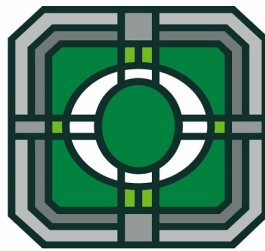


# VILLAGE OF ORLAND PARK

14700 S. Ravinia Avenue  
Orland Park, IL 60462  
[www.orlandpark.org](http://www.orlandpark.org)



## Meeting Minutes

Monday, March 16, 2026

7:00 PM

Village Hall

## Board of Trustees

*Village President James V. Dodge, Jr.  
Village Clerk Mary Ryan Norwell  
Trustees, William R. Healy, Cynthia Nelson Katsenes, Michael R. Milani,  
Dina Lawrence, John Lawler and Joanna M. L. Leafblad*

**CALL TO ORDER/ROLL CALL**

The meeting was called to order at 7:15 P.M.

**Present:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad and Village President Dodge Jr.

**VILLAGE CLERK'S OFFICE****2026-0269 Approval of the March 2, 2026, Regular Meeting Minutes**

The Minutes of the Regular Meeting of March 2, 2026, were previously distributed to the members of the Board of Trustees. President Dodge asked if there were any corrections or additions to be made to said Minutes. There being no corrections or additions,

I move to approve the minutes of the Board of Trustees Meeting of March 2, 2026.

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee Milani, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**ACCOUNTS PAYABLE****2026-0278 Accounts Payable March 3, 2026, through March 16, 2026 - Approval**

The lists of Accounts Payable having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Accounts Payable March 3, 2026, through March 16, 2026, in the amount of \$3,413,575.33.

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**CONSENT AGENDA****Passed the Consent Agenda**

**A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, to PASS THE CONSENT AGENDA, including all the following items marked as having been adopted on the Consent Agenda. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2026-0266 Payroll for February 27, 2026 - Approval**

The lists of Payroll having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Bi-Weekly Payroll for February 27, 2026, in the amount of \$1,712,167.73.

**2026-0255 2026 Asphalt Joint and Crack Filling ITB #26-019 - Award**

The 2026 Asphalt Joint and Crack Filling project comprises the required maintenance upkeep for a large amount of asphalt joint and crack filling at various locations throughout the Village. The scope also included an option for FY 2027, pending Board approved funding.

For 2026, the locations for the Asphalt Joint and Crack Filling project are comprised of the sealing of pavement from the 2024 Neighborhood Road Improvement Program, and patching and water main repairs from previous years.

ITB #26-019 for the 2026 Asphalt Joint and Crack Filling project, with an optional year for FY 2027, was published on BidNet Direct on February 9, 2026. BidNet data indicates twenty-one (21) organizations, ten (10) local to Illinois and eleven (11) out of state, downloaded the bid documents. Three (3) bids were formally submitted to the Village Clerk's Office and opened on February 26, 2026, at 11 a.m. The attached Bid Compliance Summary shows details of the bids for reference, and a summary of unit prices for 2026 and 2027 is below:

Denler, Inc. of Joliet, Illinois - \$1.65/LB, \$1.73/LB  
SKC Construction, Inc. of West Dundee, IL - \$1.79/LB, \$1.84/LB  
Freehill Asphalt Inc of Watseka, IL - \$2.24/LB, \$2.24/LB

Denler, Inc. of Joliet, Illinois, is identified as the lowest responsible bidder with a cost of \$1.65/LB for the 2026 Asphalt Joint and Crack Filling project. Therefore, it is staff's recommendation that Denler Inc. of Joliet, IL be awarded the project for an amount not to exceed \$150,000.00 for FY 2026, and an option to extend for FY 2027 at the Board approved budgeted amount.

I move approve and authorize the execution of a Contractor Agreement between the Village of Orland Park and Denler Inc. of Joliet, IL, as the lowest cost qualified responsive bidder for ITB #26-019, 2026 Asphalt Joint and Crack Filling at \$1.65/LB for a total not to exceed \$150,000.00 for FY 2026, with the option to extend the contract for one (1) additional year at \$1.73/LB for an amount not to exceed the Board approved budget amount for FY 2027;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review;

AND

Authorize the Village Manager to approve change orders related to this contract within the authorized amount.

**This matter was APPROVED on the Consent Agenda.**

#### **2026-0256 Rock Salt - Certificate of Authority by Vote and Rock Salt Purchase**

The proposed 2027 Fiscal Year Budget is anticipated to include funds for the purchase of rock salt for snow fighting operations through the early months of January, February, and March, while also providing salt for any end of year events in November and December.

Rock salt has traditionally been purchased utilizing the State of Illinois Rock Salt Joint Purchasing program. The State solicits interest in this program mid-year across Illinois municipalities. Larger participation should result in better competitive pricing, but factors such as weather, salt availability, contractor availability, and fuel prices play a part. The Village is committed to purchasing four thousand five hundred (4,500) tons of rock salt, with the understanding that the eventual purchase of a minimum of 80% of the Village's commitment is required per the contract. An additional 20% may be purchased at the contract price. Any additional rock salt above this amount is negotiable.

At this time, the State contract price has not been determined, nor has it been solicited. However, due to the potential dollar amount exceeding the \$25,000.00 threshold, the State of Illinois requires a Certificate of Authority Vote to be taken, documented, and executed by the Village Board. The Village of Orland Park can't place a salt order for 2027 until a "Certificate of Authority Vote" has been taken.

Public Works Staff recommends utilizing the State of Illinois Rock Salt Purchasing Contract with the State of Illinois with an approved contractor/vendor of their choice, for the purchase of four thousand five hundred tons of rock salt. This is with the understanding that a minimum purchase of 80% is required per the contract. An additional 20% may be purchased at the contract price. Any additional rock

salt above this amount is negotiable.

I move to authorize the Certificate of Authority;

AND

Authorize the Purchase of Rock Salt from the 2027 State of Illinois Rock Salt Purchasing contract;

AND

Authorize the Village Manager to execute all related authority, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2026-0261 Amend Title 7 Chapter 4 - Number of Class A Liquor Licenses - Ordinance**

Decrease the number of Class A liquor licenses from seventy (70) to sixty-nine (69).

I move to adopt Ordinance 6100, entitled: AN ORDINANCE AMENDING TITLE 7, CHAPTER 4 OF THE ORLAND PARK MUNICIPAL CODE, REGARDING THE AVAILABLE NUMBER OF LIQUOR LICENSES ISSUED BY THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS.

**This matter was PASSED on the Consent Agenda.**

**2026-0262 Amend Title 7 Chapter 4 - Number of Class D Liquor License - Ordinance**

Decrease the number of Class D liquor licenses from five (5) to four (4).

I move to adopt Ordinance 6101, entitled: AN ORDINANCE AMENDING TITLE 7, CHAPTER 4 OF THE ORLAND PARK MUNICIPAL CODE, REGARDING THE AVAILABLE NUMBER OF LIQUOR LICENSES ISSUED BY THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS.

**This matter was PASSED on the Consent Agenda.**

**2026-0275 All-Electric Class 8 Kenworth T880E Dump Truck and Charging Equipment Purchase**

The Utilities Division of Orland Park Public Works currently utilizes a 2004 Sterling L7501 for towing equipment and hauling spoils for projects. At over twenty-two (22) years old, it has accumulated significant utilization. This truck has reached the end of its practical life, as parts have become obsolete and hard to procure. The replacement for the truck was scheduled and budgeted for in FY26.

The Illinois EPA's "Driving a Cleaner Illinois" program, funded by the Volkswagen Environmental Mitigation Trust, prioritizes the replacement of older diesel Class

4-8 trucks (model years 1992-2009) with all-electric alternatives to mitigate NOx emissions from the Volkswagen emissions scandal. As a government-eligible entity operating in a priority area, the Village of Orland Park was awarded a grant for 75% reimbursement on eligible costs for both the electric vehicle and the necessary charging equipment.

Public Works staff propose acquiring a Kenworth T880E all-electric Class 8 truck equipped with an electric Power Take Off (PTO) and dump body. The T880E is the industry's first and only class 8 vocational battery-electric truck designed for heavy-duty applications.

The all-electric truck is equipped with a 625 kW-hour battery pack that gives it a range of two hundred (200) miles per charge. This will guarantee the truck exceeds the division's current daily operational needs to tow equipment and haul material.

To support the all-electric vehicle, a dedicated level 3 DC fast charging station will be installed at Public Works. This level 3 charger is essential to ensuring quick turnaround times without disrupting workflows.

The total for the truck and charger is not to exceed \$721,740.15. As the grant reimburses 75% of the costs, the Village's final obligation would not exceed \$180,435.04. The Village will cover the total project cost up front and obtain reimbursement, per the Grant Agreement between the IEPA and The Village of Orland Park.

CIT Trucks LLC in Mokena, Illinois, is the authorized dealer for the Kenworth T880E all-electric Class 8 truck.

This agenda item is being considered by the Committee of the Whole and the Village Board of Trustees on the same evening.

I move to waive the competitive bid process and authorize the approval and execution of a sole source vendor contract with CIT Trucks of Mokena, Illinois, for the purchase of one (1) Kenworth T880E Class 8 battery-electric truck with dump body and charging equipment for an amount not to exceed \$721,740.15;

AND

Authorize the Village Manager to execute all related contracts, subject to the Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

#### **2026-0280 Approval of the Board of Trustees Closed Session Minutes**

The Minutes of the Closed Session Meeting of September 2, 2025, were

previously distributed to the members of the Board of Trustees for discussion at the MARCH 2, 2026 (???) , Closed Session Meeting and recommended for approval.

I move to approve the minutes of closed session occurring on September 2, 2025.

**This matter was APPROVED on the Consent Agenda.**

**2026-0270 Ravinia Avenue South Extension, Phase II Design Engineering, Contract Amendment, Supplement #1**

On June 16, 2025, the Village Board awarded Ravinia Avenue South Extension, Phase II Design Engineering to V3 Companies, Ltd. (V3) for the design engineering services to extend Ravinia Avenue south of 159th Street and connect it to LaGrange Road at 161st Street.

The design engineering contract is proposed to be amended to include the design of a median closure and left-turn lane extension at the west leg of the intersection of 159th Street and LaGrange Road. The desire to extend the turn lane and close the median arose as the Village evaluated overall traffic operations in the area and through coordination with IDOT. The existing left-turn lane does not provide sufficient storage and this condition is expected to be exacerbated by continued development in the surrounding area.

I move to approve and authorize the execution of Change Order #1, Addendum A to the Professional Services Agreement with V3 Companies, Ltd. of Woodridge, IL for the Ravinia Avenue South Extension, Phase II Design Engineering contract to increase the total not-to-exceed contract amount by \$62,236.00 for the additional scope of services outlined in the attached Supplement #1 proposal for a revised total not-to-exceed contract amount of \$308,907;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2026-0258 Resolution Authorizing and Approving a Commitment by The Village of Orland Park for The 2026 "Invest In Cook" Grant Program (Old Oak Hill Multi-Use Path)**

The Village is applying for Invest in Cook ("IIC") funding from the Cook County Department of Transportation and Highways (CCDoTH) for Phase I Preliminary Engineering of the Old Oak Hill Multi-Use Path. The multi-use path will be located in the Old Oak Hill area north of 143rd Street and east of Wolf Road. The path would provide an off-street connection between the proposed 143rd Street Multi-Use Path and the Wolf Road corridor, which provides access to the proposed McGinnis Slough Multi-Use Path north of 139th Street. If awarded, the IIC funds would be utilized in 2027 for Phase I Preliminary Engineering. All oak

trees in the old Oak Hill area will be preserved.

As required by the funding program, the Village will be obligated to provide a one-to-one match to be eligible for the award. Phase I Preliminary Engineering is an estimated \$400,000 so the Village match would be \$200,000.

I move to adopt Resolution 2608, entitled: RESOLUTION AUTHORIZING AND APPROVING A COMMITMENT BY THE VILLAGE OF ORLAND PARK FOR THE 2026 "INVEST IN COOK" PROGRAM (OLD OAK HILL MULTI-USE PATH).

**This matter was PASSED on the Consent Agenda.**

### **2026-0273 2026 Centennial Park West Band Authorization**

During the summer of 2025, the Village hosted three ticketed concerts, six weeks of free concerts, the Fourth of July and three Movies in the Park at Centennial Park West. The Taste of Orland Park returned to the Village Green for three days of food and entertainment with over 30,000 in attendance.

Staff have issued RFP #26-015 Centennial Park West Strategic Operating Plan (attached). This feasibility study will provide guidance on the future use of Centennial Park West. This will include the scale, types and frequency of events, taking into consideration the residential setting, and incorporating resident engagement.

Until the results of the study are completed and analyzed for potential implementation, Centennial Park West will be used in a similar fashion in 2026, however, at a much-reduced scale.

2026 Centennial Park West events include three free concerts, six weeks of free Concerts in the Park, three Movies in the Park, and the Fourth of July featuring a patriotic musical performance capped with a spectacular fireworks show. New in 2026, will be the Red, White and Blue Parade and BBQ Fest featuring the Village's Official kickoff to its America250 commemoration. The fest will include an amateur rib cook-off.

The Taste of Orland Park will again be hosted at the Village Green on July 31, August 1 and 2, 2026.

Staff are finalizing bands for the upcoming summer. Toward this end, staff seek approval to authorize the Village Manager to negotiate and execute contracts for a Centennial Park West band whose performance and rider fees total more than \$25,000. This would enable staff to make the required deposit, typically fifty percent. All other bands planned for the upcoming summer are below the \$25,000 threshold and are within the 2026 budget.

Due to another local performance, staff are unable to publicly name the artist until

May 11, 2026.

Contract approval is subject to the following conditions:

1. The total compensation for any individual act, including performance fees and rider costs, exceeds \$25,000 but remains within the budgeted amounts approved by the Village Board for Recreation and Parks Special Events budget.
2. The Village Manager is authorized to finalize and execute contracts for entertainment that aligns with the Village's approved budget and overall event planning objectives.
3. To allow for timely booking and execution of contracts while ensuring flexibility in event promotion, the Village Board's approval of the Recreation and Parks Special Events budget shall constitute sufficient authorization for the Village Manager to enter into agreements without requiring further Board action on individual contracts.
4. The Village Board shall retain full discretion over the timing of public announcements regarding contracted acts.
5. The Village Manager's authority under this motion does not extend to the independent selection of entertainment acts.

I move to approve authorizing the Village Manager to negotiate and execute contracts, including associated riders, deposit and day of show payment payments, with artists and artist agents for one of the 2026 Centennial Park West concerts as presented in Legistar item #2026-0273;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2026-0272 An Ordinance Amending Appendix B to Ordinance No. 6079 - Second Amendment**

During the summer of 2025, the Village hosted three ticketed concerts, six weeks of free concerts, the Fourth of July and three Movies in the Park at Centennial Park West. The Taste of Orland Park returned to the Village Green for three days of food and entertainment with over 30,000 in attendance.

Staff have issued RFP #26-015 Centennial Park West Strategic Operating Plan (attached). This feasibility study will provide guidance on the future use of Centennial Park West. This will include the scale, types and frequency of events, taking into consideration the residential setting, and incorporating resident

engagement.

Until the results of the study are completed and analyzed for potential implementation, Centennial Park West will be used in a similar fashion in 2026, however, at a much-reduced scale.

2026 Centennial Park West events include three free concerts, six weeks of free Concerts in the Park, three Movies in the Park, and the Fourth of July featuring a patriotic musical performance capped with a spectacular fireworks show. New in 2026, will be the Red, White and Blue Parade and BBQ Fest featuring the Village's Official kickoff to its America250 commemoration. The fest will include an amateur rib cook-off.

The Taste of Orland Park will again be hosted at the Village Green on July 31, August 1 and 2, 2026.

Staff are finalizing bands for the upcoming summer. Toward this end, staff seek approval to authorize the Village Manager to negotiate and execute contracts for a Centennial Park West band whose performance and rider fees total more than \$25,000. This would enable staff to make the required deposit, typically fifty percent. All other bands planned for the upcoming summer are below the \$25,000 threshold and are within the 2026 budget.

Due to another local performance, staff are unable to publicly name the artist until May 11, 2026.

Contract approval is subject to the following conditions:

1. The total compensation for any individual act, including performance fees and rider costs, exceeds \$25,000 but remains within the budgeted amounts approved by the Village Board for Recreation and Parks Special Events budget.
2. The Village Manager is authorized to finalize and execute contracts for entertainment that aligns with the Village's approved budget and overall event planning objectives.
3. To allow for timely booking and execution of contracts while ensuring flexibility in event promotion, the Village Board's approval of the Recreation and Parks Special Events budget shall constitute sufficient authorization for the Village Manager to enter into agreements without requiring further Board action on individual contracts.
4. The Village Board shall retain full discretion over the timing of public announcements regarding contracted acts.
5. The Village Manager's authority under this motion does not extend to the

independent selection of entertainment acts.

I move to adopt Ordinance 6102, entitled: ORDINANCE AMENDING APPENDIX B TO ORDINANCE NO. 6079 - SECOND AMENDMENT.

**This matter was APPROVED on the Consent Agenda.**

### **2026-0265 FY2026 Budget Amendment #1**

A detailed spreadsheet outlining proposed budget adjustments is attached. These adjustments reflect new priorities and updates since the original budget, including the Salt Shed project funding and the addition of part-time Quality Assurance Technician positions. The adjustments align funding sources with project needs and ensure proper staffing and oversight for critical Village operations.

#### **Salt Shed Project Funding**

The Village is moving forward with the planned Salt Shed building project. During the bidding process, staff identified challenges with vendor participation related to Illinois Department of Transportation (IDOT) requirements. Specifically, contractors must be prequalified with IDOT and self-perform at least 51% of the work for projects funded with Motor Fuel Tax (MFT) dollars, which has limited the pool of responsive bidders.

To address these challenges and maintain project momentum, staff is recommending allocating both bond proceeds and available funds from the Capital Improvement Fund, up to the \$5 million estimated cost of the Salt Shed project, to fund its construction. In exchange, the Road Improvement Project, which was previously earmarked for bond funding, will now be funded with MFT dollars. This approach allows both projects to proceed efficiently while ensuring that each funding source is applied in alignment with its intended purpose.

#### **Additional wages for QA Technicians**

The additional funding will allow the Village to create five (5) part-time, non-IMRF positions with the job title Quality Assurance Technician, Grade 600. These positions will support Public Works by monitoring work performed by utility companies within Village rights-of-way and easements, ensuring that all work is completed safely, without damage, with proper communication to residents, and with appropriate restoration of affected areas.

Utility companies expected to conduct work in the Village beginning in Spring 2026 include ComEd, Nicor, and telecommunications providers AT&T, Comcast, and Astound Broadband. In 2026, the Village anticipates one major fiber installation area for AT&T, numerous smaller repair projects, more than 60 repair locations for Comcast, and multiple work zones for Astound.

Public Works expects three to six utility crews in the field each day. To provide adequate oversight, the Quality Assurance Technicians will work staggered shifts

to cover operations across six (6) days per week.

I move to approve a reallocation of \$5,000,000 between the Capital Improvement Fund and Motor Fuel Tax Fund, resulting in no net increase in spending in those funds, and an expenditure increase of \$100,337 in the General Fund, for a total net increase in Village spending of \$100,337.

**This matter was APPROVED on the Consent Agenda.**

#### **2026-0264 Utility Billing Implementation - Procurement Change Order & Final Invoices**

The Village engaged Data Climb, a vendor through the joint purchasing agreement with Insight Public Sector, to support the implementation of several software modules, including Financials, Human Resources Management, Utility Billing, and Enterprise Permits and Licenses. Over the course of the project, the Village has successfully implemented Financials and HRM, while Utility Billing has remained a key focus. Data Climb continued to provide support specifically for the Utility Billing implementation, ensuring configurations, data migration, and system verification progressed smoothly.

Due to delays in receiving updated quote estimates from Insight Public Sector for a change order for the remainder of the project, we now have the final invoices for Utility Billing that are required for payment following the post-live implementation phase. The Village is now transitioning from Data Climb support to internal management as the Utility Billing module has become fully online.

..Recommended Action/Motion

I move to approve and authorize the execution of Change Order #4 and Addendum F with Insight Public Sector (Data Climb project management services) to add funds for work completed and to cover cost for additional consulting hours to finalize the Utility Billing Implementation project and transition from Tyler Support to the Village in the amount of \$72,224.00, for a total not to exceed contract amount of \$2,748,650.00;

I move to approve and authorize the execution of Change Order #4 and Addendum F with Insight Public Sector (Data Climb project management services) to add funds for work completed and to cover cost for additional consulting hours to finalize the Utility Billing Implementation project and transition from Tyler Support to the Village in the amount of \$72,224.00, for a total not to exceed contract amount of \$2,748,650.00;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2026-0277 Recodification of the Village Code**

The Village of Orland Park last performed a comprehensive codification of its municipal laws in 1993 with American Legal Publishing. While the Village has diligently updated the Code through "supplementation" (the insertion of individual new ordinances), the foundational structure of the Code is over 30 years old. Over more than three decades, numerous ordinances have amended, repealed, or supplemented existing provisions, which can result in inconsistencies, outdated references, formatting differences, and structural inefficiencies within the Code.

As the governing document for the Village, the Code serves as a critical foundation for the effective administration and operation of the municipality. The Code establishes the structure of the municipal government, outlines the duties and services the Village provides, defines how public safety is delivered, and sets forth regulations that ensure properties are used, developed, and maintained in accordance with community standards, among many other provisions.

As part of the Village's ongoing commitment to organizational improvement and sound governance, staff is initiating a comprehensive review and recodification of the Village Code and seeks to enter into a contract with American Legal Publishing (proposal attached) for recodification services. This effort will update the existing Code to ensure compliance with applicable laws, eliminate obsolete or redundant provisions, improve clarity and organization, and incorporate best practices as well as necessary regulatory updates.

The recodification project will be completed in three phases, as outlined below.

**Phase I:**

Over the years, numerous ordinances have established fees and fines that are referenced throughout various sections of the Village Code. As part of Phase I of the recodification effort, staff is proposing several updates, including enhancements to the existing noise ordinance and the adoption of a new ordinance establishing regulations for the management of feral cat colonies. In addition, fines and fees will be reviewed and adjusted where appropriate and consolidated into a single, clearly organized table to improve accessibility and ease of reference within the Code.

These proposed updates are being presented to the Committee of the Whole on March 16, 2026, through twenty-four (24) separate ordinances, with the expectation of moving forward for Board approval on April 6, 2026.

**Phase II:**

American Legal will perform a comprehensive recodification of the Village Code to provide a systematic legal and editorial review. This process involves reorganizing, renumbering, and editing the Code to improve clarity, eliminate

redundancies, correct obsolete references, and ensure consistency across all chapters. (Proposal attached)

Through this process, American Legal Publishing will:

- Review the entire Code for outdated or conflicting provisions
  - Reorganize chapters and sections where appropriate for improved usability
  - Standardize formatting, terminology, and cross-references
  - Incorporate all previously adopted ordinances into a clean, consolidated code structure
  - Identify provisions that may require review by Village staff or legal counsel
  - Produce a modernized, fully integrated Code for both print and online access
- This process will take approximately one year to complete.

Phase III:

Upon completion of Phase II of the Village Code recodification, Phase III will be initiated to recodify the Land Development Code.

It should be noted that in 2021, the Village entered into a contract with General Code for recodification/codification services, however, due to multiple factors, the complete recodification has not been completed and the current contract will be cancelled.

I move approve and authorize the execution of a contract with American Legal Publishing for recodification services, publication, and supplemental services for the Village Code in the amount of \$24,760, and a one-time setup fee for an online searchable program in the amount of \$1,250, plus the annual maintenance fee of \$695.00;

AND

Approve American Legal Publishers as the Village's ordinance codification service providing the Village's codes of ordinances in print and online;

AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

**2026-0279 143rd Street and John Humphrey Drive, Intersection Improvements and Bridge Replacement Project; Acceptance of Utility Joint Use Agreement and Encroachment Agreement**

During the Right-of-Way (ROW) acquisition process for the 143rd Street and John Humphrey Drive Intersection Improvements and Bridge Replacement Project, the Village learned that a petroleum pipeline easement exists on the north side of 143rd Street. This easement predates the construction of 143rd Street and therefore supersedes the Village's rights within the existing ROW. As a result, the Village must obtain relief from the current easement owner in order to begin and complete construction of the project.

A brief description of this request is provided below. The attached documents and the contents of this report have been prepared and reviewed by the Village's attorney and are recommended for approval.

As disclosed by a title examination of the site involved in the above referenced project, underlying a portion of the project area is a petroleum pipeline right-of-way and easement granted in 1956 to Texas Eastern Transmission Corporation. This right-of-way is now owned by Enterprise TE Products Pipeline Company, LLC. The pipeline itself is significantly below grade, and the site work should have no impact on the stability of the pipeline. However, for access to the pipeline there are pipe vents which would have to be relocated as a result of the planned southbound Humphrey Drive right turn lane. This right turn lane has been removed from the project in order to avoid the pipe vent relocation. The removal of right-turn lane was accepted by the Village and approved by IDOT. In order for the project to proceed, it was necessary to obtain approval from Enterprise TE Products Pipeline Company to work within the pipeline right-of-way and easement area. Enterprise has required the Village to execute a "Utility Joint Use Agreement" and an "Encroachment Agreement" copies of each are attached. The essential provisions of each Agreement are as follows:

**Utility Joint Use Agreement**

- (a) The project area shown on plans submitted to Enterprise TE Products will be jointly used for both highway and utility purposes.
- (b) Nothing in this Agreement will serve to extinguish any right to compensation Enterprise TE Products will have if the pipeline facilities need to be altered, modified or reconstructed.
- (c) The Village must notify Enterprise thirty (30) days in advance if the project plans require alteration or modification of the pipeline facilities.

**Encroachment Agreement**

- (a) The Village assumes all risk for damages, injuries or loss to persons or property resulting from the work in the project/encroachment area and all costs for maintenance and improvements made necessary by the work in the project area.
- (b) 48-hour notice before any construction activity must be given to Enterprise TE

- Products and a company representative must be present during construction who will have authority to stop any work if the construction activity could result in damage to the pipeline facility or pose a threat to the environment or public safety.
- (c) Signage warning of the existence of the pipeline must be conspicuously displayed at the job site.
  - (d) Construction activity and equipment will require Enterprise TE Products' approval.
  - (e) Any underground utilities must be installed over the pipeline.
  - (f) The Village must fully indemnify, defend and hold harmless Enterprise TE Products for any claims or damages for bodily injury resulting from the encroachment and construction activities.

I move to approve the attached Utility Joint Use Agreement and Encroachment Agreement with TE Products Pipeline Company, LLC;

AND

Authorize the Village Manager to execute all related agreements, subject to Village Attorney review.

**This matter was APPROVED on the Consent Agenda.**

## **DEVELOPMENT SERVICES**

### **2025-0947 Plat of Subdivision for Crescent Hill - 14800 108th Avenue**

Plat of Subdivision for Crescent Hill - 14800 108th Avenue  
Prepared 3/05/2026  
Prepared by: Andrew Gardiner, Associate Planner

Project: 14800 108th Avenue Subdivision  
Petitioner: Badie Ali (property owner)  
Project Representative: James E. Olguin (attorney)  
Address: 14800 108th Avenue  
P.I.N.: 27-08-301-025-0000

#### **BACKGROUND**

The petitioner requests approval of a Plat of Subdivision for the property located at 14800 108th Avenue. No zoning changes are proposed as a part of this Petition. The subdivision would create two lots: Lot 1, approximately 2.3 acres, will contain an existing single-family residence. Lot 2, approximately 1.3 acres in size, would remain vacant. Both lots exceed the minimum 1-acre lot size required in the E-1 Estate Residential District. Lot 1, containing the existing single-family home, meets all the setback and lot coverage requirements for the E-1 district.

The Petitioner also proposes to remove the private driveway access onto 108th Avenue and ensure all access is only from Crystal Meadow Court, correcting a legal non-conformity on the lot and bringing the lot up to code compliance. All

appropriate permits will be secured ahead of any work being performed.

Overall, the proposed plat of subdivision conforms to the Village's Land Development Code and policies for this area.

#### PLAN COMMISSION DISCUSSION

The Petitioner made a brief presentation for the proposed subdivision and confirmed the removal of the driveway access onto 108th will be completed promptly. Staff presented and confirmed that the proposed plat of subdivision met code requirements and aligned with the Village's Comprehensive Plan. No questions or concerns were raised by the Public or the Plan Commissioners.

I move to approve a Plat of Subdivision for Crescent Hill for Case Number 2025-0947, subject to the condition that the final copy of the plat is printed on mylar and submitted to the Village ready for recording at the Cook County Recorder of Deeds office;

AND

I authorize Staff to execute and record the plat.

**A motion was made by Trustee Lawler, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

#### **2026-0014 An Ordinance Annexing Property (Melka Landscaping - 11606 W. 179th Street)**

The Village has identified +/- 9 acres (excluding public streets, rights of ways and roadways) of unincorporated parcels located in the Grassland Planning District, which qualify by the Illinois Statute, for voluntary annexation through municipal ordinance. An ordinance authorizing annexation is now presented to the Village for consideration.

These parcels were identified in the Comprehensive Plan as Annexation Area #63 and were listed as a high priority for annexations. The Comprehensive Plan calls for the area to be zoned R-4 Single Family residential.

Cook County has designated the subject parcels as I-1 Restricted Industrial.

Problematic uses that are Permitted Uses in the Cook County I-1 Restricted Industrial District, include but are not limited to the following:

Industrial Uses including construction yards, machine shops, industrial launderers,

packing and crating services, fabrication, processing, assembly of materials, products and goods;

Wholesale and warehouse uses - including automotive storage, beverage distributors, self-storage and mini warehouse facilities, wholesale establishments;

Retail businesses including bars, taverns, cocktail lounges, machinery sales, automotive repair shops.

Each area eligible for annexation was evaluated for annexation potential based on factors including, development quality concerns, fiscal impact on village, environmental issues, nuisance issues, natural resource protection, Village preferred land use and utility serviceability.

Per the Illinois Municipal Code ILCS 65 requirements, written notice of contemplated annexation was published in Daily Southtown.

Therefore, it is recommended that the properties identified in this ordinance be annexed and uses of the property be subject to Village Ordinances.

I move to postpone approval of an Ordinance entitled An Ordinance Annexing Property (Melka Landscaping - 11606 W. 179th Street).

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Nelson Katsenes, that this matter be POSTPONED to the Board of Trustees due back on 4/6/2026. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2026-0195 Ordinance Authorizing Annexation Agreement (Melka Landscaping - 11606 W. 179th Street) - Public Hearing**

The Village has identified +/- 9 acres (excluding public streets, rights of ways and roadways) of unincorporated parcels located in the Grassland Planning District, which qualify by the Illinois Statute, for voluntary annexation through municipal ordinance. The petitioner currently operates a Graden Center at the subject property. An ordinance authorizing an annexation agreement is now presented to the Village for consideration.

These parcels were identified in the Comprehensive Plan and in the 2007 and 2021 Annexation Studies, as Annexation Area #63 and were listed as a high priority for annexations. The Comprehensive Plan calls for the area to be zoned R-4 Single Family residential.

Cook County has designated the subject parcels as I-1 Restricted Industrial.

Problematic uses that are Permitted Uses in the Cook County I-1 Restricted Industrial District, include but are not limited to the following:

Industrial Uses including construction yards, machine shops, industrial launderers, packing and crating services, fabrication, processing, assembly of materials, products and goods;

Wholesale and warehouse uses - including automotive storage, beverage distributors, self-storage and mini warehouse facilities, wholesale establishments;

Retail businesses including bars, taverns, cocktail lounges, machinery sales, automotive repair shops.

Each area eligible for annexation was evaluated for annexation potential based on factors including, development quality concerns, fiscal impact on village, environmental issues, nuisance issues, natural resource protection, Village preferred land use and utility serviceability.

Per the Illinois Municipal Code ILCS 65 requirements, written notice of contemplated annexation was published in Daily Southtown. Therefore, it is recommended that the properties identified in this ordinance be annexed and uses of the property be subject to Village Ordinances.

The key points of the proposed annexation agreement are as follows:

- Village shall extend water and sanitary sewer to service the property. Once, Village water and sanitary sewer service is brought to the property line, the existing septic systems are to be removed, and the existing well can only be utilized for irrigation purposes.
- All connection and meter charges are to be paid for by the Owner.
- The Owner shall provide the Village with necessary easements to allow the Village to repair and maintain Marley Creek, in the event the Owner fails to do so.

The annexation agreement does not include a sales tax sharing component. Instead, once the land is annexed, the Village will start receiving sales tax generated by the current landscape business that will be used to pay for the utility extension.

I move to postpone approval of an Ordinance entitled: ORDINANCE AUTHORIZING ANNEXATION AGREEMENT (MELKA LANDSCAPING - 11606 W. 179th STREET).

**A motion was made by Trustee M. L. Leafblad, seconded by Trustee Nelson Katsenes, that this matter be POSTPONED to the Board of Trustees due back on 4/6/2026. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

## FINANCE

### **2026-0271 An Ordinance Approving the Transfer and Reallocation of Volume Cap in Connection with Private Activity Bond Issues, and Related Matters**

Section 146 of the Internal Revenue Code of 1986 provides that a municipality has a volume cap allocation per year, which volume cap may be allocated to certain tax-exempt private activity bonds.

The Village of Orland Park's 2026 Volume Cap allocation is \$135.00 per capita. "Volume Cap" is defined as a limit on the aggregate amount of tax-exempt private activity bonds that can be issued by the State.

The Volume Cap is allocated annually. To date, the Village's 2026 Volume Cap has not been granted or transferred to another party. According to State Statute, the Village Board must pass an ordinance on an annual basis either reserving its volume cap or transferring the volume cap to another party and must notify the State in writing of any Volume Cap granted, transferred, or reserved by official action of the Board no later than April 30th of each calendar year.

As has occurred in prior years, a request has been made to transfer the Village's volume cap to the Town of Normal, McLean County, Illinois, one of the lead issuers of the debt utilized to fund the Assist Homeownership Program ("Assist"). Assist is a program that utilizes municipal volume cap allocations to provide funds to cover all or most of the closing costs and down payments required of homebuyers. Assist also provides Mortgage Credit Certificates to help reduce the homebuyer's ongoing cost of borrowing.

The Assist Homebuyer Down Payment Program offers homebuyers a 30-year, fixed-rate mortgage and a 3% to 7% cash grant, forgivable monthly over three years, to qualifying homebuyers to fund closing costs and down payment assistance.

Mortgage Credit Certificates allow the homebuyer (for first-time homebuyers who have not taken a mortgage tax deduction over the past 36 months) to qualify for a federal income tax credit equal to 35% of the interest paid on their home loan each year, up to \$2,000 annually for the life of the mortgage, with the remaining amount qualifying as a regular income tax deduction. Through these programs, and the participation of local banks, the Village of Orland Park assists families with the purchase of their first homes in the Orland Park community.

Nothing relating to these programs, including outstanding bonds, will be reflected as Village debt nor will it be applied to the Village's annual \$10 million bank-qualified debt limitation. The Village has no financial exposure to the program. Administration of the program is handled by lenders and Monarch Mortgage Management, not by Village staff. Monarch Mortgage Management serves as the program administrator, and the Town of Normal is the primary sponsor of the program.

Village Manager George Koczwara had comments regarding this matter. (refer to audio)

Trustee Katsenes has questions regarding this matter. (refer to audio)

Village Manager Koczwara responded to Trustee Katsenes. (refer to audio)

I move to adopt Ordinance 6103, entitled: AN ORDINANCE APPROVING THE TRANSFER AND REALLOCATION OF VOLUME CAP IN CONNECTION WITH PRIVATE ACTIVITY BOND ISSUES, AND RELATED MATTERS.

**A motion was made by Trustee Lawler, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2026-0260 ClearGov Subscription for Financial Reporting Modules (ACFR, PAFR, Monthly and Quarterly Reporting)**

The Village currently utilizes ClearGov to manage its budgeting process. In 2021, the Village Board approved a three-year subscription with ClearGov for the Digital Budget Book and Capital Budgeting platforms. These platforms serve as the foundational modules used to create and publicly post the annual budget, as required. They also align with the GFOA's Distinguished Budget Award Program criteria, supporting best practices in financial transparency and reporting.

In 2022, the Village added the ClearGov Transparency Module, which provides a searchable online checkbook, project update pages, and department dashboards to further enhance public accessibility and accountability. The Village's current ClearGov platform includes the Transparency Module, Digital Budget Book, and Capital Budgeting Platform. These tools support public transparency, allow the Village to generate various budget reports, facilitate submission of the annual budget for the GFOA Distinguished Budget Award, and provide the Digital Budget Book for public review.

In 2025, the Village added a 3-year subscription, January 1, 2026, through December 31, 2028, for the current modules as well as add two (2) additional

modules-Operational and Personnel Budgeting.

As part of continued process improvements and enhanced financial reporting, staff recommends adding four additional ClearGov modules for a two-year period beginning May 1, 2026, through December 31, 2028. These modules include the Annual Comprehensive Financial Report (ACFR), Popular Annual Financial Report (PAFR), and Monthly and Quarterly Reporting modules. These tools will streamline the preparation and publication of financial reports while improving internal reporting and public communication.

The ACFR and PAFR modules will streamline the preparation, design, and publication of the Village's financial reports by integrating financial data, narrative sections, and graphical elements into a centralized reporting platform. These modules will improve efficiency in compiling the Village's Annual Comprehensive Financial Report while also providing a user-friendly format for the Popular Annual Financial Report, which communicates financial information to residents in a simplified and accessible format.

The Monthly and Quarterly Reporting modules will enhance the Village's ability to monitor financial performance throughout the fiscal year by providing standardized and automated reporting tools. These modules allow staff to generate consistent financial reports that track revenues, expenditures, budget variances, and key financial indicators across departments. By streamlining data integration and report generation, staff will be able to more efficiently prepare internal management reports and provide timely updates to leadership and the Village Board. Additionally, the modules support improved transparency and accountability by making financial performance easier to analyze, communicate, and share in a clear and accessible format.

Since these modules integrate directly with the Village's existing ClearGov platform, the purchase qualifies as a sole source procurement to ensure system compatibility and operational continuity.

Director of Finance Chris Frankenfield presented information regarding this matter. (refer to audio)

Mayor Dodge has comments regarding this matter. (refer to audio)

Trustee Healy had comments regarding this matter. (refer to audio)

Director Frankenfield had additional comments. (refer to audio)

I move to approve and authorize the execution of a sole source procurement and the Service Order dated March 4, 2026, between the Village of Orland Park and ClearGov, for the ACFR, PAFR, Monthly and Quarterly reporting modules, at a not-to-exceed cost of \$26,531.50 - a one-time set-up fee for FY 2026, and annual

Subscription fees - \$21,667.18 for FY 2026, \$37,143.75 for FY 2027, \$38,258.06 for FY 2028, for a total not-to-exceed amount of \$123,600.49;

AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

**A motion was made by Trustee Lawrence, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

## OFFICIALS

### VILLAGE MANAGER

#### **2026-0281 Approval of a Conservation & Sustainability Advisory Board Recommendation to Participate in the Restore the Canopy, Plant a Tree Program**

In honor of Arbor Day (April 24, 2026), the consensus of the Conservation & Sustainability Advisory Board is to participate in the Metropolitan Water Reclamation District of Greater Chicago (MWRD) "Restore the Canopy, Plant a Tree" program. This program gives away free native tree saplings to help reduce flooding by soaking up rainwater. The Village could receive between 50 and 200 potted saplings for a give away event in late April or early May.

Assistant Village Manager Jim Culotta had comments regarding this matter. (refer to audio)

Mayor Dodge, Trustee Leafblad and Trustee Katsenes had comments regarding this matter. (refer to audio)

I move to approve participation in the Restore the Canopy, Plant a Tree program.

**A motion was made by Trustee Lawler, seconded by Trustee Nelson Katsenes, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**BOARD COMMENTS**

Trustee Lawler, Lawrence, Katsenes, Milani, Leafblad and Mayor Dodge had Board comments. (refer to audio)

**EXECUTIVE SESSION**

I move to recess to a Closed Executive Session for the purpose of discussion of a) discussion of the minutes of closed meetings; b) the purchase or lease of real property for the use of the village; c) pending litigation against, affecting or on behalf of the village or when found by the board that such action is probable or imminent.

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee M. L. Leafblad, that this matter be RECESS. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**RECONVENE BOARD MEETING**

The roll was called to reconvene the Regular Meeting and Trustees Healy, Katsenes, Milani, Lawrence, Lawler, Leafblad and President Dodge were present.

Purpose of the Executive Session was for the discussion of a) discussion of the minutes of closed meetings; b) the purchase or lease of real property for the use of the village; c) pending litigation against, affecting or on behalf of the village or when found by the board that such action is probable or imminent.

**Present:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad and Village President Dodge Jr.

**ADJOURNMENT: 8:36 P.M.**

**A motion was made by Trustee Milani, seconded by Trustee Healy, that this matter be ADJOURNED. The motion carried by the following vote:**

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and Village President Dodge Jr.

**Nay:** 0

**2026-0292 Audio Recording for March 16, 2026, Board of Trustees Meeting**

**NO ACTION**

**/AS**

APPROVED: April 6, 2026

Respectfully Submitted,

/s/ Mary Ryan Norwell

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**Mary Ryan Norwell, Village Clerk**