

VILLAGE OF ORLAND PARK

14700 Ravinia Avenue
Orland Park, IL 60462
www.orland-park.il.us



Meeting Minutes

Monday, September 16, 2013

6:00 PM

Village Hall

Development Services & Planning Committee

*Chairman Kathleen M. Fenton
Trustees Edward G. Schussler and Carole Griffin Ruzich
Village Clerk John C. Mehalek*

CALL TO ORDER/ROLL CALL

The meeting was called to order at 6:10 PM.

Present: 3 - Chairman Fenton; Trustee Schussler and Trustee Griffin Ruzich

APPROVAL OF MINUTES

2013-0553 Approval of the August 19, 2013 Development Services and Planning Committee Minutes

I move to approve the Minutes of the Regular Meeting of the Development Services and Planning Committee of August 19, 2013.

A motion was made by Trustee Edward Schussler, seconded by Trustee Carole Griffin Ruzich, that this matter be APPROVED. The motion carried by the following vote:

Aye: 3 - Chairman Fenton, Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

ITEMS FOR SEPARATE ACTION

2013-0550 2012 Property Maintenance Code Update

Director of Development Services Karie Friling reported that the Village of Orland Park currently regulates requirements for property maintenance of land, buildings and structure located within the Village limits through the adoption of the 2006 International Property Maintenance Code (IPMC). This model code is published by the International Code Council (ICC) and governing code officials have recognized this national model code for use as a minimum standard for property maintenance and adoption through the United States of America.

An attached proposal is being submitted to our Village Board of Trustees for a change in our existing 2006 IPMC model code, to the 2012 IPMC edition as amended. The Orland Park Development Services Department has reviewed this latest 2012 IPMC edition and inserted its existing local building ordinances in the appropriate code sections for your review. The Illinois Building Commission has been notified of Orland Park's intention to adopt this newer code with Village amendments as required by a recent act of the 92nd General Assembly. Revisions to Title 5, Chapter 7 of the Village Code are attached.

The local changes to this new code from our existing ordinances were limited and revised only for clarifications. The local revisions are intended to update existing rules and amend the property maintenance standards. Building division staff of the Development Services Department has highlighted the code changes for your review and will provide answers to any questions by Building Division personnel. See additional code attachment.

I move to recommend to the Board of Trustees to approve the local revisions of Title 5, Chapter 7 of the Orland Park Property Maintenance Code and to implement the amended latest edition of the 2012 IPMC, first printing: April 2011, as written by the ICC.

A motion was made by Trustee Carole Griffin Ruzich, seconded by Trustee Edward Schussler, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 3 - Chairman Fenton, Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

2013-0551 Strategic Transportation Plan

Transportation and Engineering Manager Kurt Korrigan reported that on August 6, 2012 the Village Board approved Gewalt Hamilton Associates (GHA) to evaluate and prepare a Village wide strategic transportation plan. Over the last year GHA has collected information, met with staff and prepared the draft transportation plan recently distributed to the Village Board for review.

The intent of the plan is for it to be used as a working document. It will serve as an appendix to the recently adopted Comprehensive Plan. The plan highlights transportation issues throughout the Village, provides strategies to address a wide range of issues and recommends an implementation strategy to help guide the Village in the upcoming years.

GHA is here to give a presentation on the Transportation Plan and to answer any specific questions.

Tim Doron of GHA stated that the plan reviews what has been worked on in the last twelve plus months. He added that they would review the key components of the plan. He stated that there was a lot of data that was collected in order to compile the information presented in the plan and that they looked at what future projections may be. Mr. Doron also stated that there was a mapping and analysis of performance and safety. He presented a summary of findings in regards to transportation issues in Orland Park. He noted that LaGrange Road is seen as a barrier for pedestrians going east and west, but also a very important attribute to the town. Mr. Doron said that 150 potential improvements were looked at when it came to the issues and opportunity category. He noted that some of the improvements are fairly simple, but some are more major.

Kelly Connolly from GHA stated that she wanted to go through some of the recommendation highlights for the Strategic Transportation Plan. When it comes to the I-80 / Wolf Road interchange, she commented that the capacity analysis indicates that in 2040 LaGrange Road will experience a deficit of capacity and a I-80 interchange at Wolf is one solution to that problem. It would create an

alternate north/south corridor through the village.

Trustee Schussler asked if it was possible to come up with a preliminary design where the village could purchase the land while it is vacant so the land would be available when it came time to start the project.

Mr. Doron answered that step one would be buying the land and that there are templates that are available to look at and compare to the land that is available. He noted that it is difficult whether to say to purchase the land now because the project itself has not been approved yet.

Ms. Connolly continued talking about Ravinia Avenue. She noted that it is a very important street to the village and that there are some suggestions that were made. Three-lane cross-sections were recommended as well as multi-use paths.

Trustee Schussler asked where the three-lane cross-sections would be recommended.

Ms. Connolly answered approximately starting at 147th and continuing south to 159th.

Trustee Schussler asked about north of 147th.

Ms. Connolly noted that it is currently single lane construction which is more than adequate. She added that three lanes with a lane going in each direction and center turn lane is the maximum that is needed. She then continued to say that Old Orland and downtown area was another specific area that was focused on. Ms. Connolly state that the railroad and Southwest Highway create a barrier to the connection east / west between the two key destinations in town. GHA looked at ways to connect the two areas and came up with a series of concepts.

Trustee Schussler asked how many buildings would have to be acquired to extend the road south of 143rd.

Ms. Connolly responded saying that the max concept looks at relocating one building, that being the Irish Patriot.

Trustee Schussler asked if there was enough right-of-way behind the Irish Patriot to get the road in.

Ms. Connolly stated that it appears that there is enough right-of-way, but that a full study would need to be conducted of the area.

Trustee Schussler added that there is a lot of railroad right-of-way in that area and that he was not sure if there was enough room.

Ms. Connolly stated that that issue was considered.

Transportation and Engineering Manager Korrigan stated that the Strategic Plan tried to lay out some alternatives and that issue will be looked at in more detail in the future.

Ms. Connolly continued to say that GHA understands the issue of the 143rd Street widening would be studied in Phase I and that they wanted to coordinate all efforts and concepts with that. She added that other realignments that were looked at were John Humphrey Drive along Orland Square Mall. She commented that GHA consider the possibility of relocating John Humphrey Drive further east in order to create larger outlet parcels along LaGrange Road. Ms. Connolly also suggested extending 156th westward to Ravinia and creating a modified grid type of system of the Wolf Road Corridor.

Trustee Schussler asked where John Humphrey Drive would be moved east.

Ms. Connolly responded that John Humphrey would be relocated to act as a functional extension of the road further east through some of the parking fields that are currently in existence. It would not end at the ring road and would extend through the parking lot.

Transportation and Engineering Manager Korrigan added that it would help to create some outlet areas.

Mr. Doron stated that signage is probably one of the number one needs within Orland Park. He stated currently there is not good signage to get to important locations within the town. He showed samples that could be added throughout Orland Park and stressed the importance of having signs.

Trustee Schussler commented that he believes that it would be a good idea to add more signage.

Mr. Doron stated that traffic control and intersection improvements are important in regards to the Strategic Plan. He noted that it includes signal locations, traffic signals and modifications, pedestrian safety enhancements, intersection capacity and corridor widening. He went on to talk about roadway widening capacity efficiencies which would show the end product. He commented that pedestrian and bicycle guidelines would be a good component to have in path, and that there are a number of additions that could be made to a bike plan for Orland Park. When it came to pedestrian access and safety, Mr. Doron commented that these areas are prioritized by parks, schools, high-accident locations, and large crosswalks.

Trustee Schussler asked if there was any reason why Southwest Highway north of 143rd was not on the list to widen.

Mr. Doron commented that there was not any specific reason, but mainly because it would be very expensive and that currently the road capacity projections would be able to be handled with how the road is currently.

Ms. Connolly reported on high-impact low-cost priorities. She also said that the pedestrian crossing improvements at 143rd and the railroad tracks connection is extremely important. She stated that the two important areas of town should be connected. She went on to talk about traffic issues at with traffic signal timings on 143rd at Southwest Highway that could be alleviated by controlling the timing of the signals. Ms. Connolly stated that an intersection turn lane improvements is outlined to highlight that intersections improvements in some locations and towns could postpone long range corridor widening plans at a very low cost.

Trustee Ruzich asked what the proposal was at 143rd and the tracks right by the railroad in terms of pedestrian improvements.

Ms. Connolly responded that there would be enhanced ramps and pedestrian gates at the railroad tracks.

Chairman Fenton commented that a lot of the recommendations made were for roads that the village does not have control over. She also commented that she believes it is a wonderful study and that she had spoken with Director Friling about the implication of more signage around Orland Park.

Village Manager Paul Grimes stated that there is a real intrinsic value of doing a study like the one that was conducted mainly because It provides the village with a road map. He went on to say that having priorities will allow the village to go to Washington or to the State and show them a concrete plan that the village has which can be looked at when funding is requested.

Trustee Schussler commented if the village went to the county or the state and showed a plan, it would show more credibility on the village's behalf.

A man named Bernie made comments about the absence of information in the study about anything east of LaGrange Road, especially 82nd and 80th Avenue.

I move to recommend to the Village Board approval of adopting the Strategic Transportation Plan, prepared by Gewalt Hamilton Associates, as an appendix to the Comprehensive Plan.

A motion was made by Trustee Edward Schussler, seconded by Trustee Carole Griffin Ruzich, that this matter be CONTINUED to the Development Services & Planning Committee. The motion carried by the following vote:

Aye: 3 - Chairman Fenton, Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

2010-0045 Electronic Sign - Discussion

Director Friling reported that the Land Development Code currently prohibits electronic signs except for those that statically display date, time and/or temperature. The Committee has discussed amending the Code to allow electronic signs in the past, most recently in 2010. Electronic signs are becoming more common, especially for certain uses, like the display of gasoline pricing. This report includes a review of electronic signs and draft code revisions to permit electronic signs.

ELECTRONIC SIGNS

Regulation of electronic signs ranges from full prohibition (similar to Orland Park's current code) to encouragement (used in some municipalities' entertainment areas), and everywhere in between. There are a number of regulatory aspects to consider when reviewing electronic sign proposals including sign type, location, placement and spacing, area, copy permitted, brightness, animation and more.

The list below includes some of the detailed considerations when regulating electronic signs:

NEIGHBORING COMMUNITIES

The following summaries highlight how neighboring communities regulate electronic signs.

Flossmoor: Limited permissions. Electronic signs are permitted on larger size commercial lots on regional/ arterial roadways (Governor's Highway, Vollmer etc.) but not in the older parts of town. There are regulations on size (60 square feet) and brightness (NITS). There are no time prescriptions for changing copy.

Frankfort: Prohibited.

Homer Glen: Electronic signs appear integrated into the existing Code. The electronic sign is permitted, but it must fit within existing Code regulations, specifications and requirements with special consideration given only to the fact that it is electronic.

Mokena: Prohibited. There are a number of electronic signs in Mokena, but these are grandfathered through annexation agreements.

Palos Heights: Attempted to contact, code unavailable at this time.

Palos Park: Allows electronic signs in limited capacities. Temporary electronic

signs may not have any flashing, scrolling/tracking etc. Permanent electronic signs can have changing copy but must meet NITS. There is no time prescription for changing copy. Electronic signs are not allowed on pole signs, they must be ground signs (no grandfathering). Advertising via electronic signs can only be done via ground signs. Walls signs may be electronic signs but they are only for the business name.

Tinley Park: Allows electronic signs Village-wide. On monument signs, 20% elevation area can be electronic. Issue they are dealing with: electronic signs not uniform in size. Monument signs have specific dimensions (10 feet tall) but some have been allowed to be bigger. As a result, some electronic signs are bigger than others (bigger monument sign means bigger area that makes up 20%). No time prescriptions for message frequency, no light control. Some electronic signs have PSA abilities and share Village information (community festivals etc.). Mandated gas stations to change price displays to electronic (20 square feet) within 3 years of Code change to allow electronic gas price display.

DRAFT CODE AMENDMENTS

Based on an extensive review of the available literature, the draft code amendment outlined below presents an option to permit tasteful electronic signage in Orland Park.

The proposed code amendments permit electronic signs in the same area of signs that is currently provided for message boards. Message boards are currently not permitted for office signs or multi-tenant signs so those signs would not qualify for an electronic message board. Additionally, the message board cannot be above the primary sign. The electronic message board must have a black background with white or yellow text. Illustrations are not permitted. Brightness intensity is also regulated and the copy can only be changed once every 24 hours.

In instances where a currently non-conforming sign would like to install an electronic sign, the entire sign must be reconstructed in conformance with the current Land Development Code.

The attached photographs show other electronic signs and compare them to the proposed code amendments.

Land Development Code - Section 6-307 Signs

C. Permit Requirements.

4. Electronic message boards shall be governed by the following: Two violations within a twelve (12)- month period will result in a thirty (30)- day suspension from using the electronic message board. Every additional violation within the twelve (12)-month period will result in an additional thirty (30)-day

suspension of electronic sign use. A citation will be issued for the first violation, followed by a fine of \$500 for each subsequent offense within the twelve (12)- month period.

M. Prohibited Signs. 4. “.....blinking or flashing signs, electronic signs except time, temperature, date and message board portion of conforming monument signs, interior electronic signs within ten (10) feet of an exterior window, signs which exhibit changing....”

P. Signs Permitted in Commercial/Office Districts-Sign District #2.

1. Freestanding Identification Signs.

a. All areas except for 159th Street (between 71st Court and 94th Avenue)

6. Message boards shall be The message board portion of a conforming monument sign is permitted to be electronic subject to the following regulations: Messages must be static and cannot be changed more frequently than once every 24 (twenty four) hours. The message change must be instantaneous-no fading, flashing, or running script. A default mechanism is required to freeze the sign in one position if a malfunction occurs. The message may consist of letters and numbers only, no illustrations or other graphics. The maximum number of lines for copy is 3 (three). Background is required to be black and copy may be white or yellow only. The brightness of the electronic message board shall not exceed a maximum illumination of one thousand (1000) NITS during sunny daylight hours and a maximum illumination of three hundred and fifty (200) NITS at night as measured at the sign’s face. Electronic message board shall be equipped with a censor that automatically lowers light output in accordance with atmospheric conditions. (See Section 6-307 C. 4 for regulations of electronic message board code violations.)

b. All areas along 159th Street (between 71st Court and 94th Avenue)

6. Message boards shall be The message board portion of a conforming monument sign is permitted to be electronic subject to the following regulations: Messages must be static and cannot be changed more frequently than once every 24 (twenty four) hours. The message change must be instantaneous-no fading, flashing, or running script. A default mechanism is required to freeze the sign in one position if a malfunction occurs. The message may consist of letters and numbers only, no illustrations or other graphics. The maximum number of lines for copy is 3 (three). Background is required to be black and copy may be white or yellow only. The brightness of the electronic message board shall not exceed a maximum illumination of one thousand (1000) NITS during sunny daylight hours and a maximum illumination of three hundred and fifty (200) NITS at night as measured at the sign’s face. Electronic message board shall be equipped with a censor that automatically lowers light output in accordance with atmospheric conditions. (See Section 6-307 C. 4 for regulations of electronic message board code violations.)

R. Signs Permitted for Automobile Dealers and Automobile Service

Stations-Sign District #4.

2. Freestanding Identification Signs.

a. All areas except for 159th Street (between 71st Court and 94th Avenue):

5. The message board portion of a conforming monument sign is permitted to be electronic subject to the following regulations: Messages must be static and cannot be changed more frequently than once every 24 (twenty four) hours. The message change must be instantaneous-no fading, flashing, or running script. A default mechanism is required to freeze the sign in one position if a malfunction occurs. The message may consist of letters and numbers only, no illustrations or other graphics. The maximum number of lines for copy is 3 (three). Background is required to be black and copy may be white or yellow only. The brightness of the electronic message board shall not exceed a maximum illumination of one thousand (1000) NITS during sunny daylight hours and a maximum illumination of three hundred and fifty (200) NITS at night as measured at the sign's face. Electronic message board shall be equipped with a censor that automatically lowers light output in accordance with atmospheric conditions. (See Section 6-307 C. 4 for regulations of electronic message board code violations.)

b. All areas along 159th Street (between 71st Court and 94th Avenue):

5. The message board portion of a conforming monument sign is permitted to be electronic subject to the following regulations: Messages must be static and cannot be changed more frequently than once every 24 (twenty four) hours. The message change must be instantaneous-no fading, flashing, or running script. A default mechanism is required to freeze the sign in one position if a malfunction occurs. The message may consist of letters and numbers only, no illustrations or other graphics. The maximum number of lines for copy is 3 (three). Background is required to be black and copy may be white or yellow only. The brightness of the electronic message board shall not exceed a maximum illumination of one thousand (1000) NITS during sunny daylight hours and a maximum illumination of three hundred and fifty (200) NITS at night as measured at the sign's face. Electronic message board shall be equipped with a censor that automatically lowers light output in accordance with atmospheric conditions. (See Section 6-307 C. 4 for regulations of electronic message board code violations.)

It should also be noted that any changes to the sign section of the Land Development Code will have to be brought through the public hearing process.

Chairman Fenton noted that one of the major concerns that she has is how violators of rules set forth for the sign would be monitored. She added that the only way that they would be able to ticket them through the ordinance process would be if someone was seeing the violation as it was occurring. She commented that she did not know how it was able to be enforced.

Director Friling said that if a sign is blinking it will obviously be caught. She added that enforcing violations will be very much based on complaints and the ability for

someone to physically see it occurring, and unless the violation is blatant it would be hard to monitor it twenty four hours a day. She commented that she has high confidence in the majority of the business in Orland Park and that they will abide by the rules. She also stated that this is a great time to put up signage as referenced in the transportation plan that was spoke of earlier and that if businesses would like an electronic sign, they would have to come in compliance with all codes regarding it on their property.

Trustee Schussler stated that there is a small window of opportunity to get a lot of non-conforming signs replaced. He commented that he was impressed with the penalties that were put in the code because he know that other people have has concerns about enforcement. He agreed that 95% of the business will probably follow the code and that for the other 5% that don't, it is not totally necessary that someone from the staff has to see the violation.

Director Friling noted that it is necessary for someone to see the violation.

Trustee Schussler commented no.

Chairman Fenton responded yes because if it is reported someone has to go out and see it to write the ticket.

Director Friling stated that inspectors are sworn in and have to attest that they saw the violation themselves.

Trustee Schussler added that if there is a complaining witness a case could be made. He commented that it is no different from a police officer that shows up to an accident after it happens and writes a traffic ticket when he didn't see it. He stated that it can be enforced if people step forward and agree to be a witness.

Trustee Ruzich commented that she believes it would be an improvement and asked if staff has spoken with the business that would have non-conforming signs.

Director Friling responded that those businesses have not been surveyed yet. She added that some business are conflicted because they want to use their existing signs. She also stated that the electronic sign cannot be made a requirement for businesses.

Trustee Ruzich noted that she would be in favor for it and complimented the many examples that were presented.

Trustee Schussler said the example that made the case for him was the Tuffy sign on page twelve. He said it shows the message board underneath it and that the only thing that would change is the the static small rectangle underneath the sign. He asked if the message board was the only electronic part that was being

spoken of.

Director Friling also added that there are several buildings that would not allow electronic sign including multi-tenant signs and office signs.

Trustee Schussler asked what would be needed to move the item forward.

Director Friling stated that staff needs policy direction from the Board. It would have to be discussed at Board and if suggested as being something to move forward with, a public hearing would need to take place. A legal process would need to take place.

Trustee Schussler commented that he thought the whole Board would need to weigh in on it rather than just the committee.

I move to recommend this item be brought before the full Board for discussion.

A motion was made by Trustee Edward Schussler, seconded by Trustee Carole Griffin Ruzich, that this matter be REFERRED WITHOUT RECOMMENDATION to the Board of Trustees. The motion carried by the following vote:

Aye: 2 - Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

Abstain: 1 - Chairman Fenton

2013-0562 Proposed Amendment to Board Policy - Village of Orland Park Signage Requests - Road Improvement Construction Zones

Director Friling reported that the Village of Orland Park regulates signage through the Land Development Code (Section 6-307). The purpose of these regulations is to promote the use of signs in the Village which are safe, aesthetically pleasing and compatible with their surrounding uses. These regulations also reinforce the need for a well-maintained and attractive physical appearance of the community. Regulations also allow for adequate business identification for commerce and economic development. Staff consistently enforces the signage requirements out of fairness to all of our local businesses.

In 2011, the Village Board approved a policy that allows temporary signage for existing businesses in road construction work zones. The policy approved by the Village Board applies only for businesses directly impacted by the construction zones (i.e. immediately adjacent to) and included the following:

Current Policy

Administrative authority be given to the Village Manager or his designee to grant/approve additional temporary signage requests.

Consideration can only be given to those businesses located in the immediate construction zone.

Signage must be safe and not distracting to drivers. Electronic signs will still be prohibited. No signs will be permitted in the ROW.

Signage must be removed within 14 days after completion of the construction impact.

Temporary signage permit fees will be waived for the impacted businesses.

Businesses must still submit the necessary permit information required by code, in order for administrative approval to be granted.

Signage in the Right of Way is permitted on a temporary basis, provided there are no other locations that are feasible and signage is not disruptive or interferes with the construction work zone.

Additional Policy Change Recommendation

Staff is recommending a change to the existing policy to allow the Village Manager or his designee discretion to approve appropriate types of temporary signage that may not be currently permitted under existing codes (i.e. pin signs, A-frame signs, etc). This discretion would only apply to the LaGrange Road corridor during the upcoming re-construction project.

I move to recommend to the Village Board of Trustees approval of an amendment to the existing Board Policy allowing additional signage for businesses located in Road Construction Zones to allow the Village Manager or his designee, as outlined above, to approve temporary signage in the LaGrange Road corridor that may not be currently permitted under existing Village Codes for the duration of the LaGrange Road Construction project.

A motion was made by Trustee Carole Griffin Ruzich, seconded by Trustee Edward Schussler, that this matter be RECOMMENDED FOR APPROVAL to the Board of Trustees. The motion carried by the following vote:

Aye: 3 - Chairman Fenton, Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

ADJOURNMENT

A motion was made by Trustee Edward Schussler, seconded by Trustee Carole Griffin Ruzich, that this matter be ADJOURNED. The motion carried by the following vote:

Aye: 3 - Chairman Fenton, Trustee Schussler, and Trustee Griffin Ruzich

Nay: 0

/AJ

Respectfully Submitted,

John C. Mehalek, Village Clerk