# **VILLAGE OF ORLAND PARK**

14700 S. Ravinia Avenue Orland Park, IL 60462 www.orlandpark.org



# **Meeting Minutes**

Monday, May 19, 2025 7:00 PM

Village Hall

# **Board of Trustees**

Village President James Dodge Village Clerk Mary Ryan Norwell Trustees, William R. Healy, Cynthia Nelson Katsenes, Michael R. Milani, Dina Lawrence, John Lawler and Joanna M. L. Leafblad

#### CALL TO ORDER/ROLL CALL

The meeting was called to order at 8:05 P.M.

**Present:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad and President Dodge

# ORDER OF ITEMS

President Dodge entertained a motion to move item 2025-0187 Gudauskas Residence - Variances for a Single-Family Residence - 14725 Holly Court under Development Services as the next item to be discussed for approval on the agenda. It was moved by Trustee Lawler and seconded by Trustee Healy. All were in favor. (refer to audio)

# 2025-0187 Gudauskas Residence - Variances for a Single-Family Residence - 14725 Holly Court

Project: Gudauskas Residence - Variances for a Single-Family Residence - 14725

Holly Court

Legistar ID: 2025-0187 Project ID: DP-25-00540

Petitioner: Marie Gudauskas, Property Owner Project Representative: Heather Glockler, Attorney

Address: 14725 Holly Court, Orland Park, IL

P.I.N.s: 27-09-302-031-0000

Purpose: The petitioner is seeking approval of two (2) Variances from the Land Development Code in order to rebuild a single-family residence on the existing foundation following a structure fire. The first variance request is to reduce the minimum required side yard setback from 8' to 6.7'. The second variance request is to eliminate the requirement to have face brick or stone on not less than 50% of exterior walls and 90% of each first-floor elevation for a residential dwelling unit.

# **BACKGROUND**

The Gudauskas Residence was constructed in 1968. It was a 1,176 SF raised ranch style single-family home. This home was considered legal non-conforming to the Land Development Code (LDC), as it did not meet the current code requirements regarding setbacks and design standards. In February 2024, the house was significantly damaged by a fire. Due to the damage to the home, the property owners decided to demolish the house and rebuild it exactly as it was. As a result, the Development Services Department received a demolition permit application to demolish the house, its foundation, and the driveway on the property in July 2024. The demolition permit was subsequently issued in August 2024.

After the house was demolished, staff was alerted by the contractor that the property owners desired to keep the foundation, as it was deemed to be in suitable condition by a structural engineer. Staff reviewed the plans to keep the

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foundation, and it was determined the foundation could not be used to construct a new single-family home because it did not meet the current minimum setback requirements for the side yard along the south property line. Although the structure was considered to be legal non-conforming, the structure can now only be repaired or restored if the structure conforms to the standards of these regulations for the zoning district in which it is located, because the house had already been demolished and damaged more than 50% of its assessed value, per Section 8-101.C.7 of the LDC.

Now, the petitioners are requesting two (2) variances from the LDC to allow for the construction of a new single-family home that does not meet current setback and design requirements.

# PLAN COMMISSION DISCUSSION

Present at the Plan Commission were 5 Commissioners, the petitioner, members of the public, and members of staff. Prior to the hearing, staff received 8 letters of support from neighboring property owners which were provided to the Plan Commission for their reference. Following the staff presentation, the commissioners discussed that they are supportive of the proposal to rebuild the single-family home exactly as it was before the fire, which requires two variances to be granted to the property.

The Plan Commission is the appointed hearing body for variance requests. In some cases, the Plan Commission is the final approving body, while in other cases, the Plan Commission makes a recommendation to the Board of Trustees. Both concepts apply to this request. As the final approving body, the Plan Commission approved the variance request to reduce the minimum required side yard setback from 8' to 6.7'. As a recommending body, the Plan Commission has recommended to the Board of Trustees to approve the second variance request to eliminate the requirement to have face brick or stone on not less than 50% of exterior walls and 90% of each first-floor elevation for a residential dwelling unit. The petitioner is proposing to meet this requirement on the front (west) elevation, but not on the three other elevations of the home. The proposed design of the home is identical to the design of the original home before the fire. Since the home was damaged by more than 50% of its assessed value, the new home must be built in compliance with current code standards.

The Plan Commission unanimously recommended approval of both variances with 5 ayes, 0 nays, and 2 absent. This item is now before the Board for consideration.

#### STAFF DISCUSSION

Whereas staff recommended denial of this variance request, the Plan Commission recommended approval of the request after thorough discussion.

# **VARIANCE STANDARDS**

The following standards are applicable when reviewing an application for a

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variance. The petitioner has submitted responses to the standards, which are attached to this case file. The standards below come from Section 5-109.D of the LDC:

- 1. That the property in question cannot yield a reasonable return if permitted to be used only under the conditions allowed by the regulations governing the district in which it is located:
- 2. That the plight of the owner is due to unique circumstances:
- 3. That the variation, if granted, will not alter the essential character of the locality;
- 4. That because of the particular physical surroundings, shape, or topographical conditions of the specific property involves, a particular hardship for the owner would result, as distinguished from a mere inconvenience, if the strict letter of these regulations were carried out;
- 5. That the conditions upon which the petition for a variation is based are unique to the property for which the variance is sought and are not applicable, generally, to other property;
- 6. That the alleged difficulty or hardship is caused by these regulations and has not resulted from any act of the applicant or any other person presently having an interest in the property subsequent to the effective date hereof, whether or not in violation of any portion thereof;
- 7. That the granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhood in which the property is located or otherwise be inconsistent with the Comprehensive Plan, any adopted overlay plan or these regulations;
- 8. That the proposed variation will not impair an adequate supply of light and air to adjacent property, or substantially increase the congestion in the public streets, or increase the danger of fire, or endanger the public safety, or substantially diminish or impair property values within the neighborhood;
- 9. That the variance granted is the minimum adjustment necessary for the reasonable use of the land; and
- 10. That aforesaid circumstances or conditions are such that the strict application of the provisions of this Section would deprive the applicant of any reasonable use of his or her land. Mere loss in value shall not justify a variance; there must be a deprivation of all beneficial use of land.

In their responses, the petitioner points out that this subdivision was non-conforming before it was annexed to the Village, making most of the other houses in the subdivision also deficient regarding side yard setbacks and design standards. They note that the property owners faced a unique hardship in losing their home to a fire, and that extraordinary efforts would need to be made to construct a new home that meets our current code requirements on this property. They also discuss that in rebuilding the home exactly as it was, it will be more consistent with the design of the surrounding homes.

Assistant Director of Development Services Carrie Haberstich presented information regarding this matter. (refer to audio)

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Trustee Leafblad had questions. (refer to audio)

Assistant Director Haberstich responded to Trustee Leafblad. (refer to audio)

Trustee Milani had questions. (refer to audio)

Assistant Director Haberstich responded to Trustee Milani. (refer to audio)

Trustee Katsenes had a question. (refer to audio)

Village Attorney Walsh responded to Trustee Milani. (refer to audio)

Attorney Heather Glockler addressed the Board on behalf of the petitioner. (refer to audio)

President Dodge had a question. (refer to audio)

Village Attorney Walsh responded to President Dodge. (refer to audio)

Trustee Katsenes and President Pekau had comments. (refer to audio)

Trustee Leafblad had comments and the petitioner responded to her comments. (refer to audio)

Regarding Case Number 2025-0187, also known as Gudauskas Residence Variances, I move to approve the Plan Commission Recommended Action for this case;

AND

I move to adopt Ordinance 6007, entitled: ORDINANCE GRANTING A VARIANCE FOR A SINGLE-FAMILY RESIDENCE (GUDAUSKAS RESIDENCE - 14725 HOLLY COURT).

A motion was made by Trustee M. L. Leafblad, seconded by Trustee Nelson Katsenes, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# VILLAGE CLERK'S OFFICE

# 2025-0361 Approval of the April 21, 2025, Committee of the Whole Minutes

Trustee Katsenes made a motion to remove this agenda item from the table. It was seconded by Trustee Milani. All were in favor. (refer to audio)

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The Minutes of the Committee of the Whole Meeting of April 21, 2025, were previously distributed to the members of the Board of Trustees. President Dodge asked if there were any corrections or additions to be made to said Minutes. There being no corrections or additions,

I move to approve the Minutes of the Regular Meeting of the Committee of the Whole of April 21, 2025.

A motion was made by Trustee Nelson Katsenes, seconded by Trustee Milani, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# 2025-0404 Approval of the May 5, 2025, Regular Meeting Minutes

The Minutes of the Regular Meeting of May 5, 2025, were previously distributed to the members of the Board of Trustees. President Dodge asked if there were any corrections or additions to be made to said Minutes. There being no corrections or additions,

I move to approve the minutes of the Board of Trustees Meeting of May 5, 2025.

A motion was made by Trustee Nelson Katsenes, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# PROCLAMATIONS/APPOINTMENTS/PRESENTATIONS

# 2025-0394 Proclamation Recognizing National Public Works Week

Public Works professionals focus on infrastructure, facilities, and services that are of vital importance to our community, and an integral part of our residents' everyday lives. The American Public Works Association has celebrated the annual National Public Works Week since 1960, and the Village of Orland Park encourages all citizens and civic organizations to recognize the substantial contributions Public Works personnel make to protect our health, safety, and quality of life.

Mayor Dodge recognized May 18-24, 2025, as National Public Works Week in the Village of Orland Park. (refer to audio)

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Village Clerk Lawler read the proclamation. (refer to audio)

Director of Public Works Joel Van Essen addressed the Board. (refer to audio)

Village Manager Koczwara had comments. (refer to audio)

President Dodge had comments. (refer to audio)

This item was a proclamation. NO ACTION was required.

# NON-SCHEDULED CITIZENS AND VISITORS FOR AGENDA-SPECIFIC PUBLIC COMMENT

Resident Joe Solek addressed the Board regarding item 2025-0414 Approve Motion to Revert Taste of Orland Park back to Village Green. (refer to audio)

Resident Bill Faith addressed the Board regarding item 2025-0414 Approve Motion to Revert Taste of Orland Park back to Village Green. (refer to audio)

#### **ACCOUNTS PAYABLE**

# 2025-0409 Accounts Payable May 6, 2025, through May 19, 2025 - Approval

The lists of Accounts Payable having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Accounts Payable May 6, 2025, through May 19, 2025, in the amount of \$6,171,160.39.

A motion was made by Trustee Lawrence, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

Nay: 0

# **CONSENT AGENDA**

# **Passed the Consent Agenda**

Trustee Milani requested that Item O. Amend Title 7 Chapter 4 - Number of Class A Liquor Licenses - Ordinance be removed from the Consent Agenda for a separate vote.

A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, to PASS THE CONSENT AGENDA, including all the following items marked as having been adopted on the Consent Agenda. The motion carried by the following vote:

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**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# 2025-0395 Payroll for May 9, 2025 - Approval

The lists of Payroll having been submitted to the Board of Trustees for approval and the lists having been determined by the Board of Trustees to be in order and having been approved by the various Department Heads,

I move to approve the Bi-Weekly Payroll for May 9, 2025, in the amount of \$2,019,934.75.

# 2025-0396 Special Event Permit for (CSF) Community Services Foundation Illinois Aloha 5K Race (150 people)

At the December 6, 2021, Board meeting, the Village Board approved an ordinance amending the Special Events Permit authorizing the Village Manager to approve events under 100 persons and requires Village Board approval for larger events. Special events held on Village grounds are processed through Recreation and Parks, while events held not on Village grounds are processed through Development Services.

CSF Illinois will be hosting an Aloha 5K Race to help raise money to support individuals with developmental disabilities. The event will take place June 12, 2025 from 5:00 p.m. to 8:00 p.m. at 18230 Orland Parkway (Grassland Forest Preserve). Light refreshments and water will be provided, as well as music. No tents or other structures will be set up.

I move to approve permitting Community Services Foundation Illinois to host an Aloha 5K Race on June 12, 2025 contingent upon meeting all of the Village's permitting requirements, payment of fees, and inspections.

# This matter was APPROVED on the Consent Agenda.

# 2025-0400 Special Event Permit for House of Music Rock-A-Thon (500 people)

At the December 6, 2021, Board meeting, the Village Board approved an ordinance amending the Special Events Permit authorizing the Village Manager to approve events under 100 persons and requires Village Board approval for larger events. Special events held on Village grounds are processed through Recreation and Parks, while events held not on Village grounds are processed through Development Services.

Rock-A-Thon is a concert held as a fundraiser for House of Music. Students, teachers, and community bands will provide music starting at 12:00 p.m. going until 10:00 p.m. on Sunday, June 8, 2025. There will be a food truck (vendor TBD), activities for kids, live music on rented stage, and expo tables for sponsoring businesses/artists. The event will take place in the parking lot of Edwards Plaza

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nearest to House of Music at 14426 John Humphrey Drive.

I move to approve permitting House of Music to host a Rock-A-Thon concert on June 8, 2025 contingent upon meeting all of the Village's permitting requirements, payment of fees, and inspections.

This matter was APPROVED on the Consent Agenda.

# 2025-0390 2025 Resolution for Improvement Under the Illinois Highway Code - Rebuild Illinois Funds - 2021 Neighborhood Roadway Improvement Program

On June 28, 2019, Governor Pritzker signed the REBUILD ILLINOIS Capital Plan to fund transportation projects and improvements, along with many other investments. Municipal allocations were distributed based on the regular Motor Fuel Tax (MFT) formula. These Rebuild Illinois (RBI) distributions are not MFT distributions, but rather grants made from bond sale proceeds that must be tracked separately as RBI expenditures. The Illinois Department of Transportation (IDOT) requires the Village to pass a resolution for the utilization of RBI funds. All authorizations must be IDOT approved by July 1, 2025.

Between May 2020 and September 2022, the Village received six (6) installments of \$623,528.11 each in Rebuild Illinois Bond funds, for a total of \$3,741,168.66. On April 5, 2021, the Board passed the 2021 Neighborhood Road Improvement Program - Bid Award, which authorized the usage of two (2) of the six (6) RBI distributions for Phase 2 of the overall project. However, at the time, the authorizations did not include the IDOT-required Form BLR09110. In order to complete the file for these already-utilized funds, IDOT is allowing the Village to retroactively pass a resolution and submit form BLR 09110 for these funds, which is attached for review.

I move to recommend to the Village Board to pass Resolution 2512, entitled: RESOLUTION FOR IMPROVEMENT UNDER THE ILLINOIS HIGHWAY CODE, related to the expenditure of RBI Funds for the 2021 Neighborhood Roadway Improvement Program.

This matter was APPROVED on the Consent Agenda.

# 2025-0416 Disposal of Police Department Electronic Equipment - Recommended Ordinance

The Police Department has twenty five (25) electronic items, (see Exhibit "A"), no longer operating, out of warranty and serve no useful purpose to the Police Department. These items have been replaced with newer equipment.

Infinitec Assistive Technology Programs and Services ("Infinitec"), located in Tinley Park, Illinois, recycles donated computers and other technology. It is a program of the United Cerebral Palsy ("UCP") Seguin of Greater Chicago, which aims to help people with disabilities gain access to information, technology services, training, assistive equipment, and specialists. The Village has previously

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donated outdated technology and electronic equipment to Infinitec, which accepts the items on an "as-is" basis.

The Police Department requests to dispose of these outdated electronic items by donating them to Infinite located at 7550 W. 183rd Street, Tinley Park, IL 60477

I move to adopt Ordinance 6005, entitled: DISPOSAL OF PERSONAL PROPERTY (ELECTRONICS AND COMPUTER EQUIPMENT) OWNED BY THE VILLAGE OF ORLAND PARK, ILLINOIS.

This matter was PASSED on the Consent Agenda.

# 2025-0246 Dell Computer Purchase

A number of computers are becoming obsolete and need to be replaced. The 2025 budget included \$82,000 to replace this equipment. After the replacement cycle for desktop PCs changed from four years in 2025, we are requesting 20 laptops and peripherals, four (4) desktop PCs and 20 monitors purchased at a cost of \$53,284.78.

Staff is recommending this purchase from Dell Marketing LP., utilizing pricing from the Midwestern Higher Education Compact (MHEC) cooperative purchasing contract #C000000181093. The MHEC procurement rules require their technology contracts be awarded based upon a competitive RFP process.

I move to approve participation in the Midwestern Higher Education Compact contract #C00000181093 to purchase of 18 laptops and peripherals, four (4) desktop computers and 20 monitors from Dell Marketing L.P. for an amount of \$53,284.78 and a contingency amount of \$5,000 in event market fluctuations as disclosed by vendor for a total approved amount not to exceed \$58,284.78;

# AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review;

#### AND

Authorize the Village Manager to approve change orders not to exceed the contingency amount.

# This matter was APPROVED on the Consent Agenda.

# 2025-0374 Replacement printer leases

Over the past few years, most of the multi-function printers were consolidated under a Konica Minolta lease agreement. A number of multi-function printers (MFP) are coming off lease. There are seven (7) Konica leases that are expiring in 2025 that have a buyout cost of \$24,479.51. In addition, there would be a 12%

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increase in operating expenses if these devices were purchased to cover toner and support. The following three options were presented to the Technology Commission to replace the six (6) MFPs that are at the end of the lease.

- 1. Purchase them with the stated market value cost of \$24,479.51 and per click charges of \$.041 per page of color and \$.0041 per page of black and white.
- 2. Lease new Konica Minolta MFPs at a monthly lease cost of \$21,153.10 for 60 months with a \$1 buy out at the end of the lease and per click charges of \$.04 per page of color and \$.004 per page of black and white.
- 3. Lease Xerox from Next Day Plus at a monthly lease cost of \$1,544.21, with a one-time \$135 charge, \$1 buy out at the end of the lease, and monthly maintenance cost of \$576 for 18000 black and white and 11000 pages of color printer per month and overage charges of \$.045 per page of color and \$.0045 per page of black and white with a cap increase of 10% on monthly maintenance per year.

The printers were priced two ways; one through a quote not using any cooperative purchasing agreement and one using the Sourcewell cooperative purchasing agreement. The Sourcewell cooperative purchasing agreement saved \$161.85 per month or \$9,711 over the 60-month life of the contract.

The Technology Commission recommended moving forward with Option 3, leasing new printers from Next Day Plus with a one-time charge of \$125, \$1 buy out at the end of the lease, and monthly print allotment of \$576 for 18000 black and white, and 11000 pages of color printer per month and overage charges of \$.045 per page of color, and \$.0045 per page of black and white.

Next Day Plus offered different monthly print allotments at various costs. As printing is not consistent month to month it was decided to go with a lower monthly allotment with the remainder of the prints being charged a per click charge to ensure that the number of prints never is below the monthly allotment.

I move to wave the competitive bid process and approve the sixty (60) month lease agreement financed through Great America Financial Services Corporation for seven multi-functional printers for monthly cost of \$1,544.20, plus a one-time \$125 charge and \$1 buyout fee for a total not to exceed amount of \$92,778.00 for sixty (60) months;

# **AND**

Move to approve the Next Day Plus monthly maintenance agreement at a base monthly cost of \$567.00 plus overage charges as set forth in section IV of the Agreement with an annual increase of 10% for sixty (60) months;

**AND** 

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Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

This matter was APPROVED on the Consent Agenda.

# 2025-0391 Village Hall Fire Alarm System Upgrade Project

The forty-two thousand (42,000) square foot Orland Park Village Hall, which was constructed in 1988, houses six (6) Village departments and approximately seventy-five (75) Village staff. While several facility improvements have been completed recently, including Board Room and office renovations, life safety and security upgrades, signage and wayfinding enhancements, soffit and window repairs, and general aesthetics improvements, many other important building systems are original to the building.

As recommended in the "2021 Facilities and Operations Master Plan", the Public Works Department budgeted in 2025 to upgrade the existing fire alarm system at Village Hall. The existing fire alarm system does not meet current fire alarm standards nor ADA mass notification requirements as noted by recent inspections by both Village-contracted inspector and the Orland Fire Prevention District.

The scope of work of the Village Hall Fire Alarm System Upgrade Project includes the replacement of all existing fire alarm devices and installation of a code-compliant mass notification system, smoke detectors, pull stations, carbon monoxide detectors, and Notification Appliance Control (NAC) Panels. Also included in the scope is all electrical wiring needed to complete the upgrades, building permit drawings, and system programming/testing.

# Cooperative Purchasing / Contracting Programs

The Village utilizes a variety of cooperative purchasing programs (e.g. Omnia, Sourcewell, HGACBuy, State of Illinois Joint Purchase Program) to obtain proposals for goods and services. While not always the chosen approach, cooperative purchasing simplifies the procurement and service process for public agencies by allowing them to purchase through existing contracts negotiated by other public agencies. In other words, cooperative purchasing contracts have already gone through a competitive solicitation and evaluation process and been awarded to a supplier. The benefits of cooperative purchasing for public agencies include reduced procurement costs, greater time efficiency and the ability to obtain value-add and higher-quality products and services at industry-leading pricing.

For further reference, additional information regarding cooperative purchasing has been included as supporting documentation.

#### Proposal

Dav-Com Electric, Inc. ("Dav-Com"), a participant in the joint purchasing program Omnia Affiliate Compliance Management Contract #02-139, submitted a

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proposal to complete the Village Hall Fire Alarm System Upgrade Project. Additional information about this Omnia contract is attached for reference. A summary of Dav-Com's proposal price is provided below:

Proposal Summary

Village Hall Fire Alarm System Upgrade Project: \$212,400.00

The proposal price provided by Dav-Com was reviewed by Omina Affiliated Compliance Management against industry standard pricing of RS Means. This quality assurance ensures that pricing is fair and reasonable to other competitors' pricing. It should also be noted that the proposal price was also far below the "Estimate of Probable Cost" of \$333,229.00 (in 2022 dollars) provided in the "2021 Facilities and Operations Master Plan".

As such, based on the provided co-op proposal price and company qualifications, staff recommends approving the proposals from Dav-Com for a total of \$212,400.00. A contingency of \$5,000.00 is requested to address change orders made necessary by circumstances not reasonably foreseeable at the time the proposals are signed, for a total contract price not to exceed \$217,400.00.

I move to approve the waiver of the competitive bid process in favor of participation in joint purchasing cooperative Omnia Partners pursuant to Contract #02-139 and authorize the approval and execution of a vendor contract with Dav-Com Electric, Inc. for the Village Hall Fire Alarm System Upgrade Project, based on Dav-Com Electric, Inc.'s proposal #25-167-16 dated April 12, 2025, for \$212,400.00 plus a \$5,000.00 contingency, for a total not-to-exceed contract price of \$217,400.00;

#### AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review;

#### AND

Authorize the Village Manager to approve change orders related to the contract within the authorized amount.

# This matter was APPROVED on the Consent Agenda.

# 2025-0392 143rd Street Metra Station Facility Maintenance Project

The Village of Orland Park has three (3) commuter train facilities that are serviced by Metra's Southwest Service Line: 143rd Street, 153rd Street, and 179th Street Metra Stations. The Village and Metra have individual agreements for each facility as it relates to maintenance, operations, and parking. Agreements related to the 143rd Street Metra Station are attached for reference.

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In 2024, the Public Works Department contracted with Williams Architects to complete a Facility Condition Assessment of all three (3) Metra facilities, the intent of which was to determine the overall condition of each building inclusive of roofing, exterior walls, exterior doors and windows, interior finishes, and site conditions.

Subsequently in 2025, based on the "143rd Street Metra Station Facility Condition Assessment", the Public Works Department budgeted to complete interior and exterior building maintenance projects at the 143rd Street Metra Station.

The scope of work of the 143rd Street Metra Station Facility Maintenance Project can be broken into two (2) categories: interior and exterior work. Interior work includes painting doors, door frames, washrooms, a vendor room, a ticket agent room, a waiting room, along with drywall repairs. Exterior work includes cleaning/repainting/restaining of the building exterior, the repair of any damaged wood siding/facia/soffit, and tuck pointing. While additional building maintenance is still needed at the 143rd Street Metra Station, Public Works believe this scope of work is an appropriate first step towards keeping the building in good condition.

# Cooperative Purchasing / Contracting Programs

The Village utilizes a variety of cooperative programs (e.g. Omnia, Sourcewell, HGACBuy, State of Illinois Joint Purchase Program) to obtain proposals for goods and services. While not always the chosen approach, cooperative purchasing simplifies the procurement and service process for public agencies by allowing them to purchase through existing contracts negotiated by other public agencies. In other words, cooperative purchasing contracts have already gone through a competitive solicitation, evaluation process and been awarded to a supplier. The benefits of cooperative purchasing for public agencies include reduced procurement costs, greater time efficiency and the ability to obtain value-add and higher-quality products and services at industry-leading pricing.

For further reference, additional information regarding cooperative purchasing has been included as supporting documentation.

Midwest Mechanical, a participant in the joint purchasing program Omnia Partners Contract #159053, submitted a proposal to complete the 143rd Street Metra Station Facility Maintenance Project. A summary of the proposal is provided below:

Proposal Summary Interior Work: \$14,095.00 Exterior Work: \$100,445.00

Total: \$114,540.00

As such, based on price and company qualifications, staff recommends approving

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the proposal from Midwest Mechanical Group, Inc. for \$114,540.00. A contingency of \$11,454.00 is requested to address change orders made necessary by circumstances not reasonably foreseeable at the time the proposals are signed, for a total contract price not to exceed \$125,994.00.

I move to approve the participation in joint purchasing cooperative Omnia Partners pursuant to Contract #159053 and authorize the approval and execution of a vendor contract with Midwest Mechanical Group, Inc. for the 143rd Street Metra Station Facility Maintenance Project based on Midwest Mechanical Group, Inc's proposal 2025041600 dated April 16, 2025, for a total of \$114,540.00 plus a \$11,454.00 contingency for a total not-to-exceed contract price of \$125,994.00;

#### AND

Authorize the Village Manager to execute all related contracts subject to Village Attorney review;

#### AND

Authorize the Village Manager to approve change orders related to the contract within the authorized amount.

# This matter was APPROVED on the Consent Agenda.

# 2025-0401 2025 Sidewalk Replacement Program

In 2022, the Village completed a sidewalk condition assessment of all Village-owned sidewalks. Deficiencies were identified as either low, medium, or high priority based on assessment criteria laid out in the 2021 Sidewalk Condition Assessment RFP 21-065. Over the past two (2) years, this program focused on the severe tripping hazards requiring removal and replacement. Staff identified eight hundred sixty-five (865) remaining locations to eliminate the severe tripping hazards in the Village with this contract using data from this initial assessment. Once the Village identifies a hazard, the repair work needs to be completed as soon as possible to eliminate the hazard. Also, the construction window for 2025 for this number of locations is being reduced daily.

The Village plans to fund the 2025 Sidewalk Replacement Program using Motor Fuel Tax (MFT) funds. Illinois Department of Transportation (IDOT) requires the Village to pass a resolution each year for the utilization of MFT funds. On January 20, 2025, the Board passed a resolution authorizing the appropriations of funds for this specific program. IDOT-approved guidelines had to be followed in assembling the bid package, along with final IDOT approval and advertisement in the IDOT Bulletin prior to the letting.

ITB 25-021 was opened on April 9, 2025, at which point four (4) contractors had submitted bids. Utilizing the assessment completed in 2022, the bid quantity for

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locations was noted as forty-six thousand seven hundred sixty-five (46,765) square feet for five-inch (5") sidewalk and one hundred (100) square feet for eight-inch (8") high early strength concrete. Contractors bid on a unit price based on the quantity given by Village of type of repair throughout the Village.

Strada Construction Co. of Addison, Illinois - \$467,747.05 Davis Concrete Construction Co. of Monee, Illinois - \$646,837.00 Everlast Blacktop Inc. of Elgin, Illinois - \$647,157.00 Gallagher Asphalt Co. of Thornton, Illinois - \$706,407.35

Strada Construction Co. of Addison, Illinois, was identified as the lowest bidder. The unit price submitted by Strada Construction Co. for sidewalk removal and replacement is comparable to larger volume pricing staff has traditionally received for similar work. Strada has previously performed work in the Village of Orland Park and has performed a multi-Village contract for concrete work through the Homewood joint bid for the past five (5) years. They were awarded the contract again in FY2025 for Homewood, Alsip, and South Holland concrete work.

It should be noted that in 2023, Strada was awarded the first portion of Orland Park's sidewalk replacement. During the contract, a third party fraudulently redirected a contract payment from the Village to a new account setup by third party with Strada's hacked email address. Over the course of several interactions, on or about the first two weeks of July 2023, the deposit of \$39,469 was made into an account not controlled by Strada. In January 2024, the Village settled the dispute over the \$39,469.00, and agreed to pay half of the cost, \$19,734.50, and Strada would take on the remaining of the cost.

While a third party was able to get access to Strada's email account and caused a lot of extra time and cost to the Village, it is unknown how they obtained the company's information. Strada has taken action to change their email, and the Village enacted steps to prevent future fraud. As part of this contract, physical checks will be printed and picked up by Strada with a photo ID to ensure no further compromises.

Because of the tremendous difference in cost between the first and second bidders, as well as the extra protections implemented by the Village, it is Public Works staff's recommendation to accept the bid from Strada Construction Co. of Addison, Illinois.

An approximately 10% contingency of \$50,000.00 is requested for any unforeseen identified, for a total not-to-exceed cost of \$517,747.05.

I move to approve and authorize the execution of a Contractor Agreement between the Village of Orland Park and Strada Construction Co. of Addison, Illinois, as the lowest qualified responsive bidder for ITB 25-021 2025 Sidewalk Replacement Program for a cost of \$467,747.05 plus a contingency of

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\$50,000.00 for a total not-to-exceed contract price of \$517,747.05;

**AND** 

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review;

**AND** 

Authorize the Village Manager to approve change orders related to this contract within the authorized amount.

This matter was APPROVED on the Consent Agenda.

# 2025-0399 USIC Street Light Locates - Contract Award

Whenever digging or excavation takes place on a property, residents or contractors contact J.U.L.I.E. to have underground utilities located. Up until spring of 2022, Streets division personnel were responsible for locating all Village-owned street light cables. In April 2022, the Village contracted with US Infrastructure Company (USIC) to locate these Village-owned street light cables in lieu of Village staff.

This contract provides the Village with 24/7 support; financial savings in no longer needing a dedicated vehicle for the locator; material savings such as flags, spray paint, and locating equipment; but also eliminates the liability for mismarked utilities from the Village. Safety of the employees was also prioritized. During the solicitation phase of contracting this service, it became clear that only USIC was able to provide a reasonable cost for this service due to the fact USIC is currently the locate service that marks natural gas, electric, and telecommunications for other public utilities. They are already onsite and just added one (1) additional utility to mark resulting in competitive pricing.

The FY 2025 not-to-exceed amount is higher than in past years due to anticipating additional JULIE markings for high-speed internet services coming into the Village of Orland Park over the next couple years.

The original three (3) year contract has expired, and the Village seeks to enter into a new contract with USIC to continue locating street light cables. Wages and fuel costs have increased over the past three (3) years, and the attached pricing was offered following negotiations.

I move to approve the waiver of the competitive bid process in favor of a sole source agreement and approve and authorize the execution of a Professional Services Agreement between the Village of Orland Park and US Infrastructure Company (USIC) for street light locating services for three (3) years (2025-2028), with the option to extend an additional two (2) years (2029-2030) at the rates set

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forth in USIC's pricing schedule dated May 6, 2025, in a total amount not-to-exceed \$180,000 for 2025, and the Board approved budgeted amount in the remaining contract years;

#### AND

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

This matter was APPROVED on the Consent Agenda.

# 2025-0385 Avenida del Norte Plat of Dedication

As part of the school expansion projects at High Point and Orland Junior High (Case No. 2022-1018), a condition of approval requires the dedication of a portion of Avenida del Norte in conjunction with the Phase II site improvements. This 30' roadway dedication will formalize the public right-of-way for long term maintenance.

The plat, titled "Plat of Dedication for Avenida del Norte, Orland Park, Illinois," last revised on May 1, 2025, and prepared by Webster, McGrath, and Ahlberg, Ltd., is now before the Board of Trustees for consideration.

Regarding Case Number 2025-0385 also known as Avenida del Norte Plat of Dedication, I move to approve a Plat of Dedication titled "Plat of Dedication for Avenida del Norte, Orland Park, Illinois," subject to the final copy of the plat being printed on mylar and submitted to the Village with non-Village related signatures ready for recording at the Cook County Recorder of Deeds office;

#### AND

I authorize staff to execute and record the plat.

This matter was APPROVED on the Consent Agenda.

# 2025-0384 Rebuild Illinois (RBI) Bond Funds Resolution - Phase II Final Design Engineering of 143rd Street Widening and Reconstruction from Wolf Road to Southwest Highway

In 2020, the Illinois Department of Transportation (IDOT) was authorized by the State of Illinois to implement a \$1.5 billion grant program using proceeds from general obligation bonds pursuant to subsection (a) of Section 4 of the General Obligation Bond Act (30 ILCS 330/4) in the Rebuild Illinois Capital Program to provide Local Public Agencies (LPAs) with funds for capital projects. Grants were allotted among LPAs based on the regular Motor Fuel tax (MFT) formula, but these are not MFT disbursements. Rather, they are grants made from bond proceeds that must be used for capital projects in which separate accounting is required. IDOT is authorized to use these funds to make grants "for planning, engineering, acquisition, construction, reconstruction, development, improvement,

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extension, and all construction-related expenses of the public infrastructure and other transportation improvement projects." Thus, the grant funds may be used by the Village for only those purposes.

Funds received from these Rebuild Illinois grants must be deposited into the Village's MFT account. However, these grant funds must be separately accounted for, and expenditures must be in accordance with purposes authorized in Section 4(a) of the General Obligation Bond Act. To qualify for Rebuild Illinois grant proceeds, a project needs to be a bondable capital improvement. In general, transportation improvement projects with an average useful life of greater than or equal to 13 years will be considered bondable capital improvements.

The Village received six (6) disbursements of \$623,528.11 for a total of \$3,741,168.66 in bond funds. The Village Board of Trustees allocated four of the six payments in the amount of \$2,494,112.44 for Phase II Final Design Engineering services for the widening of 143rd Street from Wolf Road to Southwest Highway. IDOT requires that the Village pass this resolution confirming that the funds were/are used for the eligible project. The design of the 143rd Street project is an eligible expense for these funds.

I move to approve Resolution 2153, for the allocation of \$2,494,112.44 via Rebuild Illinois (RBI) Bond Funds for Phase II Final Design Engineering services for the widening and reconstruction of 143rd Street from Wolf Road to Southwest Highway.

This matter was APPROVED on the Consent Agenda.

#### 2025-0405

A Supplement Resolution Authorizing the Appropriation of an Additional \$681,272.00 in Village Funds for the Purpose of Paying for the Local Agency Share Related to the Construction of the John Humphrey Drive at 143rd Street Roadway Intersection Improvements and Dry Land Bridge Expansion Project Under IDOT Project Number F6GB(348), State Job Number C-91-261-24, Section Number 16-00078-00-CH

On July 15, 2024, the Village Board approved Resolution 2404 authorizing the Village to enter into a Joint Funding Agreement with the Illinois Department of Transportation (IDOT) for federal participation and the appropriation of Village funds for the purpose of paying the local agency share related to the construction of John Humphrey Drive at 143rd Street Roadway Intersection Improvements and Dry Land Bridge Expansion project. The Resolution 2404 was based upon a total estimated project cost of \$8,151,000.00. However, additional non-participating costs of \$681,272.00 (the breakdown is provided below) was identified by IDOT before the Local Public Agency (LPA) agreement was executed between the Village and IDOT.

- Lighting \$508,339.00
- EVP \$9,133.00
- Utility (Water main) \$163,800.00

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Total = \$681,272.00

Therefore, the additional costs of \$681,272.00 was added to the LPA agreement making the total estimated project cost at \$8,832,272.00. The LPA agreement was executed on January 6, 2025.

Since the executed LPA agreement has a total project cost of \$8,832,272.00 including \$3,000,000 in STP grants, IDOT informed the Village that a supplemental resolution by the Village is required to appropriate additional funds in the amount of \$681,272 for the locally funded non-participating costs listed above. This additional amount will fill the funding gap between the executed LPA agreement and Village's Resolution 2404.

Please note that both Resolution 2404 and the executed LPA agreement are based upon the estimated project costs. These two documents were prepared and executed to comply with IDOT's requirements so the project could be bid in time, and construction could start in summer of 2025.

In March 2025, IDOT bid the project and the Village and IDOT have now received the actual bid costs. The lowest accepted bid submitted was \$9,722,698.00. IDOT awarded the contract to "D" Construction, Inc. Village staff prepared a new staff report (2025-0254) and a new Resolution (2501) reflecting the bid amount of \$9,722,698.00 including a total STP grant of \$4,000,000 (an increase of \$1,000,000 from the previously secured grant amount). This staff report and resolution was presented to and approved by the Board on April 7, 2025.

However, IDOT is requiring that since the first LPA agreement was executed and approved by IDOT's Springfield Office, the Village must fix the executed LPA agreement first. After the executed agreement is fixed, the Village should request an agreement amendment to bring project costs and grant amount to the accepted bid number (\$9,722,698.00) and the increased grant amount (\$4,000,000.00). According to IDOT, if the Village were to submit an agreement now, IDOT would have to re-bid the project, causing the project to be delayed by months and construction not starting this year.

In conclusion, the total project cost of \$9,722,698.00 and the grant amount of \$4,000,000.00 remains unchanged, as reported in staff report 2025-0254 and approved by the Board on April 7, 2025. There are no additional costs or financial impact to the Village. The purpose of this staff report is to comply with IDOT's process and confirm that appropriate Village share is allocated and approved by the Village Board. Staff will bring another report and resolution in the coming weeks to amend the previously executed LPA agreement which will comply with the lowest bid of \$,9,722,698.00, including grant of \$4,000,000.00 and the total Village share of \$5,722,698.00.

I move to adopt Supplement Resolution 2514, entitled: A SUPPLEMENT

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RESOLUTION AUTHORIZING THE APPROPRIATION OF AN ADDITIONAL \$681,272.00 IN VILLAGE FUNDS FOR THE PURPOSE OF PAYING FOR THE LOCAL AGENCY SHARE RELATED TO THE CONSTRUCTION OF THE JOHN HUMPHREY DRIVE AT 143RD STREET ROADWAY INTERSECTION IMPROVEMENTS AND DRY LAND BRIDGE EXPANSION PROJECT UNDER IDOT PROJECT NUMBER F6GB(348), STATE JOB NUMBER C-91-261-24, SECTION NUMBER 16-00078-00-CH.

This matter was PASSED on the Consent Agenda.

# 2025-0406 Amend Title 7 Chapter 4 - Number of Class A Liquor Licenses - Ordinance

Increase the number of Class A liquor licenses from sixty-nine (69) to seventy (70).

Trustee Milani had questions. (refer to audio)

Village Manager George Koczwara responded to Trustee Milani. (refer to audio)

Trustee Lawrence had a comment. (refer to audio)

Village Manager Koczwara and Village Attorney Dennis Walsh responded to Trustee Lawrence. (refer to audio)

Trustee Milani had question. (refer to audio)

Village Attorney Walsh responded to Trustee Milani. (refer to audio)

Trustee Leafblad had comments and questions. (refer to audio)

Village Manager Koczwara responded to Trustee Leafblad. (refer to audio)

I move to adopt Ordinance 6006, entitled: AN ORDINANCE AMENDING TITLE 7, CHAPTER 4 OF THE ORLAND PARK MUNICIPAL CODE, REGARDING THE AVAILABLE NUMBER OF LIQUOR LICENSES ISSUED BY THE VILLAGE OF ORLAND PARK, COOK AND WILL COUNTIES, ILLINOIS.

A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

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# **TECHNOLOGY**

# 2025-0388 OPtimize Change Order for EPL Project Management

In 2020, the Village Board approved a contract with Tyler Technologies for the purchase and implementation of Munis Financials, Human Capital Management (later renamed Human Resources Management, or HRM), and Utility Billing, Energov (renamed Enterprise Permits and Licenses, or EPL), and migration of Enterprise Asset Management (EAM) from the cloud to on premise. Munis Financials and HRM are complete and Utility Billing and Cashiering is scheduled to be implemented in July 2025.

To assist the Village with the implementation, Data Climb, a consulting company with experience implementing Tyler systems, was hired. The EPL implementation was put on hold for some time due to a much-needed focus on changes to the permitting and licensing ordinances to increase efficiency.

The Village re-started the EPL project in June 2024 with the project scheduled to go live in two phases and was budged with Tyler accordingly.

The first phase go live was scheduled for January 1, 2025, and has been delayed due to implementation issues, primarily with data migration verification and configuration verifications. The go live has been postponed until June of 2025 (official date to be determined). Tyler has utilized all contracted hours scheduled for Phase 1 and has been utilizing hours scheduled for Phase 2 to complete the configuration of Phase 1. Once Phase 1 is complete, the Village and Tyler will review how many hours remain in Phase 2 and determine the number of hours needed to be added to complete phase 2.

Data Climb through Insight Public Sector purchasing agreement was hired as a consultant to assist with project management and data conversion for all of the Tyler modules. Through 2024, Data Climb was allocated \$2,657,347 to complete the Financials, Scheduling, Cashiering, EPL and provide over site of Utility Billing. Data Climb has utilized all hours that were approved by the Board as of May 2025 and to complete Phase 1 of EPL is requesting an additional 926 hours split between Project Manager, Technical Analyst and Data Conversion for a cost of \$114,530. This is not a budgeted expense and a budget amendment will need to be submitted for this project to be complete.

This was presented to the Technology Commission on May 7, 2025, and the Technology Commission approved moving forward with the OPtimize/Data Climb through Insight Public Sector change order for \$114,540 for a total contract amount to not exceed \$2,771,887 with the understanding that this will allow the Village to complete phase 1 of the EPL project with Tyler, Cashiering and the over site of Utility Billing.

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Information Technology Director Tad Spencer presented information regarding this matter. (refer to audio)

I move to recommend to the approve the change order with Insight Public Sector (Data Climb project management services) to provide consulting services to complete the Tyler Enterprise Permitting and Licensing project for a dollar amount not to exceed \$114,540 for a total contract amount not to exceed \$2,771,877;

#### **AND**

Authorize the Village Manager to execute all related contracts subject to Village Attorney review.

A motion was made by Trustee Milani, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence,

Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# **DEVELOPMENT SERVICES**

# 2025-0073 Southbridge Church Subdivision - 15500 73rd Avenue - Development Petition for Subdivision

Project: 2025-0073 15500 73rd Avenue Subdivision

Petitioner: Krzysztof Kowalkowski Location: 15500 73rd Avenue

P.I.N.: 27-13-201-011-0000; 27-13-201-015-0000; 27-13-201-016-0000

Existing Parcel Size: 4.8 acres

Requested Actions: The Applicant requests approval to subdivide the subject

parcel to create two lots.

#### PLAT OF SUBDIVISION

The petitioner requests approval of a Plat of Subdivision for the property located at 15500 73rd Avenue. The subdivision would create two (2) lots: Lot 1, approximately 2.9 acres, will contain the existing Southbridge Church. Lot 2, approximately 1.8 acre in size, is a proposed lot for future development. Both lots exceed the minimum 5,000sf lot size required in the RSB - Residential and Supporting Business District. Lot 1, containing Southbridge Church, meets all the setback and lot coverage requirements for the RSB district.

Once subdivided, the petitioner intends to submit a Development Petition Application to proceed with developing the property.

Overall, the proposed plat of subdivision conforms to the Village's Land

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Development Code and policies for this area.

# PLAN COMMISSION DISCUSSION

Staff and Plan Commissioners were careful to relay that the current motion is only to subdivide the lot with no official development plans. Members of the public voiced reservations about future development aligning with the existing character of the neighborhood. Staff and Plan Commissioners responded that any future development would have to hold another public hearing at which time local residents are encouraged to attend and provide feedback on the proposal. Additionally, questions about effective stormwater management for the site were raised. One nearby resident stated that the lot currently floods with heavy rain. Staff and Plan Commissioners responded that development of vacant lots often lead to improvement of flooding conditions as the new development must abide by current MWRD and Village stormwater requirements. No further questions or concerns were raised by the public.

Assistant Director of Development Services Carrie Haberstich had comments regarding this matter. (refer to audio)

Trustees Milani and Katsenes had questions. (refer to audio)

Assistant Director Haberstich responded to their questions. (refer to audio)

Regarding Case Number 2025-0073, also known as 15500 73rd Avenue Subdivision, I move to approve a Plat of Subdivision, subject to the final copy of the Plat being printed on mylar and submitted to the Village with all non-Village related signatures ready for recording at the Cook County Recorder of Deeds office;

#### AND

I authorize Staff to execute and record the Plat.

A motion was made by Trustee Nelson Katsenes, seconded by Trustee Lawrence, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# 2025-0420 Downtown Orland Park - First Amendment to Declaration of Easement and Reciprocal Easement Agreement between the Village and the University of Chicago Medical Center (UCMC)

Attached to the Board Packet is an Amendment to the Declarations and Covenants originally entered into between the Village of Orland Park and the University of Chicago Medical Center (UCMC) in 2015. This Amendment comes

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about because one of Edwards Realty's main prospective tenants (a restaurant use) needs customer access to the surface parking lot at 5PM every day.

Currently 157 spaces in that lot are reserved for the UCMC users until 6PM on weekdays. UCMC is willing to make this concession to accommodate the restaurant, but asks that an additional 25 spaces be committed to UCMC for the time prior to 5PM.

Edwards does not believe that dedication of the additional 25 spaces to UCMC prior to 5PM will adversely affect their prospective users.

In addition, UCMC is asking that the Village hold UCMC harmless from liability claims by non-UCMC customers that may arise against UCMC on account of this change. Because there will be an increase in the public use of the surface lot and because the Village carries insurance coverage for all its parking facilities, staff believes this to be a reasonable request and supports this amendment.

Village Manager George Koczwara presented information regarding this matter. (refer to audio)

I move to approve the First Amendment to Declaration of Easement and Reciprocal Easement Agreement between the Village and the University of Chicago Medical Center (UCMC);

**AND** 

Authorize the Village Manager to execute said First Amendment.

A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

#### **ENGINEERING**

# 2025-0397 167th Street Multi-Use Path, Steeplechase Parkway to 104th Street, Metra Agreement for Pedestrian Gates Railroad Crossing Improvements

The Engineering Department is actively working on the Phase II Design Engineering of the 167th Street Multi-Use Path. The construction of this path is scheduled for late 2027. One of the major improvements of this multi-use path is the design and construction of the pedestrian gates railroad crossing located southeast of the intersection of 167th Street and Pear Avenue. Metra requires the municipalities to cover the costs for Metra's engineering, construction and review times. For the 167th Street Multi-Use Path project, Metra will be providing the

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following professional design services and construction of actual crossing including gates, lights, bells and other related items:

- Grade Crossing Approaches
- Granting Access Easement to the Village of Orland Park
- Grade Crossing Surface Design
- Engineering Design
- Installation of Gates, Lights and Bells to Protect New Path Crossing
- Cost Estimates

For this agreement, Metra has estimated and provided costs for the above services at \$803,653.00. Refer to the attached agreement prepared by Metra. This agreement is reviewed and approved by the Village Attorney. Metra is requesting that this agreement be executed by the Village before they will proceed with their design, engineering and construction services.

Director of Engineering Khurshid Hoda presented information regarding this matter. (refer to audio)

I move to approve and authorize the execution of the attached Metra Agreement for the total not-to-exceed amount of \$803,653.00 for the work outlined in Metra's agreement;

#### AND

Authorize the Village President to execute all related agreements, subject to Village Attorney review.

A motion was made by Trustee Lawler, seconded by Trustee Healy, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# RECREATION AND PARKS

# 2025-0402 Christopher B. Burke Engineering, LTD Change Order #1 and Contract Amendment A

On October 7, 2024, the Village Board approved awarding a contract (Legistar #2024-0736) to Christopher B. Burke Engineering, LTD (CBBEL) to develop and provide construction and engineering documents to retain a general contractor for the projects at a cost not to exceed \$238,490.

This includes tasks 1 - 12 in the attached Work Effort and Free Structure, dated October 4, 2024.

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The Village was awarded a \$600,000 Open Space Lands Acquisition Development (OSLAD) grant in support of this redevelopment.

Village and CBBEL staff have collectively worked to develop a redevelopment plan.

On April 21, 2025, the Village Board approved the final design and park elements for the redevelopment of Doogan Park. This includes ten (10) lighted pickleball courts, adding lighting to the existing tennis courts, a restroom building with shaded gathering area, the redevelopment of the soccer field and baseball field, a playground, half basketball court, a looped trail, improvements/expansion of the north and south parking lots, landscape improvements, detention basin and all amenities in support of the redevelopment.

The final plan includes the removal of the bocce ball courts and sledding hill, the addition of a detention basin and adding light for the two existing tennis courts. The removal of the bocce ball courts and sledding hill are pending approval by the State related to the OSLAD grant.

In the course of design work, CBBEL performed work above the scope of the proposal that was necessary to develop the project in a manner that meets all code and regulatory requirements. These costs are detailed in the attached proposal Supplement #1 submitted by CBBEL and include tasks A, B, C and D

- A. Design and engineering for the parking lot lighting
- B. Stormwater Analysis
- C. Detailed design for drainage improvements for the watershed
- D. Design alternative cost estimates and coordination

Included in this proposal is Task E for additional optional design and engineering work based on the project's geotechnical report. The report indicates unsuitable soil under the proposed pickleball courts, parking lots and restroom/shelter building.

Estimated costs if geotechnical remediations are undertaken include \$211,000 for pickleball court underdrains, \$25,000 for an increased depth of stone in new areas of the parking lots and \$55,000 for 8' deep footings for the restroom building. These remediations are optional and can be bid as alternates in the final plans. If these remediations are not undertaken, the parking lot and pickleball courts would require maintenance similar to what the Village currently performs for parking lots and athletic courts. The restroom building could be impacted by settling. Additional geotechnical studies would need to be undertaken to specifically identify the impact to the restroom building.

Staff seeks approval to execute contract Amendment A and Change Order #1 for tasks A, B, C D and E in the proposed supplemental document increasing the contract total by \$44,300 to a new not to exceed amount of \$282,790.

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I move to approve and authorize the execution of Change Order #1 and Contract Addendum A to the original contract dated October 7, 2024, with Christopher B. Burke Engineering, LTD. of Rosemont, IL for design and engineering work for Doogan Park parking lot lighting, stormwater analysis (watershed), detailed design (drainage improvements for watershed) and shelter/restroom design to increase the total not to exceed contract amount by \$44,300 to \$282,790 as outlined in the Proposal dated May 13, 2025;

#### **AND**

Authorize the Village Manager to execute all related contracts, subject to Village Attorney review.

A motion was made by Trustee Lawler, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# 2025-0403 Centennial Park West Vantage Production Group Change Order #2 and Contract Amendment A

On March 18, 2024, the Village awarded a three-year contract (Legistar #2024-0203) to Sound Works dba Vantage Productions Group (Vantage) to provide lighting, sound, truss, rigging and other stage equipment and labor for the Centennial Park West (CPW) Concert Series for 2024, 2025 and 2026.

This included a cost not to exceed \$88,950 plus a contingency of \$2,669 for 2024 and the Board approved budgeted amounts for 2025 and 2026. \$100,000 Is budgeted for sound and lights production for the CPW Concert Series in 2025.

The 2025 Centennial Park West Concert Series includes Pablo Cruise, Ambrosia and Firefall on July 12, Lynyrd Skynyrd on August 8, and Trace Adkins on August 30.

Artist riders (attached) include production requirements above those projected in the original contract award to Vantage. These are specific non-negotiable artists production requirements expected by Artists as a part of the performance production. These demands result in the need to amend the contract with Vantage.

Additionally, a new event series titled Centennial Park West Presents has been introduced for summer 2025. This includes six dates featuring unique free events on each date. These include Food Trucks & Touch a Truck Night, June 12, Elvis Night, June 26, British Invasion, July 17, Woodstock 69 Revisited July 24,

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Back-to-School Night August 14 and Country Market/Rock and Roll Car Show September 13.

British Invasion will feature the return of American English to Orland Park, along with Rolling Stones tribute band Rocks Off. Woodstock 69 revisited will include tribute bands Axis (Jimmy Hendrix tribute), Soul Sacrifice (Santana tribute) and Creedence Revived (Creedence Clearwater Revival tribute). The production requirements for these artists require professional sound and lights production.

On April 21, 2025, the Board approved a budget amendment of \$26,175 for camera equipment and operation services for events held at Centennial Park West events in 2025. Additionally, the Board approved a budget amendment of \$155,975 in support of artist performance fees and production requirements for the CPW Concert Series and Centennial Park West Presents Thursday events.

Staff seeks approval to execute Contract Amendment A (attached) and Change Order #1 (attached) in the amount of \$32,800 plus a contingency of \$5,000 for unforeseen circumstances that might arise, for a total contract not to exceed amount of \$137,800 for equipment and rental services based upon artist's riders for the CPW Concert Series and to provide professional audio services for the July 17 and 24, 2025 CPW Presents concerts.

Trustee Lawler had comments and questions. (refer to audio)

Director of Recreation and Parks Ray Piattoni responded to Trustee Lawler. (refer to audio)

President Dodge had comments and questions. (refer to audio)

Village Manager George Koczwara and Director Piattoni responded to Trustee Dodge. (refer to audio)

President Dodge had comments. (refer to audio)

I move to approve and authorize the execution of Change Order #1 and Contract Addendum A to the original contract dated March 18, 2024 with Sound Works dba Vantage Productions Group of Lemont, IL for sound and light services for the 2025 Centennial Park West Concert Series and 2025 Centennial Park West Presents events to increase the total not to exceed contract amount by \$32,800 to \$132,800, plus a contingency of \$5,000 for unforeseen circumstances that may arise for a total not to exceed contract amount of \$137,800 for equipment and rental services as outlined in the Proposal dated April 25, 2025;

AND

To authorize the Village Manager to execute all related contracts, subject to

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Village Attorney review;

# **AND**

Authorize the Village Manager to approve change orders not to exceed the contingency amount.

A motion was made by Trustee Milani, seconded by Trustee Nelson Katsenes, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 6 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee M. L. Leafblad, and President Dodge

Nay: 1 - Trustee Lawler

# 2025-0414 Approve Motion to Revert Taste of Orland Park back to Village Green

The Village of Orland Park will be hosting the 22nd annual Taste of Orland Park (Taste) August 1, 2, 3, 2025.

The Taste is the Village's largest special event attracting nearly 20,000 or more attendees each year. The Taste includes some of Orland Park's favorite restaurants, daily main stage entertainment, a Veteran tribute, the Carl Sandburg High School marching band, children's activities, local community and sponsor booths.

The Taste has taken place at the Village Green for 20 of the 21 years the Taste has been held. In 2024, Taste was hosted at Centennial Park West (CPW). The venue proved to be challenging for attendees and vendors in a number of ways.

\*CPW has no ADA parking. Those with ADA needs were challenged with walking to the main entrance or being shuttled to the drop-off gate.

\*Restaurants found resupplying food/beverages to be difficult.

\*Sponsors, community groups and vendors were challenged with loading in/loading out and overnight storage of weather sensitive items.

\*Centennial Park West has no permanent restrooms, storm shelter or cooling center.

\*Bingo was unable to be hosted at CPW.

Moving the Taste back to the Village Green will result in some additional expenses, as well as savings. Additional estimated expenses will include stage rental at \$15,000, generator rentals at \$13,500, and fencing at \$8,830.

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Savings will include a reduction in the number of porta potties \$1,970, eliminating shuttle busses for remote parking \$5,000 and savings from the need to rent an air-conditioned cooling tent at \$21,900 plus fuel overages.

In terms of staffing, the Taste will require fewer staff to host at the Village Green with the elimination of paid parking shuttling attendees to the drop-off gate and monitoring the remote parking lot.

Trustee Lawler had comments. (refer to audio)

Trustee Katsenes had questions. (refer to audio)

Director of Recreation and Parks Ray Piattoni responded to Trustee Katsenes. (refer to audio)

Trustee Katsenes had comments. (refer to audio)

Trustee Milani had comments and questions. (refer to audio)

Director of Recreation and Parks Piattoni and Public Works Director Ray Piattoni responded to Trustee Milani. (refer to audio)

Trustee Milani had comments. (refer to audio)

Trustee Lawrence had comments. (refer to audio)

President Dodge had comments and questions. (refer to audio)

Director of Recreation and Parks Piattoni responded to President Dodge. (refer to audio)

I move to approve moving the 2025 Taste of Orland Park to the Village Green, and authorize staff to execute all event logistics as approved and authorized by the Village Manager in support of the 2025 Taste of Orland Park;

#### AND

To authorize the Village Manager to execute all related contracts, subject to Village Attorney review;

# AND

Authorize the Village Manager to approve change orders not to exceed the contingency amount.

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# A motion was made by Trustee M. L. Leafblad, seconded by Trustee Lawler, that this matter be APPROVED. The motion carried by the following vote:

Aye: 4 - Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

Nay: 3 - Trustee Healy, Trustee Nelson Katsenes, and Trustee Milani

# **MAYOR**

# 2025-0411 Orland Park Civility Resolution

In 2023, the Illinois Municipal League (IML) introduced a Civility Pledge promoting the core values of respectful public discourse and encouraged all elected and appointed officials across the State to sign it.

Similarly, in 2011, the United States Conference of Mayors adopted a Civility Accord to promote civility in public life.

To express its commitment to fostering respectful dialogue and advancing the common good and wellbeing of all residents of the Village of Orland Park, Mayor James Dodge and members of the Board of Trustees of the Village of Orland Park find it to be in the best interests of the Village to adopt a formal Civility Resolution.

Mayor James Dodge and members of the Board of Trustees affirm that robust public debate and the exchange of diverse perspectives are fundamental to democratic self-governance. Mayor James Dodge and members of the Board of Trustees also recognize the importance of conducting such discourse with honesty, civility, and mutual respect.

Mayor James Dodge and members of the Board of Trustees further believe that because local governmental leaders, as those closest to the people, are uniquely positioned to set an example and positively influence the tone of public engagement.

In the interest of civility, Mayor Jim Dodge and members of the Board of Trustees pledge:

- \* To promote civility by listening respectfully, recognizing our shared goal of improving the community, and acknowledging that we may differ on the means to achieve it.
- \* A commitment to the following principles for civil discourse:
  - Respect the right of all individuals to hold differing opinions.
- Avoid rhetoric intended to humiliate, delegitimatize, devalue or question the patriotism of those whom we disagree.

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- Strive to understand other perspectives.
- Choose words thoughtfully.
- Speak truthfully without accusation or distortion.
- Speak out against violence, prejudice, and incivility in all of their forms, whenever and wherever they occur.
- \* To demonstrate and encourage qualities that support a civil society, including gratitude, humility, openness, public service, propriety, kindness, compassion, faith, a sense of duty, and a commitment to doing what is right.

President Dodge had comments. (refer to audio)

Trustee Katsenes had questions. (refer to audio)

President Dodge had responded to Trustee Katsenes. (refer to audio)

Trustees Katsenes, Milani, Healy, Leafblad, and Lawler had comments regarding this matter. (refer to audio)

Trustee Lawrence had comments and questions. (refer to audio)

Village Manager George Koczwara responded to Trustee Lawrence. (refer to audio)

Trustees Katsenes, Milani, Healy, Leafblad, and Lawler had additional comments regarding this matter. (refer to audio)

Trustee Leafblad recommended to refer to this item back to the Committee of the Whole. (refer to audio)

President Dodge had a question. (refer to audio)

Village Manager Koczwara responded to President Dodge. (refer to audio)

President Dodge had comments. (refer to audio)

I move recommend that the Village Board of Trustees adopt a Declaration of Unity: Embracing Civility in Orland Park and direct that a signed copy of said Resolution be displayed in a prominent location in Village Hall.

A motion was made by Trustee M. L. Leafblad, seconded by Trustee Milani, that this matter be REFERRED to the Committee of the Whole. The motion carried by the following vote:

**Aye:** 6 - Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

Nay: 1 - Trustee Healy

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# 2025-0412 Orland Park Citizens Academy

Mayor James Dodge is proposing the launch of the inaugural Orland Park Citizens Academy. This seven-week course will provide participants with an inside look at how the Village of Orland Park functions, leads, and serves its residents. It is designed to foster in-depth engagement between Orland Park residents, Village departments, elected officials, and staff.

To participate in the Citizens Academy, interested individuals will be asked to submit an application online, or print and return it via email to mayor@orlandpark.org. Paper applications will also be available at the Mayor's Office in the Village Hall. The application deadline will be Wednesday, August 20, 2025.

Selected participants will be contacted by the Village to confirm enrollment. Preference will be given to Village of Orland Park residents and local business owners. Applicants must be at least 18 years old. Orland Park high school juniors and seniors are also eligible with parental consent. The Citizens Academy will be offered on a recurring basis, subject to demand.

The first cohort will consist of 30 participants and meet from 6:30pm to 8:30pm on Thursdays beginning September 18 through October 30, 2025. Upon completion of the Academy, participants will be invited to attend the Monday, November 3, 2025, Village Board meeting to be recognized by the Village Board. The schedule of weekly sessions is as follows:

Session 1: Village Overview/Communications/Human Resources

Date: Thursday, September 18, 2025

Time: 6:30-8:30pm

Location: 14700 S. Ravinia Avenue - Village Hall Board Room

Session 2: Development Services Date: Thursday, September 25, 2025

Time: 6:30-8:30pm

Location: 14700 S. Ravinia Avenue - Village Hall Board Room

Session 3: Recreation & Parks Date: Thursday, October 2, 2025

Time: 6:30-8:30pm

Location: 14700 S. Ravinia Avenue - Village Hall Board Room

Session 4: Public Works

Date: Thursday, October 9, 2025

Time: 6:30-8:30pm

Location: 15655 S. Ravinia Avenue - Public Works Building

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Session 5: Police Department/Dispatch Date: Thursday, October 16, 2025

Time: 6:30-8:30pm

Location: 15100 S. Ravinia Avenue - Police Department Training Room

Session 6: Engineering, Programs, and Services

Date: Thursday, October 23, 2025

Time: 6:30-8:30pm

Location: 14700 S. Ravinia Avenue - Village Hall Board Room

Session 7: Finance/ Government Budgeting

Date: Thursday, October 30, 2025

Time: 6:30-8:30pm

Location: 14700 S. Ravinia Avenue - Village Hall Board Room

Trustee Milani had comments and questions. (refer to audio)

Village Manager George Koczwara responded to Trustee Milani. (refer to audio)

Trustee Katsenes had comments. (refer to audio)

I move to approve the implementation of the Orland Park Citizens Academy Program.

A motion was made by Trustee Milani, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence,

Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# VILLAGE MANAGER

# 2025-0418 Health Insurance Renewal Proposals

In 2022, in an effort to better control health care costs, staff requested a quote from the Intergovernmental Personnel Benefit Cooperative (IPBC). The IPBC, which was established in 1979, is an intergovernmental agency created under Illinois statutes that allows units of local government to band together for the purpose of insurance. IPBC has 162 member entities and cover over 20,000 employees and retirees. Entities include Lake County, Schaumburg, Hoffman Estates, Mount Prospect, Buffalo Grove, Palatine, and Wheaton. The IPBC provides economies of scale and risk pooling that allows members more financial stability than other options in a fully transparent environment.

As a stand-alone entity, the Village, in cooperation with its brokerage/consultant

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the Horton Group (now known as the Marsh McLennan Agency), has done a good job of consistently reviewing and modifying our plans for ways to improve cost-saving measures, share costs with employees and reduce claims costs where possible. However, despite these efforts, when the Village goes to bid for networks and services, providers respond to our approximately 250 employees (employees in the IUOE labor union have a separate health insurance plan managed by IUOE). In contrast to this, the IPBC offers the Village the ability to benefit from the buying power of over 20,000 employees. This allows the Village greater access to medical networks that may have been cost prohibitive in the past as an individual entity.

As part of the 2022 IPBC proposal, for the exact same employee health insurance coverage, with the exact same insurance carrier (Blue Cross), the Village would have saved over a \$1 million (approximately 25%) in just the first year (2023 plan year) alone. Ultimately, the Village Board at the time decided not to pursue IPBC membership.

Although the IPBC allows this greater access to networks, it does not dictate what members' individual plans look like. Members are able to choose among different networks and to model plans in ways that are cost effective and most appropriate for their employees. With our membership in the IPBC, the Village can maintain the many cost-saving aspects that have put into place over the years and maintain autonomy to make plan design changes in the future that will best fit the Village's organizational needs.

If the Village were to decide to pursue IPBC membership, the Village would have to pass an Ordinance requesting membership, and then would need to be accepted by the IPBC Executive Board. The passage of the Ordinance would need to occur 90 days prior to January 1, 2026. For governance purposes, the IPBC uses two types of membership classifications: a full member and a sub-pool member. Agencies with 150 or more covered lives are full members and are entitled to a single vote on the IPBC Board of Directors. Agencies with less than 150 members are assigned to a sub-pool which collectively represents a single vote on the Board of Directors. As a full member, the Village would be bound by the IPBC Bylaws and Policy Manual.

# **Soliciting Proposals**

Based on Village Board direction, staff could re-initiate the process of soliciting health insurance proposals. In addition to IPBC, staff would solicit a comprehensive proposal from the Marsh McLennan Agency. New York state-based Marsh McLennan Agency acquired The Horton Group, Inc. in August, 2024.

If the Village did indeed become a member of IPBC, the Marsh McLennan Agency, through their Horton Group affiliate, could continue to be the Village's broker for property & casualty insurance and workers compensation insurance.

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Currently, as recommended by the Horton Group, the Village is part of the following risk pools: the Illinois Counties Risk Management Trust (ICRMT) and the Illinois Public Risk Fund (IPRF).

I move direct Village staff to solicit health insurance proposals from the Intergovernmental Personnel Benefit Cooperative (IPBC) as well as a comprehensive re-proposal for health insurance and property and casualty insurance from the Marsh McLennan Agency.

A motion was made by Trustee Lawler, seconded by Trustee M. L. Leafblad, that this matter be APPROVED. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# NON-SCHEDULED CITIZENS & VISITORS FOR PUBLIC COMMENT ON ITEMS RELEVANT TO VILLAGE BUSINESS

# **BOARD COMMENTS**

Trustees Healy, Milani, Katsenes, Lawrence, Lawler, Dodge and President Dodge had Board comments. (refer to audio)

#### **EXECUTIVE SESSION**

I move to recess to a Closed Executive Session for the purpose of discussion of a) the appointment, employment, compensation, discipline, performances or dismissal of specific village employees; b) collective negotiating matters between the village and its employees, or their representatives, or deliberations concerning salary schedules for one or more classes of employees; c) security procedures to respond to a danger to the safety of the public or village staff or property; d) pending litigation against, affecting or on behalf of the village or when found by the board that such action is probable or imminent.

A motion was made by Trustee Milani, seconded by Trustee M. L. Leafblad, that this matter be RECESS. The motion carried by the following vote:

Aye: 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

# RECONVENE BOARD MEETING

The roll was called to reconvene the Regular Meeting and Trustees Healy, Katsenes, Milani, Lawrence, Lawler, Leafblad and President Dodge were present.

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Purpose of the Executive Session was for the discussion of a) the appointment, employment, compensation, discipline, performances or dismissal of specific village employees; b) collective negotiating matters between the village and its employees, or their representatives, or deliberations concerning salary schedules for one or more classes of employees; c) security procedures to respond to a danger to the safety of the public or village staff or property; d) pending litigation against, affecting or on behalf of the village or when found by the board that such action is probable or imminent.

# **ADJOURNMENT: 11:30 P.M**

A motion was made by Trustee Milani, seconded by Trustee M. L. Leafblad, that this matter be ADJOURNMENT. The motion carried by the following vote:

**Aye:** 7 - Trustee Healy, Trustee Nelson Katsenes, Trustee Milani, Trustee Lawrence, Trustee Lawler, Trustee M. L. Leafblad, and President Dodge

**Nay:** 0

2025-0449 Audio Recording for May 19, 2025, Board of Trustees Meeting

NO ACTION

/AS

APPROVED:

Respectfully Submitted,

Mary Ryan Norwell, Village Clerk

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