

VILLAGE OF ORLAND PARK

14700 S. Ravinia Avenue
Orland Park, IL 60462
www.orlandpark.org



Meeting Minutes

Monday, December 18, 2023

6:00 PM

Village Hall

Committee of the Whole

*Village President Keith Pekau
Village Clerk Patrick R. O'Sullivan
Trustees, William R. Healy, Cynthia Nelson Katsenes, Michael R. Milani,
Sean Kampas, Brian Riordan and Joni Radaszewski*

CALL TO ORDER/ROLL CALL

The meeting was called to order at 6:02 P.M.

Present: 7 - President Pekau; Trustee Healy; Trustee Nelson Katsenes; Trustee Milani; Trustee Kampas; Trustee Riordan and Trustee Radaszewski

APPROVAL OF MINUTES

2023-0981 Approval of the December 4, 2023, Committee of the Whole Minutes

I move to approve the Minutes of the Regular Meeting of the Committee of the Whole of December 4, 2023.

A motion was made by Trustee Nelson Katsenes, seconded by Trustee Milani, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

ITEMS FOR SEPARATE ACTION

2023-0941 A Resolution Authorizing the Execution of an Intergovernmental Agreement with the Village of Orland Hills Providing for Police Dispatching and Prisoner Detention Services - Resolution

The Village of Orland Park has been providing dispatch and detention services for the Village of Orland Hills for over thirty years. The Village has found this very beneficial for many reasons but most importantly for the cooperation between our two police departments leading to more effective and efficient law enforcement services for both communities.

Trustee Milani had a question. (refer to audio)

Police Chief Eric Rossi responded to Trustee Milani. (refer to audio)

I move to recommend adopting a Resolution entitled: A RESOLUTION AUTHORIZING EXECUTION OF AN INTERGOVERNMENTAL AGREEMENT WITH THE VILLAGE OF ORLAND HILLS PROVIDING FOR POLICE DISPATCHING AND PRISONER DETENTION SERVICES.

A motion was made by Trustee Riordan, seconded by Trustee Nelson Katsenes, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0989 An Ordinance Amending Title 7, Section 7-20-2 of The Village of Orland Park Municipal Code (Payment of Paid Sick Leave)

On March 13, 2023, Governor J.B. Pritzker signed into law Public Act 102-1143, titled the Paid Leave for All Workers Act, establishing “a minimum paid leave standard for all workers in Illinois. The Act takes effect on January 1, 2024, and applies to State and local government employers within Illinois, except school districts and park districts. The Act also applies to private sector employers who are not covered by a municipal or county ordinance that requires some form of paid leave. The mandatory paid leave standard required by the Act constitutes an unfunded mandate on the Village pursuant to the State Mandates Act, 30 ILCS 805/1.

The Village of Orland Park is a home rule municipality, having all of the powers and authority granted to such municipalities pursuant to Article VII, Section 6 of the Illinois Constitution of 1970, including the right to exercise any power and perform any function pertaining to its government and affairs. The Act does not expressly preempt the exercise of home rule powers under Article VII, Section 6 of the Illinois Constitution of 1970, nor does it contain specific language limiting or denying the power or function of a home rule unit pursuant to Section 7 of the Statute on Statutes, 5 ILCS 70/7.

The General Assembly incorporated language into Section 15(p) of the Act, 820 ILCS 192/15(p), which expressly provides that “[t]he provisions of this Act shall not apply to any employer that is covered by a municipal or county ordinance that is in effect on the effective date of this Act that requires employers to give any form of paid leave to their employees, including paid sick leave or paid leave. Section 15(n) of the Act further provides that “[n]othing in this Act shall be deemed to affect the validity or change the terms of bona fide collective bargaining agreements in effect on January 1, 2024. After that date, requirements of this Act may be waived in a bona fide collective bargaining agreement, but only if the waiver is set forth explicitly in such agreement in clear and unambiguous terms.

On November 20, 2023, the Board of Trustees adopted an ordinance approving paid leave provisions for Village employees. That ordinance governs and supersedes all provisions of the Act that impact the employment relationship between the Village of Orland Park and its employees.

For the benefit of all Orland Park employers other than the Village itself, an ordinance has been prepared to amend Section 7-20-2 of the Village Code to provide a uniform paid leave requirement for employers within the Village. By requiring employers to provide some form of paid leave to their employees, this ordinance is intended to satisfy the necessary requirement for rendering the Act inapplicable to employers within the Village.

The proposed ordinance requires employers within the Village to provide a

minimum of five (5) days of paid leave to their Full Time Employees during a 12-month period as specified by the employer. A Full Time Employee is defined as an employee who has worked for a minimum period of one year and who is regularly scheduled to work a minimum of 1,600 hours per year. The proposed ordinance does not hinder any employer from providing a greater amount of paid leave, or from complying with the Act if they elect to do so. Also, it does not apply to any unit of government within the corporate boundaries of Orland Park.

President Pekau had comments. (refer to audio)

I move to recommend adopting an Ordinance entitled: AN ORDINANCE AMENDING TITLE 7, SECTION 7-20-2 OF THE VILLAGE OF ORLAND PARK MUNICIPAL CODE (PAYMENT OF PAID SICK LEAVE).

A motion was made by Trustee Kampas, seconded by Trustee Radaszewski, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0855 Land Development Code - Substantive Amendment: Change Public Hearing Notice Mailing Requirements

AMENDMENT SUMMARY

SECTION 5-101.G.2.b

Amend the language to eliminate the certified mail mandate for public hearing notifications and replace it with the use of first-class mail.

AMENDMENT EXPLANATION

The goal of this amendment is to change the notification requirements for public hearings to better inform property owners within 300' of a development change. The objective of changing this requirement is to reduce the time and cost burden on applicants who are sending out public hearing notices. Our current process is to have applicants send out certified mail to all property owners within 300' of a proposed development change and sign an affidavit prior to the public hearing for the case.

Due to the rising costs associated with certified mail, priced at \$8.10 per envelope, and that certified mail cards often go unsigned at the post office, we are proposing to change the process to require first class mail to be sent in place of certified mail. First class mail costs \$0.66 per envelope and does not require a signature from each property owner, meaning that less mail will end up unsigned at the post office and more neighbors will be notified of the proposed request.

In addition to sending out first class mail, the applicant will be required to obtain a certificate of mailing receipt from the post office. The certificate of mailing receipt

proves that the notification letters were sent out in a timely manner in accordance with the Illinois State Statute for public hearing notices. The affidavit for the public hearing notice must still be signed and notarized prior to the Plan Commission meeting.

Finally, the applicant must provide a list of addresses located within the 300' notification radius. This step identifies the property owners obligated to receive a notification letter.

This amendment seeks to change public hearing notifications for property owners within a 300' radius of the proposed requests by transitioning from certified mail to first class mail with additional documentation. This change not only reduces financial and logistical burdens on applicants but also mitigates the risk of mail going unsigned at the post office. The additional requirement of a certificate of mailing receipt and an address list within the notification buffer further ensures a timely and effective notification process. The proposed amendment complies with the Illinois Statute for public hearing notifications.

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0855, also known as Substantive Amendment: Change Public Hearing Notice Mailing Requirements.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board of Trustees to approve the Land Development Code Amendments for Section 5-101.G.2.b as presented in the attached amendment report titled "11/07/23 Land Development Code Amendments" dated November 3, 2023.

A motion was made by Trustee Riordan, seconded by Trustee Milani, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0856 Land Development Code - Substantive Amendment: Remove Net Buildable Acres From Density Requirement

AMENDMENT SUMMARY

SECTION 2-102

Amend regulations to remove net buildable acres from the Land Development Code (LDC).

AMENDMENT EXPLANATION

The goal of this amendment is to change the calculation method for density with an objective of eliminating unnecessary obstacles to residential development. Top of

Form

Currently, density is calculated based on net buildable acres, which deducts certain areas like utility easements, parks, and wetlands from a subject site's overall density. This method makes it cumbersome for developers dealing with limited available land and additional land use restrictions to understand the development potential prior to spending thousands of dollars preparing a proposal package and petitioning the village for an entitlement approval.

This amendment is proposed because of an increase in rainfall data and MWRD requirements has resulted in stricter stormwater mitigation standards. Conceptual plans for developments, particularly those with stormwater management needs or on-site wetlands, are consistently rejected for being too dense after a significant amount of time and money have already been invested in a project.

Such plans would meet LDC standards if the density definition did not include the detention pond or wetland area in the density calculation. This change can help reduce the number of requested variances and modifications to our code in relating to setbacks and density.

The proposed shift to a gross density calculation involves considering the total land area of a subject site without deducting these elements, offering a practical and straightforward solution which also supports investment. This adjustment optimizes land use while adhering to code requirements and accommodating evolving housing preferences, such as an increasing demand for single-family attached homes.

President Pekau had comments and questions. (refer to audio)

Director of Development Services Steve Marciani responded to President Pekau. (refer to audio)

Trustee Kampas had comments. (refer to audio)

Trustee Milani had questions. (refer to audio)

Director Marciani responded to Trustee Milani. (refer to audio)

President Pekau had additional comments. (refer to audio)

Trustee Riordan had a question. (refer to audio)

President Pekau responded to Trustee Riordan. (refer to audio)

Economic Development Coordinator Ed Lelo had comments. (refer to audio)

President Pekau had comments. (refer to audio)

Trustee Riordan had a question. (refer to audio)

Economic Development Coordinator Lelo responded to Trustee Riordan. (refer to audio)

President Pekau had comments. (refer to audio)

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0856, also known as Substantive Amendment: Remove Net Buildable Acres from Density Requirements.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board to approve the Land Development Code Amendments for Section 2-102 as presented in the attached amendment report titled "11/07/23 Land Development Code Amendments" dated November 3, 2023.

A motion was made by Trustee Radaszewski, seconded by Trustee Nelson Katsenes, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion failed by the following vote:

Aye: 1 - Trustee Radaszewski

Nay: 6 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, and Trustee Riordan

2023-0857 Land Development Code - Substantive Amendment: Change Solar Panel Review Process

AMENDMENT SUMMARY

SECTION 6-314 ENVIRONMENTAL CLEAN TECHNOLOGY

Amend the Land Development Code (LDC) to remove Appearance Review requirements for single family residential rooftop solar panels.

AMENDMENT EXPLANATION

The goal is to revise the regulations for the Environmental Clean Technology (ETC) Appearance Review with an objective of simplifying the solar panel review process for both residents and staff. Initially, solar panels required Special Use Permits approved by the Village Board due to the uncertainty of the technology and potential impact on neighbors. However, the process was changed to a the review process because these concerns were unfounded, but there still were changes to the exterior of homes.

The proposed amendment eliminates the need for Appearance Reviews specifically for residential flush-mounted rooftop solar panels, which consistently adhere to all other LDC requirements. We are changing this now because virtually all solar panels are surface-mounted and parallel to the sloped roof surface.

This amendment is intended to streamline the review process, creating less paperwork for residents, and freeing up considerable staff time and resources, as all tasks associated with the Appearance Review are already addressed during the permit review for residential solar panels. This amendment will also enhance staff efficiency and enable more timely reviews of other permit applications and development petitions.

Trustee Kampas had questions. (refer to audio)

Director of Development Services Steve Marciani responded to Trustee Kampas. (refer to audio)

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0857, also known as Substantive Amendment: Change Solar Panel Review Process.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board of Trustees to approve the Land Development Code Amendments for Section 6-314 as presented in the attached amendment report titled "11/07/23 Land Development Code Amendments" dated November 3, 2023.

A motion was made by Trustee Nelson Katsenes, seconded by Trustee Riordan, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0858 Land Development Code - Substantive Amendment: Car Dealership Parking and Storage

AMENDMENT SUMMARY

SECTION 6-306

Clarify required number of parking spaces calculation for automobile sales and rental land uses.

AMENDMENT EXPLANATION

The goal of this amendment is to reduce automobile sales and rental use requests for a variance or special use permit due to the substantial number of cars in an on-site inventory, with an objective of removing automobile sales and rental inventory from the calculation of off-street parking requirements.

Currently, the Land Development Code (LDC) states that when an applicant requests more than a 20% increase to the required number allocated parking

spaces, a variance or a special use modification is needed. Due to automobile sales and rental uses having substantial inventories, a variance or a special use permit is typically required.

This amendment removes a burden for the automobile sales and rental petitioners from making a universal request for modifications from the LDC to accommodate their off-street parking needs.

Trustee Kampas had comments and questions. (refer to audio)

Director of Development Services Steve Marciani responded to Trustee Kampas. (refer to audio)

President Pekau noted that this item would be pulled of the consent agenda at the Board meeting being held on the same night in order to clean up the ordinance language. The item will be brought forward to the Board for approval at the January 15, 2024 meeting. (refer to audio)

Trustee Kampas had additional comments and questions. (refer to audio)

Director Marciani responded to Trustee Kampas. (refer to audio)

I move to recommend the Village Board to approve the Plan Commission recommended action for case number 2023-0858, also known as Substantive Amendment: Car Dealership Parking and Storage.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board of Trustees to approve the Land Development Code Amendments for Section 6-306 as presented in the attached amendment report titled "11/07/23 Land Development Code Amendments" dated November 3, 2023.

A motion was made by Trustee Riordan, seconded by Trustee Healy, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0859 Land Development Code - Technical Amendment: Loading Spaces

AMENDMENT SUMMARY

Section 6-306.J.

Adjust discrepancy between the requirements and table 6-306(L)a. to consistent information.

Table 6-306(L)a.

Clarify the heading of the schedule of loading requirements table

AMENDMENT EXPLANATION

The goal of this amendment is to improve clarity and consistency throughout the Land Development Code (LDC), with an objective of correcting the discrepancy between the requirements in the code and the table 6-306(L)a.

Currently, the LDC vertical clearance requirements do not reflect the table specifying the minimum vertical clearance requirements set forth in the Schedule of Loading Requirements table. Additionally, the aforementioned table is labeled incorrectly.

Due to this inconsistency, the recommendation is to correct the loading requirements to a uniform 12' clearance and modify the table heading to 6-306(J), ensuring consistency and accuracy.

The Development community, general public, and Village staff will benefit from this change for clarity and technical correction.

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0859, also known as Technical Amendment: Loading Spaces to the Plan Commission for this case.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board to approve the Land Development Code Amendments for Section 6-306.J and Table 6-306(L)a as presented in the attached amendment report titled "11/07/23 Land Development Code Amendments" dated November 3, 2023.

A motion was made by Trustee Healy, seconded by Trustee Riordan, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0896 Land Development Code - Substantive Amendment: Modify Entitlements Review Process

AMENDMENT SUMMARY

SECTION 5-101.A.3 General Process

Change the entitlement review process to have final engineering and final landscape plans approved administratively after the Board of Trustees approves a project.

SECTION 5-101.A.3 Appearance Before the Committee of the Whole
Change language to allow for projects to proceed to the Board of Trustees prior to final plan review and preparation.

SECTION 5-101.C Public Meeting Sequence with a Public Hearing
Change language to allow for projects to proceed to the Board of Trustees prior to final plan review and preparation. Reorganize section in order of new process.

SECTION 5-101.K.4 Review by Development Services Department
Change language to new final approval method and clarify language associated with final engineering reviews.

CHART 5-101.A (A)
Remove chart at end of section as it will no longer correlate with proposed amendments.

AMENDMENT EXPLANATION

The goal of this amendment is to make the development review process more efficient and effective, with an objective of implementing a Lean Enterprise Institute (LEI) recommendation of modifying the timing of the final engineering and final landscaping stages within the entitlements process.

Currently, the Board of Trustees requires staff approval of final engineering and final landscaping before granting project approval. The proposed approach will enable applicants to initially present "80%" complete plans to the Board of Trustees and subsequently address minor engineering and landscaping details administratively after project approval is granted and the ordinance is passed. This method streamlines the entitlements process, saving the development community time and money, and facilitating a more efficient project progression.

Due to the time and expense associated with preparing final plans without knowing the project will be formally approved by the BOT, staff recommends an approach that will ensure the final plans are in substantial conformance to the "80%" plans referenced in the ordinance. If the final engineering or final landscaping review results in substantial alterations to the Board-approved plans, the petitioner must restart the development review process by republishing for a public hearing and returning to the Plan Commission and Board of Trustees for revision approvals.

Trustee Kampas had comments. (refer to audio)

President Pekau had comments and recommended tabling this item to the Committee of the Whole meeting on January 15, 2024 . (refer to audio)

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0896, also known as Substantive

Amendment: Modify Entitlement Review Process.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board to approve the Land Development Code Amendments for Sections 5-101.A, 5-101.C, and 5-101.K, as presented in the attached amendment report titled "11/21/23 Land Development Code Amendments" dated November 15, 2023.

A motion was made by Trustee Kampas, seconded by Trustee Nelson Katsenes, that this matter be TABLED. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0897 Land Development Code - Substantive Amendment: Modify Residential Best Management Practices (BMPs)

AMENDMENT SUMMARY

SECTION 6-305.F.2.c. Single-Family Residential Naturalized Landscaping
Remove the Monitoring and Management Plan (M&M Plan) requirements for naturalized landscaping in single-family residential areas

SECTION 6-201.F. E-1 Estate Residential

SECTION 6-202.F. R-1 Residential

SECTION 6-203.F. R-2 Residential

SECTION 6-203.5.F. R-2A Residential

SECTION 6-204.F. R-3 Residential

SECTION 6-204.5.F. R-3A Residential

SECTION 6-205.F. R-4 Residential

SECTION 6-206.G RSB Residential and Supporting Business District

Revise maximum lot coverage by removing increased lot coverage allowances through BMPs.

AMENDMENT EXPLANATION

The goal of these amendments is to mitigate stormwater runoff by establishing maximum lot coverage allowances that are more easily understood by the public and more easily enforced by Village staff, with an objective of setting a maximum coverage percentage and removing the provision of allowing additional lot coverage with the use of Best Management Practices (BMPs).

Per the Land Development Code (LDC), each zoning district has a base lot coverage which can be increased with the use of BMPs such as naturalized landscaping, permeable pavers, and rain barrels. When residents have met the

base lot coverage for the zoning district in which they are located, residents opt to utilize BMPs to expand their impervious lot coverage. Tracking the installation and management of BMPs is time-consuming for Development Services staff and the maintenance of the BMPs is tedious for the homeowners. For the increased lot coverage completed without a permit, the Village has the daunting task of retroactively applying BMPs and/or informing the homeowner that some or all of their improvement project must be removed or modified.

Due to the policing and management needs to ensure the BMPs continue to control stormwater runoff, the recommendation is to remove the BMP allowances and establish one maximum lot coverage for each residential zoning district based on the average of the maximum ranges within each zoning district in the existing regulations.

President Pekau had comments. (refer to audio)

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0897, also known as Substantive Amendments: Modify Residential Best Management Practices (BMP's).

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board of Trustees to approve the Land Development Code Amendments for Sections 6-305.F.2.c, 6-201.F, 6-202.F, 6-203.F, 6-203.5.F, 6-204.F, 6-204.5.F, 6-205.F, 6-206.G as presented in the attached amendment report titled "11/21/23 Land Development Code Amendment Report" dated November 15, 2023.

A motion was made by Trustee Kampas, seconded by Trustee Riordan, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0898 Land Development Code & Village Code - Substantive Amendment: Clarify Driveways and Driveway Apron Regulations

AMENDMENT SUMMARY

Section 3-4-2-6

Clarify the construction requirements for driveways and driveway aprons.

Section 6-306.E.8

Clarify driveway and driveway apron dimensions to be consistent with the information regarding driveways and driveway aprons in the Village Code.

Section 6-406.B.6

Clarify driveway and driveway apron requirements by referencing the Village

Code.

AMENDMENT EXPLANATION

The goal of these amendment is to ensure clear communication and consistent application of the driveway and driveway apron regulations, with an objective of describing the dimensions in the Land Development Code (LDC) and having other Village Code and LDC sections recognize other sections by reference.

This substantive amendment will not require existing driveways to change. The Village Code and the LDC have the similar dimensions; however, the Village Code requirements are more descriptive and have the potential to be interpreted differently than the LDC.

The proposed amendments will clarify the appropriate dimensions for the public and Village staff. The Village Code will retain the specifications such as base layers, pavement thickness, etc., while the LDC will retain the zoning-related dimensions such as driveway widths and setbacks.

Due to the inconsistent descriptions of driveway and driveway apron requirements, it is recommended to have one location for each regulation type with references in other sections of the code, as-needed.

Please note that this amendment includes a change in the Village Code regulations in addition to the LDC. In addition, a follow-up to these amendments may occur in the future after Engineering and Planning staff review the specifications in the Village Code and LDC, and consider increasing the maximum 2-car garage driveway width from 20' to 21'.

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0898, also known as Technical Amendment: Clarify Driveway and Driveway Apron Regulations.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board of Trustees to approve the Land Development Code and Village Code Amendments for Sections 6-306.E.8, 6-406.B.6, 3-4-2-6 as presented in the attached report titled "12/5/23 Land Development Code Amendment Report" dated November 29, 2023.

A motion was made by Trustee Riordan, seconded by Trustee Healy, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0899 Land Development Code - Substantive Amendment: Adding New Permitted Use to the Open Space District

SECTION 6-213. Open Space District

Amend language to add new permitted uses to the Open Space (OS) zoning district.

AMENDMENT EXPLANATION

The goal of this amendment is allow other recreational opportunities in the Land Development Code (LDC), with an objective to add an additional permitted use to the OS district that supports recreation and park activities.

The proposed amendment seeks to allow for civic and fraternal non-profit organization as a permitted use in the OS district. The Comprehensive Plan emphasizes that gathering spaces and recreational areas are appropriate for the OS district. Civic and fraternal organizations play a significant role in enhancing and fostering community engagement, and align with the core objectives of the OS district. It is important to note that this amendment is designed to accommodate civic and fraternal non-profit organizations, without specifying any particular organization, to maintain inclusivity and flexibility.

Due to community-focused and non-profit organizations contributing to the well-being of the community and its residents; promoting community engagement, social gatherings, and recreational activities; and catering to the needs of a diverse range of community-focused initiatives, it is recommended a civic and fraternal non-profit organization land use be added as a permitted use in the OS district.

I move to recommend to the Village Board to approve the Plan Commission recommended action for case number 2023-0899, also known as Substantive Amendment: Adding New Permitted Use to the Open Space District.

THIS PART IS FOR REFERENCE ONLY (NOT NECESSARY TO BE READ)

I move to recommend to the Village Board to approve the Land Development Code Amendments for Section 6-213 as presented in the attached amendment report titled "11/21/23 Land Development Code Amendments" dated November 15, 2023.

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A motion was made by Trustee Kampas, seconded by Trustee Milani, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0979 Schussler Park All-Inclusive Playground Concept

On May 1, 2023, the Village entered into a Schussler Park sponsorship agreement with Michael Schofield III, Kendall Coyne Schofield and the Kendall and Michael Schofield Family Foundation. This includes naming rights of the Schussler Park artificial turf sports fields, the purchase and installation of an athletic scoreboard and partnering with the Village to raise funds for the purchase and installation of an all-inclusive play environment within Schussler Park.

The agreement includes partnering with the Village to raise funds for the purchase and installation of the all-inclusive playground at Schussler Park.

The Village Board approved entering into a contract with Wight & Co. June 19, 2023 to develop a conceptual plan to develop the playground. This included a project kick-off meeting which occurred on August 9, 2023 with Village staff, Michael Schofield and Kendal Coyne Schofield to discuss the goals and objectives of the project.

On September 22, 2023, Wight presented and reviewed concepts from four manufacturers (Burke, Kompan, Landscape Structures/NuToys, Imagine Nation/Playworld) with Village staff, Michael Schofield and Kendal Coyne Schofield to gather input to establish the overall vision for the park and help guide the design team as in the development of conceptual options for the playground and interpretive elements on the playground structure.

In addition to providing input, the working group narrowed the playground equipment manufacturers to Burke and Kompan noting each's concept best achieved the objective of an interactive, inclusive play environment utilizing a variety of fun, interactive and stimulating playground equipment for children of all ability levels. Additionally, each included a calming feature for individuals in need of an area with low sensory stimulation.

On October 6, 2023, Wight presented refined concepts from Burke and Kompan to Village staff, Michael Schofield and Kendal Coyne Schofield.

The group believes the quality of the equipment, variety of experiences, themes, colors, dream big and donor walls create a superior play experience for individuals of all abilities. As such, Burke was selected to provide a final concept incorporating additional input provided.

In effort to solicit input from the general public, postcards were mailed to 823 homes within 1500 feet of Schussler Park inviting residents to participate in the

October 19, 2023 all-inclusive playground engagement session. Additionally, social media was utilized to publicize and invite residents to the presentation.

Village staff, along with Wight staff, Michael Schofield and Kendall Coyne Schofield, and Margaret Chaidez, ADA Coordinator and Project Manager for Burke, hosted the public engagement session at the Civic Center. The presentation included the overall concept noting the playgrounds individual features and overall goal to provide a comprehensive play environment for all ages and abilities.

Staff, along with Burke's ADA Coordinator, presented the concept (attached) to the Recreation Advisory Board (RAB) on November 14, 2023. The RAB engaged in a discussion regarding the overall size of the playground as compared to the former playground, the overall cost, the play value for different age groups, the cost in comparison to other ADA playgrounds and shaded seating areas. The RAB tabled the motion requesting two additional swings, and a two to five-year-old slide be added, as well as details related to the overall conversation.

A revised concept (attached), was presented to the RAB on December 5, 2023. The former playground was 9,945 sq. ft., while the new playground would be 6,391 sq. ft. This is primarily due to the equipment spacing on the previous playground.

The proposed playground has a capacity of 284 users, serving children 5 - 12 yrs. of age.

Changes from the previous design include:

- Expanding the playground footprint on the south and east sides to fit all equipment.
- Adding 2 swings
- Adding a 2 - 5 yr. old slide
- Replacing the Hide the Numbers Panel with the stairs up to the Luge Slide
- Moving the Concession Stand over accordingly
- Moving the single post swings to the bottom right corner and the Volito at an angle in the bottom left corner
- Removing one table and shade structure from quiet area

The playground is projected to cost \$996,400 including contracting and general requirements of 8%, \$54,300; a 6% 2-year escalation of \$88,000 and soft costs of \$174,800.

Comparable all-inclusive playgrounds include:

2010 Huntely Park District's Deicke Park: 30,000 sq. ft., with multiple play zones; \$1,000,000.

2011 Darien Park District's Community Park: 17,000 sq. ft over two areas; \$199,000.

2012 Village of Orland Park's Kevin Hertz Playground: 10,797; \$355,000.

2015 Wheaton Park District's Sensory Garden: 4-acre park; \$2,500,000
2016 Elmhurst Park District's Butterfield Park: 13,000 sq. ft.; \$592,420
2018 Oak Brook Park District's Sandlot: 4,400 sq. ft.; \$1,000,000
2020 Bartlett Park District's Free to Be Me Playground: 4,300 sq. ft.; \$800,000
2021 New Lenox Park District's Leigh Creek South: 6,600 sq. ft.; \$1,000,000
2023 Mundelein Park & Recreation District: size n/a; \$1,200,000

In 2024, \$250,000 is being planned in the Natural Resources Facilities (NRF) Division operational budget for the playground. The remaining \$746,400 will become the target fundraising goal in which Village staff, Michael Schofield, Kendal Coyne Schofield, the Schofield Foundation and Burke will partner to raise.

The final playground design and scope will be dependent upon the overall total funds raised through the campaign fundraising effort.

Director of Recreation and Parks Ray Piattoni presented information regarding this matter. (refer to audio)

President Pekau had comments. (refer to audio)

Trustee Riordan had questions and comments. (refer to audio)

Director Piattoni and President Pekau responded to Trustee Riordan. (refer to audio)

Trustee Healy had comments and question. (refer to audio)

Director Piattoni and President Pekau responded to Trustee Healy. (refer to audio)

I move to recommend to the Village Board to approve the Schussler Park All-Inclusive Playground concept as presented. The final playground design and scope will be dependent upon the overall total funds raised through the campaign fundraising effort.

A motion was made by Trustee Milani, seconded by Trustee Kampas, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2023-0990 Strategic Alternatives

This past year, a lot of progress has been made with regard to establishing strategic direction for the community and organization. This includes the approval of the Capital Improvement Plan, Utility Rate Study and Five-Year Financial Plan

as well as adopting a Mission Statement, Vision Statement, and Core Values.

Additionally, during the past few months, the Village Board has met with department directors to develop a S.W.O.T Analysis for their respective departments as well as begin reviewing strategic alternatives in order to draft a Strategic Plan. Utilizing the information gathered during this due diligence process, a Strategic Plan Survey was created to gauge resident feedback for important elements of the Strategic Plan. Ultimately, all of this due diligence will result in the drafting of a Strategic Plan for the Village that will set the course of the community and organization for many years to come.

The next step in this process is to review strategic alternatives (see attached draft). These strategic alternatives, which were gleaned from earlier strategic plan discussions at the department and Board level, are discussion points for the Village Board to determine if they warrant being incorporated into the strategic plan. During Committee of the Whole meetings, the Village Board will review and deliberate on each of the strategic alternatives. Based on the consensus of the Board during these deliberations, these strategic alternatives will either be dropped, require further analysis, and/or be incorporated into the Strategic Plan.

It is anticipated that deliberations on strategic alternatives will continue through at least the January 15, 2024 Committee of the Whole meeting. We anticipate the final Strategic Plan Survey results will be available on January 12, 2024.

Once the Strategic Plan is formally adopted, an important element of tracking progress will be to ensure that proper Key Performance Indicators (KPI) are incorporated in the Monthly Reports. These KPIs will be agreed upon by the Village Board.

President Pekau went through each of the following strategic alternatives and had comments. The Board also had comments. (refer to audio)

Playground Consolidation - Board was in favor of exploring this as an alternative. (refer to audio)

Bike Path Prioritization - Board was in favor of exploring this as an alternative. (refer to audio)

Parkway Responsibilities:

*Trees - President Pekau stated to stay with the current policy. Trustee Healy had comments and questions. President Pekau responded to Trustee Healy. Trustee Kampas had comments. Trustee Riordan had a question. Public Works Director Joel Van Essen and Village Manager Koczwara responded to Trustee Riordan. All of the Board was in favor of keeping this alternative with the exception

of Trustee Healy who was not in favor. (refer to audio)

*Irrigation System - President Pekau stated that the Village should allow them in the Parkway, but if there is work that needs to be done or damage, it would be the homeowners responsibility. The Board agreed with President Pekau's suggestion. (refer to audio)

*Sidewalks - President Pekau stated that it should 100% responsibility of the Village instead of 50/50. Village Manager Koczwara had comments. The Board was in favor. (refer to audio)

Capital Assessments - President Pekau stated that is something we already to and will continue to do. (refer to audio)

Multi-Year Road Contract - Board was in favor of exploring this as an alternative. (refer to audio)

Roadway Grants - President Pekau stated that this alternative is similar to the Village's current policy. (refer to audio)

New I-80 Interchange - President Pekau stated that a study was already done by the Village and the Village of Mokena needs to complete a traffic study before the Village can decide to move forward. The Board was in favor of this approach. (refer to audio)

Public/Private Partnerships - President Pekau stated that there is not a change to what the Village currently does. (refer to audio)

Event Cost Recovery - President Pekau noted that he was not in support of an entry fee for the Taste of Orland. Trustee Milani agreed with President Pekau. Trustee Riordan had comments regarding VIP parking for the Taste. The Board was in favor of exploring this alternative. (refer to audio)

Long-Term Centennial Park Plan - The Board was in favor of exploring this as an alternative. (refer to audio)

Centennial Park Aquatic Center (CPAC) Master Plan - President Pekau noted that he was in favor for reviewing options for replacing sand courts at CPAC with a splash pad. (refer to audio)

Economic Development Incentives - President Pekau noted that the Village already has incentives. (refer to audio)

Formalize TIF Policy - President Pekau stated that he didn't think the Village needed to formalize a policy. The Board was in agreement. (refer to audio)

Strategic Annexation - President Pekau noted that this is something the Village is already doing. (refer to audio)

S.W.A.T. Team Analysis - The Board was in favor of exploring this as an alternative. (refer to audio)

Maintaining Balanced Capital Plan - President Pekau noted that this is something the Village is already doing. (refer to audio)

Credit Card Fee Burden - President Pekau had comments. Trustee Riordan had questions. President Pekau responded and Village Manager Koczvara responded to Trustee Riordan. President Pekau noted that the Village wants people to pay online, and by adding a fee, it would steer them away from doing so. Trustee Radaszewski had comments. The Board was in favor of exploring this as an alternative. (refer to audio)

Department/Program Subsidy Policy - The Board was in favor of exploring this as an alternative. (refer to audio)

Solar as Revenue Generator - President Pekau had comments. Trustee Healy and Riordan had comments and questions. President Pekau responded to their questions and had comments. The Board was opposed to exploring this alternative with the exception of Trustee Healy who was in favor. (refer to audio)

Electric Vehicle Fees to Replace Lost Gas Tax Revenue - President Pekau stated that he was not in favor of taxing vehicles. Trustee Kampas and Milani had comments. The Board was in favor of removing this alternative with the exception of Trustee Radaszewski and Trustee Healy who were in favor of exploring the alternative. (refer to audio)

Continue Reviewing Options for Effective Outsourcing - President Pekau noted that this is something that the Village is already doing. (refer to audio)

Village Flag Redesign - Trustee Kampas, President Pekau, and Trustee Riordan had comments. The Board was in favor of removing this alternative.

Intergovernmental Cooperation - President Pekau noted that this is something that the Village is already doing. (refer to audio)

Village-Wide Overtime Analysis - President Pekau noted that this is something that the Village is already doing. (refer to audio)

President Pekau had comments. (refer to audio) President Pekau had comments. (refer to audio)

This item was for discussion only. NO ACTION was required.

NON-SCHEDULED CITIZENS & VISITORS

The following members of the audience addressed the Board:

*Bill Goodwin (145th Place Sidewalks) (refer to audio)

President Pekau and Director of Engineering Khurshid Hoda responded to Mr. Goodwin's comments. (refer to audio)

*Steve Kamp (82nd Ave Bike Bath / 145th Place Sidewalks) (refer to audio)

President Pekau and Director of Engineering Khurshid Hada responded to Mr. oKamp's comments. (refer to audio)

*Tarek Zegar (Ongoing situation in Gaza) (refer to audio)

*An unidentified resident addressed the Board. (refer to audio)

ADJOURNMENT: 7:19 P.M.

A motion was made by Trustee Kampas, seconded by Trustee Nelson Katsenes, that this matter be ADJOURNED. The motion carried by the following vote:

Aye: 7 - President Pekau, Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Kampas, Trustee Riordan, and Trustee Radaszewski

Nay: 0

2024-0080 Audio Recording for the December 18, 2023, Committee of the Whole Meeting

/AS

APPROVED: February 5, 2024

Respectfully Submitted,

/s/ Patrick R. O'Sullivan

Patrick R. O'Sullivan, Village Clerk

/s/ Alexandra Snodsmith

Deputy Village Clerk, Alexandra Snodsmith