VILLAGE OF ORLAND PARK

14700 Ravinia Avenue Orland Park, IL 60462 www.orlandpark.org



Meeting Minutes

Monday, September 17, 2018

6:00 PM

Village Hall

Development Services, Planning and Engineering Committee

Chairman Carole Griffin Ruzich Trustees Kathleen M. Fenton and James V. Dodge Village Clerk John C. Mehalek

CALL TO ORDER/ROLL CALL

The meeting was called to order at 6:22 P.M.

Present: 3 - Chairman Griffin Ruzich; Trustee Fenton and Trustee Dodge

APPROVAL OF MINUTES

2018-0636 Approval of the August 20, 2018 Development Services, Planning and Engineering Committee Minutes

I move to approve the Minutes of the Regular Meeting of the Development Services, Planning and Engineering Committee of August 20, 2018.

A motion was made by Trustee Fenton, seconded by Trustee Dodge, that this matter be APPROVED. The motion carried by the following vote:

Aye: 3 - Chairman Griffin Ruzich, Trustee Fenton, and Trustee Dodge

Nay: 0

ITEMS FOR SEPARATE ACTION

2018-0470 Rock & Brews - Special Use Amendment, Site Plan, Elevations, Landscape Plan

Director of Development Services Karie Friling reported that the petitioner proposes to construct a 6,500 square foot restaurant on Lot 7 of the Orland Crossing Shopping Center. In 2007, the Village Board of Trustees approved this lot for an 18,200 square foot Ethan Allen Furniture Gallery (Legistar File Number 2007-0513). Lot 7 is the last developable parcel available in Orland Crossing. Restaurants are listed as appropriate uses in the Downtown Mixed Use land use designation from the Comprehensive Plan.

The site is located directly to the west of the auto fueling station located on the northeast corner of 143rd Street and LaGrange Road. The primary building material for the restaurant will be masonry. The design will imitate the branding and theme of existing Rock and Brews restaurants, built in other parts of the USA. The petitioner intends on maximizing the parking on site and providing for an enhanced outdoor seating area. The petitioner will be seeking an amendment to the existing special use permit for a planned development for Orland Crossing with five modifications listed below.

1) Parking between the building and the street on the north side setback and east front setback.

2) Increase in the number of parking spaces from 65 to 85 spaces.

- 3) Increase in front yard setback from 15 feet to approximately 195 feet.
- 4) Increase in north side yard setback from 15 feet to 82 feet.

5) Reduce the required building façade transparency on the north elevation from 35% to 0%. This only applies to building façade between 4 and 8 feet from adjacent grade.

The recommendation motion includes the following conditions:

1) Meet all final engineering and building code related items;

2) All parking lot lighting must meet Village Center District Standards;

3) Guitar feature must meet all applicable provisions of the Land Development Code.

Overall, the project conforms to the Village's Comprehensive Plan, Land Development Codes and policies for this area.

SITE PLAN

The building will be located on the southwest corner of the site. The outdoor seating area for the restaurant will be adjacent to the south and west sides of the building. The outdoor seating will almost reach the southern property line. The seating area on the west will encroach into the required setback but will leave a 10-foot buffer. The outdoor seating area is an allowable encroachment in the required setback. The site plan meets the requirements of the Land Development Code but has requested 5 modifications. Four are explained below and one will be analyzed in the elevations section.

The first requested modification is to locate parking between the building and the street on the north side setback and the east front setback. The site is unique in that it is bordered by roadways on the north by an internal access road, on the east by 95th Avenue and on the south by 143rd Street. Due to its unique position in the existing planned development, it is difficult for the petitioner to create a functional site plan that does not allow parking anywhere between the building and one of the three streets that the site borders. The petitioner is attempting to meet the intent of the code by pushing the building/outdoor seating as close to 143rd Street as possible. Given the unique circumstances, staff supports the proposed modification.

The location of this lot within the development serves to justify two of the other proposed modifications. The Village Center District requires a minimum 15 feet setback from 143rd Street. For all other streets, the maximum setback is 15 feet. A modification is being requested to increase the maximum setback from 15 feet to 82 feet on the north side yard and 195 feet on the east front yard. Again due to the site having frontage on three different streets it would be difficult to layout a building that did not trigger a modification on at least one of these streets. As such, staff is in support of the proposed modifications.

The next modification requested is to increase the number of parking spaces from 65 to 85 spaces. The tenant has indicated that based on how the other Rock and Brews locations function that parking above the maximum allowed by the Land Development Code is necessary. This increase in parking also brings the lot coverage over 75%.

The Land Development code allows up to 80% lot coverage for developments in the Village Center District as long as the developer provides a storm water best management practice. To mitigate any negative effects of the increase in parking and impervious surface the petitioner is proposing a bio-swale on the northwest corner of the site. Bio-swales qualify as a best management practice and will help manage storm water on the site. Staff supports the proposed increase in parking based on the addition of the bio-swale.

Aside from the proposed site modifications the site plan meets Land Development Code requirements.

MOBILITY

The petitioner is proposing a single full access curb cut on the north end of the site as the primary vehicular access to the site. The curb cut opens on to the private access road directly north of the subject property.

Pedestrian and Bicycle

The petitioner is proposing sidewalk that will connect from the north side of the site to the existing sidewalk on 95th Avenue. The petitioner also proposes to add a sidewalk connection to east of the building entrance that will start on the northern limit of the site and extends south to connect to the sidewalk on 143rd Street.

Parking/Loading Parking Required - 65 Parking Provided - 85 (Modification Requested; Analysis in Site Plan Section)

Accessible Spaces Required - 4 Accessible Spaces Provided - 4

Bike Parking Required - 9 Bike Parking Provided - 9

Loading Space Required - 1 (Min - 12 feet x 25 feet) Loading Space Provided - 1 (12 feet x 92 feet)

BUILDING ELEVATIONS

The proposed building architecture is unique to the Rock and Brews brand. The primary building material pre-cast concrete masonry that is being designed to look the same as a brick façade the material is known as Harvard Brik. The

building will incorporate a significant amount of storefront glazing and has provided corrugated metal siding as an architectural accent. The corrugated metal is a feature important to the Rock and Brews branding.

The most unique architectural feature being proposed is a 55 foot tall neck of a guitar that will be located in the outdoor seating area. This architectural feature is present in most the existing Rock and Brews locations. The guitar feature will be attached to the building. The Village has approved architectural features in the past that contribute to a tenant's brand. Examples include the monument of a horse at P.F. Changs, the stills at Rock Bottom and the statue of a buck at Twin Peaks. The height of the guitar feature meets the Land Development Code requirements.

The petitioner is proposing artwork that will be added to specific areas on the building elevations. The location has been indicated, however the specific artwork has not been added to the elevations. The petitioner will be required to submit for an appearance review for approval of the proposed artwork.

East Elevation

The east elevation will serve as the primary entrance to the building. Moving from north to south along this elevation, the building material will be Harvard Brik in the Slate color with red metal coping. The primary wall material along this elevation will be Harvard Brik in the Charleston color. The wall around the outdoor seating will remain the same as proposed for the south elevation. The petitioner proposes storefront windows and doors for the entrance. The doors will be bordered by two concrete walls with a smooth red stucco finish. The petitioner has indicated that the red color is important to their brand and has requested that this application be allowed as an accent. The roof will be constructed using a dark bronze standing seam metal roof. The red corrugated metal siding roof dormer will also be visible along this elevation.

North Elevation

The north elevation will serve as the back of house operations for the restaurant. The garbage dumpster, walk-in cooler and freezer will be located in an enclosure along this elevation. The enclosure for the garbage and the cooler/freezer will be constructed with Harvard Brik using the Slate, a dark gray color. This is the same material proposed as for the primary wall along this façade. Both the enclosure and parapet wall will be finished with a red metal coping. Corrugated metal siding will be installed above this parapet wall. The petitioner also proposes to add a corrugated metal roof dormer at this location.

Per the Land Development Code, building façade transparency is required at 35% between four and eight feet in height. The petitioner has requested a modification to reduce the transparency requirement to 0%. The justification is that

this area is intended to be used for mechanical equipment and garbage. Requiring windows at this location would expose these undesirable elements to public view. To help further justify the modification the petitioner has added windows to the proposed roof dormer. Based on this information staff supports the proposed modification.

South Elevation

The south elevation fronts on 143rd Street. The primary building material at this location is storefront windows. The petitioner is also proposing Harvard Brik for the remainder of the façade in Charleston, a brown color. Storefront windows are proposed for the roof dormer similar to the north elevation. The outdoor seating area will be enclosed with a four foot tall Harvard Brik wall in Slate color with red metal coping.

There will also be two unique features visible from this elevation. The petitioner is proposing to convert two storage containers into seating and a bar. One container will be converted into seating and located on the west side of the south elevation. The other container will serve as the base of the guitar feature and the interior will be converted into a bar for the outdoor seating area. The exterior of these containers will be visible from the street however, the design and color are similar to the red corrugated metal siding present on other sides of the building.

West Elevation

The west elevation will feature a view into the outdoor seating area. The primary wall material will be Harvard Brik in the Charleston color and storefront windows. The petitioner is proposing one section of corrugated metal siding on the north side of this elevation to further their brand and accent the proposed Harvard Brik. Other than this proposed accent wall the design of the west elevation will match the others that have been described previously.

LANDSCAPING/TREE MITIGATION

Preliminary landscape plan has been approved. The petitioner will continue to work with staff to develop the final landscape plan.

DETAILED PLANNING DISCUSSION

Natural Features

There are no natural features on site; the petitioner will be required to meet final landscape plan requirements.

Preliminary Engineering

Preliminary engineering has been granted for this project.

Utilities - There are some utility connection modifications required to service the new building. Utilities are present at or near the site and available for redevelopment.

Detention/Retention - The site is within the service area of an existing detention pond previously approved by the MWRD through the Marquette Bank Subdivision. The storm water volume necessary to accommodate the subject property's proposed development was already accounted for under the previous approval.

Traffic Study - A traffic study was not required for this project because the size of the building is less than 40,000 square feet and the restaurant is not proposing a drive through.

Subdivision A subdivision is not required for this petition.

Special Use Permit Special Use Permit Amendment to Ordinance Number 3981, for the Orland Crossing Planned Development

Rezoning No rezoning is proposed with this petition.

Modification(s)

1) Parking between the building and the street on the north side setback and east front setback.

2) Increase in the number of parking spaces from 65 to 85 spaces.

3) Increase in front yard setback from 15 feet to approximately 195 feet.

4) Increase in north side yard setback from 15 feet to 82 feet.

5) Reduce the required building façade transparency on the north elevation from 35% to 0%. This only applies to building façade between 4 and 8 feet from adjacent grade.

Land Use/Compatibility

Lot Coverage Maximum - 80% w/ BMP Proposed - 78%

Lot Size Minimum- 10,000 SF Provided - 60,575 SF

Density/Floor Area Ratio (F.A.R) Maximum - 1.0 Proposed - 0.11

Setbacks 143rd Street Required - 15' Provided - 28.4'

North Side Yard Required - 15' (Max) Proposed - 82', Modification Requested (analysis in Site Plan section)

East Front Yard: Required - 15' (Max) Proposed - 195' Modification Requested (analysis in Site Plan section)

Rear Yard: Required - 30' Proposed - 30'

Building Height Maximum - 55' Proposed - 55'

Parking and Loading Required - 65 Proposed - 85 Modification Requested (analysis in Site Plan section)

Accessory Structures

Garbage Enclosure- The garbage enclosure is being proposed on the north side of the site. The material for the garbage enclosure matches the primary building material.

Mechanicals/Utility Conduits

All mechanical equipment must be screened, either at grade level with landscaping or hidden behind the roofline. Exterior roof ladders are not permitted and must be located interior to the building.

Signage

Signage is not part of this petition and should be submitted for separate review to the Building Division.

This is now before Plan Commission for consideration.

PLAN COMMISSION DISCUSSION

On September 11, 2018 Plan Commission held a public hearing for the Rock and Brews petition. There was no public in attendance however the Plan Commissioners did bring up several issues and the petitioner and staff responded. Summary of plan commissioner concerns:

1) Do they expect to have loud music on the outdoor patio and will that affect any adjacent residential uses? The petitioner responded by stating that there would be live music on the patio. Staff followed that this business would be held to the same noise ordinance as all other businesses. In addition, there are currently outdoor seating areas throughout the Village that have live music and staff has not fielded any recent complaints.

2) The commissioners were also worried that the outdoor seating would not be functional because it is so close to 143rd Street. The CEO of Rock and Brews responded by stating that they provide a barrier between 143rd Street and the outdoor seating with a barrier wall. He mentioned that typically it is around 8 feet in height but the Village required 4 feet in height. Staff followed up by stating that the max height of a fence (or wall) around outdoor seating is 4 feet.

3) Commissioner Murphy asked if there was any way they could break up the north elevation as opposed to the large blank single color wall. Staff clarified that they are proposing artwork at that location and they will be reviewed via appearance review at a later date.

PLAN COMMISSION MOTION

On September 11, 2018, the Plan Commission, by a vote of 7-0 moved to recommend to the Village Board approved preliminary site plan submitted by the petitioner, prepared by Woolpert, titled "Site Improvement Plans Rock and Brews," and dated August 20, 2018, subject to the following conditions:

1) Meet all final engineering and building code related items;

2) All parking lot lighting must meet Village Center District standards.

And

Voted 7-0 recommend to the Village Board approval of the Elevations titled "Rendered Elevations," shown on Sheet A2.4, prepared by Group Z Design and dated August 20, 2018, subject to the following conditions. All changes must be made prior to the Board meeting.

1) Screen all mechanical equipment either at grade level with landscaping or hidden behind the roofline;

2) All masonry must be of anchored veneer type masonry with a 2.625" minimum thickness;

3) Signs are subject to additional review and approval via the sign permitting process and additional restrictions may apply.

4) Guitar feature must meet all Land Development Code requirements.

5) Exterior roof ladder shown on north elevation must be relocated to the interior of the building.

6) Submit for appearance review for approval of artwork proposed on elevations.

And

Voted 7-0 to recommend to the Village Board approval of an amendment to the special use permit for planned development, for Orland Crossing to allow the construction of a Rock and Brews Restaurant, on lot 7 in Orland Crossing as depicted on the preliminary site plan of the following variances as depicted on the preliminary site plan titled the preliminary site plan submitted by the petitioner, prepared by Woolpert, titled "Site Improvement Plans Rock and Brews," and dated August 20, 2018, with the following modifications:

1) Parking between the building and the street on the north side setback and east front setback.

2) Increase in the number of parking spaces from 65 to 85 spaces.

3) Increase in front yard setback from 15 feet to approximately 195 feet.

4) Increase in north side yard setback from 15 feet to 82 feet.

5) Reduce the required building façade transparency on the north elevation from 35% to 0%. This only applies to building façade between 4 and 8 feet from adjacent grade.

Chairman Ruzich had comments and questions. (refer to audio file)

Director Friling responded to Chairman Ruzich. She also had additional comments regarding the project. (refer to audio file)

Chairman Ruzich had additional comments and questions. (refer to audio file)

Director Friling responded to Chairman Ruzich. (refer to audio file)

Trustee Dodge had questions and comments regarding sound and resident notification. (refer to audio file)

Director Friling responded to Trustee Dodge's questions and comments. (refer to audio file)

Trustee Fenton had a question regarding the guitar to be constructed. (refer to audio file)

The petitioner came forward to address Trustee Fenton's questions. (refer to audio file)

Trustee Dodge had additional comments. (refer to audio file)

Trustee Fenton had additional questions. (refer to audio file)

The petitioner addressed Trustee Fenton's questions. (refer to audio file)

Trustee Fenton asked for clarification regarding the motion stating that she did not believe the correct one was showing up in Legistar. (refer to audio file)

Karie Friling confirmed which motion should be read. (refer to audio file)

I move to recommend to the Village Board of Trustees to approve the site plan, elevations, preliminary landscape plan and special use permit amendment with modifications for Rock and Brews restaurant at 9520 143rd Street as recommended at the September 11, 2018 Plan Commission meeting and as indicated in the below fully referenced motion.

THIS SECTION FOR REFERENCE ONLY (NOT NECESSARY TO BE READ) I move to recommend to the Village Board approval preliminary site plan submitted by the petitioner, prepared by Woolpert, titled "Site Improvement Plans Rock and Brews," and dated August 20, 2018, subject to the following conditions:

Meet all final engineering and building code related items;
All parking lot lighting must meet Village Center District standards.

And

I move to recommend to the Village Board approval of the Elevations titled "Rendered Elevations," shown on Sheet A2.4, prepared by Group Z Design and dated August 20, 2018, subject to the following conditions. All changes must be made prior to the Board meeting.

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I move to recommend to the Village Board approval of an amendment to the special use permit for planned development, for Orland Crossing to allow the construction of a Rock and Brews Restaurant, on lot 7 in Orland Crossing as depicted on the preliminary site plan of the following variances as depicted on the preliminary site plan titled the preliminary site plan submitted by the petitioner, prepared by Woolpert, titled "Site Improvement Plans Rock and Brews," and dated August 20, 2018, with the following modifications:

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5) Reduce the required building façade transparency on the north elevation from 35% to 0%. This only applies to building façade between 4 and 8 feet from adjacent grade.

A motion was made by Trustee Fenton, seconded by Trustee Dodge, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 3 - Chairman Griffin Ruzich, Trustee Fenton, and Trustee Dodge

Nay: 0

2018-0618 RFP 18-033 - Orland Park Nature Center Building Renovation Architect

The Nature Center site improvements are currently under construction, with an anticipated completion date of October 31, 2018. The existing building's rehabilitation will be the next step, as the Village moves forward to a fully operational Nature Center. The building is intended to serve indoor functions for the proposed Village Nature Center, and will serve small public groups and Village staff for projects, workshops, and other educational and recreational activities as well as storage of materials for activities and maintenance of the grounds. The existing 3,000 square foot building was constructed in 2003. Overall the structure of the building appears to be sound, subject to further Architect review, however the interior of the building is in poor condition, not inhabitable, and will require a complete renovation.

On July 6, 2018, the Village issued a Request for Proposals (RFP 18-033 - Orland Park Nature Center Building Renovation) for an Architect to evaluate, design, and prepare Permit and Construction Plans for the renovation of the existing building on the Nature Center site; and to provide bid assistance and construction administration and observation services. Proposals were due on August 6, 2018. The Village received qualifying proposals from five architectural firms.

PROPOSAL REVIEW

The five proposal prices ranged from a low of \$48,275 to a high of \$177,500, plus optional LEED certification. The submitted proposal met all basic Village RFP requirements to qualify. A Selection Committee, which was comprised of Village staff, interviewed the firms with the three lowest proposal prices. The Committee included the Development Services Director, two Planners, and the Building Division Manager. The updated totals below reflect proposal corrections per Village request.

1. Robert Juris and Associates Architects, total price: \$48,275 (Updated total). (With LEED certification option price at \$9,500)

2. UrbanWorks, Ltd, total price: \$60,000. (With LEED certification option price at \$12,000)

3. Worn, Jerabek, Wiltse Architects, total price \$66,500 (Updated total). (With LEED certification option price at \$11,760)

4. Muller & Muller Ltd., total price \$82,870. (With LEED certification option price TBD)

5. Ratio Architects, total price \$173,500. (With LEED certification option price at \$59,000)

Per the RFP's requirements, the Selection Committee evaluated all proposals based on five basic criteria: Firm experience; staff qualifications; operating history, design services, and proposed fee. Based on the evaluation of the submitted proposals and interviews with the three lowest price proposals, the Selection Committee recommends the selection of UrbanWorks, LTD. as the best overall value for the Village. The team exhibited a good understanding of the project scope and the building's anticipated function, as well as recognizing the architectural opportunities of this very visible building, but with sensitivity to cost constraints. The lead Architect toured the building and site at the pre-bid on-site visit.

1. Firm experience: This medium-sized firm (14 employees) is established and experienced in a wide variety of projects in the Chicago area. The firm project examples exhibited a high level of creativity and high quality of architectural design, as well as attractive and easy to understand graphics. The firm focuses on non-profit and government work with adaptive reuse as a specialty and is accustomed to working with various groups of stakeholders that must meet consensus.

 Staff Qualifications: The staff that would be assigned the project were all present at the interview. Two of the three team members are registered Architects and both are LEED certified. Even if LEED certification is not pursued by the Village due to the cost, green features can be incorporated into the building to achieve a similar result. The lead project manager is an Architect and also a Certified Planner (AICP). The third member of the team specializes in graphic design.
Operating History: This medium sized firm with 13 employees has been in business 26 years and is established, successful, and the recipient of many design awards.

4. Design Services offered: During the interview, the team presented examples of similar projects as well as conceptual design sketches that represent the firm's proposed vision and design approach to the Nature Center building. The UrbanWorks team exhibited both a high level of creativity and understanding of the design challenges, as well a high level of technical expertise in architectural systems detail and design. The team also exhibited a practical approach to solving building issues without over-designing the renovation and with an eye on cost. 5. Proposed fee: UrbanWork's proposed total fee is \$60,000. Although this fee is \$11,275 higher than the lowest priced proposal, the added value is in the creativity in architectural design and function, clear graphic communications, understanding of the big picture vision of the Nature Center, and understanding of anticipated functional relationships inside the building. Additional services for LEED certification were offered for an additional \$12,000 fee; however approval of that add-on is not requested at this time.

PROJECT FUNDING

The Architect's fees of \$60,000, plus a contingency fee of 10% or \$6,000, for a total of \$66,000, is available in the 029-0000-470700 Open Lands account, Nature Center Improvements budget line item. It is anticipated that construction of the building improvements will be funded by this same account, which will return to the Board in the future for further approvals.

OPEN LANDS COMMISSION

The Open Lands Corporation must approve all expenditures from the Open Lands Fund. On September 13, 2018, the Open Lands Commission/Corporation discussed the selection of an Architect for the Nature Center building, and concurred with the staff recommendation that the Urbanworks proposal offered the best overall value. The Open Lands Commission/Corporation voted 5-0 to approve the selection of Urbanworks, LTD. to serve as Architect for the RFP 18-033 - Orland Park Nature Center Building Renovation, for an amount not to exceed \$66,000.

This case is now before the Development Services Committee for consideration.

Chairman Ruzich stated that she had some question regarding this item and asked that it be continued to the Development Services, Planning and Engineering Committee meeting.

I move to continue this item to the Development Services, Planning and Engineering Committee meeting on October 15, 2018.

A motion was made by Trustee Fenton, seconded by Trustee Dodge, that this matter be CONTINUED to the Development Services, Planning and Engineering Committee. The motion carried by the following vote:

Aye: 3 - Chairman Griffin Ruzich, Trustee Fenton, and Trustee Dodge

Nay: 0

2018-0631 Village Code Amendment for: 9-7-9-2: TRUCK PARKING RESTRICTED, Title 5 Chapter 2 BUILDING PERMITS AND FEES, and Title 5 Chapter 8 RENTAL HOUSING.

Director of Development Services reported that the purpose of these amendments to Title 5 are to simplify permit plan review and inspection fees for certain commercial, industrial and residential inspections, as well as fees for rental housing registrations and inspections.

Title 9-7-9-2: TRUCK PARKING RESTRICTED: This language was added of which allows the police department to have a direct access to a coordinated code that has the same purpose and enforcement as the Land development code section 6-306 Off-street parking and Loading Requirements. This language is to assist the officer(s) to have a direct access to code language tied to Title 9 Traffic code.

Trustee Fenton had questions regarding trucks parked in driveways. (refer to audio file)

Building Division Manager Michael Coleman responded to Trustee Fenton's questions. (refer to audio file)

Trustee Fenton had additional comments and questions. (refer to audio file)

Director Friling responded to Trustee Fenton's questions. (refer to audio file)

Trustee Dodge and Building Division Manager Coleman had additional comments. (refer to audio file)

I move to recommend to the Village Board approval of Title 5 Chapters 2 and 8, and Title 9 Chapter 7-9-2 amendments as part of the Village code.

A motion was made by Trustee Dodge, seconded by Trustee Fenton, that this matter be RECOMMENDED FOR PASSAGE to the Board of Trustees. The motion carried by the following vote:

Aye: 3 - Chairman Griffin Ruzich, Trustee Fenton, and Trustee Dodge

Nay: 0

ADJOURNMENT: 6:36 P.M.

ADJOURNED

Aye: 3 - Chairman Griffin Ruzich, Trustee Fenton, and Trustee Dodge

Nay: 0

2018-0668 Audio Recording for the September 17, 2018 Committee Meetings - Technology, Innovation and Performance Improvement, Development Services Planning and Engineering, & Public Works

NO ACTION

/AS

Respectfully Submitted,

John C. Mehalek, Village Clerk