on demand special event staff. Hourly pay is \$30.00.

Minimum hours shall be paid on the following basis:

- Duty Call Out for EMA assistance - 3 hours minimum
- Special Events - 3 hours minimum
- Training Drills/Maintenance - 2 hours minimum
- Monthly Meetings - 1 hour minimum

EMA members working longer than the minimum hours will be paid for the actual hours worked. EMA members will agree to work a minimum of 120 hours per year (average of 10 hours per month). The Village will endeavor to maintain a roster of 60 EMA members.

Mandatory OP EMA Officer training is anticipated to include:

- Blood Borne Pathogens/PPE
- First Aid CPR/AED
- National Incident Management System (NIMS)
- Incident Command's "Seven (7) Critical Tasks"
- Emergency Vehicle Operations I - Classroom
- Emergency Vehicle Operations II - Driving
- Traffic Incident Management
- Hazardous Materials Awareness
- Passport/Accountability
- Radio Communications
- Search and Rescue Awareness
- SKYWARN Storm Spotter
- Crowd Manager
- Event Safety & Security
- Shelter Operations

OP EMA member's responsibilities will include the following:

- Traffic control for police and fire departments during accidents, fires and investigations
- High power scene lighting
- Storm watch and patrols
- Crowd control, event security, and special event staffing
- Ground and debris search and rescue
- Disaster planning and preparation
- Shelter management

With regard to the standalone special event staff position, this is a new on-demand position that will assist with the many Village sponsored events. This position will not be required to work a set minimum number of hours. Instead, they will be part of an on-demand roster. The hourly rate is \$20.00.

All EMA and Special Event staff will undergo required background checks and mandatory training, will be equipped by the Village and will be subject to the Village's policies and procedures. All EMA and Special Event staff will be supervised by the Emergency Management and Special Event Staffing Coordinator under the supervision of the Assistant Village Manager and Chief of Police.

The many Village sponsored special events include:

- Memorial Day Parade & BBQ Fest
- Movies in the Park
- Veterans Liberty Run/Walk
- 4th of July
- Taste of Orland Park
- Centennial Park West Concerts
- Centennial Park West Thursday Nights
- Great Pumpkin Party
- Zombie Run
- Turkey Trot
- Holiday Parade, Tree Lighting & Fest
- Holiday Fest
- Christkindl Market
- Dance Recital
- Job Fair

Trustee Lawrence had comments. (refer to audio)

Village Attorney Mike Stillman responded to Trustee Lawrence. (refer to audio)

Trustee Milani had comments. (refer to audio)

Mayor Dodge and Trustee Milani had questions. (refer to audio)

Village Manager George Koczwara responded to their questions. (refer to audio)

I move to adopt Ordinance 6079, entitled: An Ordinance Establishing Certain Annual, Daily or Hourly Pay Rates and Pay Ranges and The Salary Administration Schedule for The Village of Orland Park Non-Represented Employees for FY2026.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawler, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 6 - Trustee Healy, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 1 - Trustee Nelson Katsenes

**2025-0985 An Ordinance Adopting The Annual Budget For The Fiscal Year Commencing On January 1, 2026 And Ending On December 31, 2026 For The Village Of Orland Park, Cook And Will Counties, Illinois**

The Village Board held a budget workshop on October 15. The Board approved the public hearing date and the publishing of the tentative annual budget at the November 3 Board meeting. The budget has been made available for public inspection at the Village Hall and on the website since November 17. The public hearing notice was published in the Daily Southtown on November 17th. The public hearing was held on December 1st, 2025.

The Budget meets the following key Village objectives:

- At the end of 2026, the General Fund ends with 41.5% available fund balance on hand and the enterprise funds end with 25.0% available fund balance on hand.
- Property Tax Levy captures anticipated 3.75% (or \$494.063) growth in Equalized Assessed Value.
- Capital investment of \$56,157,042, including roads, buildings, and other infrastructure projects
- Continued focus on process improvement and streamlining operations to provide more reliable and cost-effective service to internal and external customers.

I move to adopt Ordinance 6080, entitled: AN ORDINANCE ADOPTING THE ANNUAL BUDGET FOR THE FISCAL YEAR COMMENCING ON JANUARY 1, 2026 AND ENDING ON DECEMBER 31, 2026 FOR THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 5 - Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 2 - Trustee Healy, and Trustee Nelson Katsenes

## VILLAGE MANAGER

### **2025-0992 William Sanchez vs. Village of Orland Park, et al., Settlement Agreement and General Release**

The parties involved in the William Sanchez vs. Village of Orland Park, et al. claim have reached a settlement. The terms of the settlement are specifically set forth in the Settlement Agreement and General Release and include monetary payment to the claimant. Should the Settlement Agreement and General Release be approved by the Village Board, it will put an end to this litigation.

Village Manager George Koczvara had comments regarding this matter. (refer to audio)

Trustee Leafblad, Trustee Lawler and Mayor Dodge had questions. (refer to audio)

Village Koczvara responded to their questions. (refer to audio)

I move to approve the Settlement Agreement and General Release between the Village of Orland Park and William Sanchez;

AND

Authorize the Village Manager to execute the Settlement Agreement and General Release subject to Village Attorney review.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be ADJOURNED. The motion carried by the following vote:**

**Aye:** 5 - Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 2 - Trustee Healy, and Trustee Nelson Katsenes

## **NON-SCHEDULED CITIZENS & VISITORS FOR PUBLIC COMMENT ON ITEMS RELEVANT TO VILLAGE BUSINESS**

Tracy Sullivan addressed the Board. (refer to audio)

## **BOARD COMMENTS**

Trustees Healy, Katsenes, Milani, Leafblad, Lawler, Lawrence and Mayor Dodge had Board comments. (refer to audio)

**ADJOURNMENT: 10:33 P.M.**

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2025-1043 Audio Recording for December, 1, 2025, Board of Trustees Meeting**

**NO ACTION**

**/AS**

**APPROVED:**

Respectfully Submitted,

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**Mary Ryan Norwell, Village Clerk**