

# VILLAGE OF ORLAND PARK

14700 Ravinia Avenue  
Orland Park, IL 60462  
[www.orlandpark.org](http://www.orlandpark.org)



## Meeting Minutes

Monday, July 19, 2021

6:00 PM

Village Hall

## Committee of the Whole

*Village President Keith Pekau  
Village Clerk Patrick R. O'Sullivan  
Trustees, William R. Healy, Cynthia Nelson Katsenes, Michael R. Milani,  
Sean Kampas, Brian Riordan and Joni Radaszewski*

## CALL TO ORDER/ROLL CALL

The meeting was called to order at 6:06 P.M.

Deputy Clerk Alexandra Snodsmith served as acting clerk for the meeting.

**Present:** 7 - President Pekau; Trustee Healy; Trustee Nelson Katsenes; Trustee Milani; Trustee Kampas; Trustee Riordan and Trustee Radaszewski

## APPROVAL OF MINUTES

### 2021-0508 Approval of the July 6, 2021, Committee of the Whole Minutes

I move to approve the Minutes of the Regular Meeting of the Committee of the Whole of July 6, 2021.

**A motion was made by Trustee Nelson Katsenes, seconded by Trustee Milani, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

## ITEMS FOR SEPARATE ACTION

### 2021-0510 Intergovernmental Agreement Between the Village of Orland Park and the Orland Fire Protection District Concerning Administrative Adjudication - Approval

The Orland Fire Protection District is seeking approval to utilize the Village's current and established Adjudication Services including but not limited to: the Village of Orland Park appointed Hearing Officer, Village of Orland Park Prosecutor, adjudication facilities, police security, use of clerical services and the utilization of Orland Park debt collection process, when applicable, for fire code related violations. Based on a historical analysis of tickets written by the Orland Fire Protection District, the volume of cases to be heard through the Orland Park Adjudication program will have a minimal if any impact on the one (1) day per month hearing date.

Trustee Milani had questions. (refer to audio)

Village Manager Koczwara responded to Trustee Milani. (refer to audio)

Trustee Riordan had questions. (refer to audio)

Police Chief Joseph Mitchell responded to Trustee Riordan. (refer to audio)

I move to recommend to the Village Board to approve the Intergovernmental

Agreement between the Village of Orland Park and the Orland Fire Protection District concerning Administrative Adjudication

And

I move to authorize the Village President to execute the agreement upon approval of the Board

**A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

**2021-0506 The Orland Park Police Department's Therapy Dog Program - Discussion and Consideration**

The men and women of the Orland Park Police Department are its greatest asset. Sworn officers and tele-communicators are oftentimes on the front lines of critical incidents and witness situations that result in a high degree of stress and anxiety following traumatic events. Additionally, victims, in particular children, are highly susceptible to depression, anxiety and post-traumatic stress disorder resulting from abuse or neglect. (Recent studies, Lass-Hennemann, J., Schafer, S. K., Romer, S., Holz, E., Streb, M., & Michael T. (2018). Therapy dogs as a crisis intervention after traumatic events? and Kimioka, H., Okada, S., Tsutani, K., Hyuntae, P., Okuizumi, H., Handa, S., Oshio, T., Park, S., Kitayuguchi, J., Abe, T., Honda, T., & Mutoh, Y. (2014). Effectiveness of animal assisted therapy: A systematic review of randomized controlled trials), have shown Animal-Assisted Interventions were able reduce stress and anxiety following critical incidents.)

Based on empirical evidence and the aforementioned recent studies, the Police Department is seeking authorization to develop a therapy dog program that will assist employees and victims after a critical/traumatic event. Furthermore, the therapy dog would be available for community and school events.

The Brevard County Sheriff's Office of Cocoa, Florida has a therapy dog training program whereupon a selected member of the Orland Park Police Department will be trained with an adopted therapy dog. Both the training and the adopted dog are free to the Orland Park Police Department. Furthermore, the selected therapy dogs receive basic obedience training from county sentenced inmates; advanced training is performed with a K9 specialist. All adopted therapy dogs come from a county run "No Kill" shelter. A presentation on the benefits and the implementation of the program will be highlighted at the Committee of the Whole.

Police Chief Joseph Mitchell gave a presentation regarding this matter. (refer to

audio)

Trustee Radaszweski had questions. (refer to audio)

Police Chief Mitchell responded to Trustee Radaszweski. (refer to audio)

Trustees Milani, Riordan and Mayor Pekau had comments. (refer to audio)

I move to recommended to the Village Board to approve the Orland Park Police Department's Therapy Dog Program.

**A motion was made by Trustee Kampas, seconded by Trustee Milani, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

#### **2021-0527 Axon Body and Fleet Camera - Purchase**

On Wednesday, January 13, 2021, the Illinois Senate voted to approve House Bill 3653, a 764-page document which mandates, effective January 1, 2024, municipalities with a population of 50,000 or more but under 100,000 are required to implement the use of officer-worn body cameras. In November of 2020, the Orland Park Police Department began to field test body worn cameras manufactured from three (3) separate vendors. Those vendors were Watch Guard (Motorola), Panasonic and Axon. The purpose of the pilot program was to determine the capabilities and limitations of each system to include, but not limited to, resolution abilities, storage requirements, redaction capabilities, durability of the equipment, training demands, and the overall quality of each camera units. At the completion of the field testing, a unanimous decision amongst all officers involved determined that the Axon product was the leader and best suited the needs of the Orland Park Police Department. Axon's Body and Fleet Camera program bundles hardware, software, accessories, training programs, 24/7 customer support, equipment refreshes, and warranties together, to help equip the officers with the solutions they need.

The Axon body and fleet camera hardware components includes, 116 Axon body-worn cameras with two (2) upgrades, 11 Axon body-worn cameras docks and wall mounts, 1 (1) body worn camera mount per camera, 44 Fleet 3 camera packages, Axon signal sidearm activation (a smart sensor that attaches to an officer's holster). The signal sidearm sensor uses Axon signal technology to trigger Axon body-worn cameras within range to start recording automatically when an officer's weapon is drawn) and Axon Signal Performance Power Magazine (SPPM) Taser Activation. This proprietary piece of equipment captures critical footage when using the TASER X2 Smart Weapon. The SPPM reports to the officers body camera when the weapon is armed and logs the

moment that the trigger is pulled and arc is engaged.

Axon is the only vendor with a proven holster activation for the firearm and taser which is currently carried in the field by officers. The need to activate the camera upon removal of the duty weapon is paramount to the success of a body worn camera program.

Police Chief Joseph Mitchell gave a presentation regarding this matter. (refer to audio)

Jake Sheedy of Axon demonstrated how the Axon products work. (refer to audio)

Trustee Kampas had comments. (refer to audio)

Trustee Healy had questions. (refer to audio)

Police Chief Mitchell responded to Trustee Healy. (refer to audio)

Trustee Radaszewski had questions. (refer to audio)

Mr. Sheedy and Police Chief Mitchell responded to Trustee Radaszewski. (refer to audio)

Trustee Riordan had comments. (refer to audio)

Trustee Milani had questions. (refer to audio)

Police Chief Mitchell responded to Trustee Milani. (refer to audio)

President Pekau had comments. (refer to audio)

I move to recommend to the Village Board to approve the use of Sourcewell Cooperative purchasing contract #010720-AXN;

And

Recommend approving the contract with Axon for body worn and fleet camera purchase for a total five (5) year cost of \$974,999.99 which corresponds to \$189,025.91 in year one and \$196,493.52 in years two (2) and through five (5);

And

Recommend authorizing the Village Manager to execute all related contracts, subject to Village Attorney review.

**A motion was made by Trustee Milani, seconded by Trustee Kampas, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

**2021-0262 Silver Lake West Water Main Replacement Phase 1 and 82nd Avenue Lining - Bid**

Silver Lake West subdivision was developed in phases starting in the late 1970's through the mid 1980's. The water mains were installed using cast iron pipes. Current industry standard is ductile iron pipe with a polyvinyl wrap. Over the 40+ years of service, the water mains have corroded on the exterior of the pipe and have caused numerous breaks. Public Works Staff is systematically replacing and/or lining these older cast iron pipes throughout the Village. The Silver Lake West subdivision area homes are also prime candidates for remodeling, building additions and upgrades which will require larger water service sizes. This area is best suited for water main replacement instead of lining, allowing the opportunity to increase pipe diameter to improve flow characteristics and upgrade water services.

The water main running from 143rd Street to Doorstep Lane along 82nd Avenue has had several water main breaks in recent history. Public Works Staff recommends lining this water main due to main deterioration. The water main has no service connections and is adequate size for lining. In this application, lining is the most cost effective method for reconditioning the pipe with minimal restoration.

Public Works published the Silver Lake West Water Main Replacement Phase 1 and 82nd Avenue lining request on BidNet Direct on June 23, 2021, and the ITB closed on July 7, 2021. There were eleven (11) vendors that were sent courtesy email notifications, 29 vendors viewed the documents, and 21 downloaded documents. Five (5) bids were received and Austin Tyler of Elwood, Illinois was selected as the lowest bidder at \$2,492,289.60. Joel Construction of Deerfield, Illinois was the second lowest bidder at \$2,832,772.00 and Trine Construction Company, of Joliet, Illinois was the third lowest bidder at \$2,779,541.90.

Christopher B. Burke Engineering, Ltd., of Rosemont, Illinois was approved by the Village Board on March 1, 2021, for engineering and construction oversight. The Village and Public Works Staff have worked with Christopher B. Burke Engineering on similar projects over the past 20 years with great success.

Trustee Milani had questions. (refer to audio)

Director of Public Work Joel VanEssen and Trustee Milani responded to Trustee

Milani. (refer to audio)

Director VanEssen gave a brief presentation regarding this matter. (refer to audio)

I move to recommend to the Village Board of Trustees to accept the bid from Austin Tyler of Elwood, Illinois not to exceed \$2,616,904.08 (\$2,492,289.60 plus \$124,614.48 contingency).

**A motion was made by Trustee Riordan, seconded by Trustee Milani, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees.**

**The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

#### **2021-0541 Road Improvement Program Update**

Joel Van Essen, Public Works Director, gave a presentation to the Village Board on the status of the 2021 Road Improvement Program that is ongoing in numerous neighborhoods. (refer to audio)

President Pekau had comments. (refer to audio)

Discussion Only

**This item was for discussion only. NO ACTION was required.**

#### **2021-0540 Playground Renovation Project Update**

Joel Van Essen, Public Works Director, gave presentation to the Village Board on the status of the 2021 Playground Renovation Project. Included in the presentation will be the background on the park renovation need and selection. (refer to audio)

President Pekau had comments. (refer to audio)

Discussion Only

**This item was for discussion only. NO ACTION was required.**

#### **2021-0543 151st Street - Ravinia to West Avenue Roadway Improvements Project Update**

Khurshid Hoda, Director of Engineering Programs and Services, gave an update to the Village Board on the status of the 2021 151st Street - Ravinia to West Avenue Roadway Improvements Project. (refer to audio)

President Pekau had questions and comments. (refer to audio)

Director Hoda and Village Manager George Koczwara responded to President Pekau. (refer to audio)

Trustee Kampas had questions. (refer to audio)

Village Manager Koczwara responded to Trustee Kampas. (refer to audio)

Discussion Only

**This item was for discussion only. NO ACTION was required.**

**2021-0542 Debt Service Program - Update on Current Debt Issues and Plans of Finance**

As part of the 2021 Budget discussions, in addition to other debt restrictions, the following debt restructuring was reviewed.

The Village has a number of bond issues outstanding. Two bonds are ripe for savings.

Bob Lewis from the Village Financial Advisory Firm PMA Securities, LLC will be on hand to provide an overview of these issues.

**2012B Cash Defeasance (also called Bond Call)**

The Village issued several bonds relating to the Main Street Triangle TIF district. Two of those bond issues (Series 2012B and 2013A) included large balloon payments that are due in December of 2021 and 2022.

**Prior Schedule of Balloon Payments:**

Due December 1, 2021  
2012B: \$7,825,000  
2013A: \$7,825,000  
Total: \$15,650,000

Due December 1, 2022:  
2012B: \$8,025,000  
2013A: \$8,025,000\*  
Total: \$16,050,000

\*Earlier in 2021, the Village issued refunding bonds and defeased (paid in full) the 2022 maturity of \$8,025,000 of the 2013A Bonds by issuing 2021B bonds. The 2021B bonds will be paid from current TIF increment and ground lease rental income through 2034.

In 2017, the Village received a sizeable payment from the developer of the Ninety7Fifty project, which was used to pay off lines of credit (which were used to



fund portions of the project). Each year since 2018, the Village has been contributing \$1.2 million in Home Rule Sales Tax revenue to the debt service funds. From 2018 through 2021, the Village has contributed a total of \$4,800,000. There is currently \$24,015,974.15 in funds on hand from the developer payment (sometimes referred to as liquidation proceeds) and Home Rule Sales Taxes.

Current Schedule of Balloon Payments:

Due December 1, 2021  
2012B: \$7,825,000  
2013A: \$7,825,000  
Total: \$15,650,000

Due December 1, 2022:  
2012B: \$8,025,000  
Total: \$8,025,000

Financial summary of 2012B and 2013A Debt Service Funds  
Current cash balance in Debt Service Funds: \$24,506,439.89  
Total Principal and Interest Payments if paid per current schedule:  
\$24,015,974.15  
Currently \$490,465.14 surplus.

Because there is currently sufficient funds on hand, the decision point is whether the Village should sit on existing funds and generate interest or make the remaining principal payment early and save the interest the Village would have paid on that principal payment. If the Village were to wait to pay the final maturity, it would need to pay an additional \$180,562 in interest cost. The Village's cost to make this payment early total \$10,000; in the current investment environment, it is unlikely that the funds on hand would earn sufficient interest income to make up the difference.

2021C, Current Refunding of 2013C Bonds

The Village's 2013C Bonds are callable as of December 1, 2021. These bonds may be available to refinance (refund) for savings. Preliminary analysis indicates that we may be able to save \$227,693, or 3.585% after the costs of issuance. Current coupon for remaining maturities range from 2.0% to 2.5%.

The previous bonds required principal and interest payments of \$1,257,628 due on December 1, 2021. Under this refunding, we will still be required to make this payment, but the allocation of those funds will slightly change due to the refunding of 2022-2026 bonds.

This ordinance allows the Village to move forward with refunding these bonds by issuing 2021C bonds at a lower rate than our outstanding bonds. The Parameters

ordinance outlines the criteria that will be used to determine if there are sufficient savings.

Jeff Lewis of PMA gave a presentation to the Board regarding this matter. (refer to audio file)

President Pekau had questions. (refer to audio)

Mr. Lewis responded to President Pekau. (refer to audio)

Village Manager Koczwara had comments. (refer to audio)

President Pekau had comments. (refer to audio)

Discussion only. Three necessary bond ordinances will be considered on the Village Board agenda for approval.

**This item was for discussion only. NO ACTION was required.**

**ADJOURNMENT: 7:18 P.M.**

**A motion was made by Trustee Kampas, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:**

**Aye:** 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

**Nay:** 0

**[2021-0562](#) Audio Recording for the July 19, 2021 Committee of the Whole Meeting**

**NO ACTION**

**/AS**

APPROVED: August 2, 2021

Respectfully Submitted,

/s/ Patrick R. O'Sullivan

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**Patrick R. O'Sullivan, Village Clerk**